# BEFORE THE CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD

DATE AND TIME: THURSDAY, JULY 24, 1997

9:30 A.M.

PLACE: BOARD ROOM

8800 CAL CENTER

DRIVE

SACRAMENTO, CALIFORNIA

REPORTER: BETH C. DRAIN,

RPR, CSR

CERTIFICATE NO.

7152

BRS FILE NO.: 40116A

#### APPEARANCES

MR. DANIEL G. PENNINGTON, CHAIRMAN

MR. ROBERT C. FRAZEE, VICE CHAIRMAN

MR. WESLEY CHESBRO, MEMBER

MS. JANET GOTCH, MEMBER

MR. STEVEN R. JONES, MEMBER

MR. PAUL RELIS, MEMBER

## STAFF PRESENT

MR. RALPH CHANDLER, CHIEF EXECUTIVE OFFICER MS. DEBORAH BORZELLERI, LEGAL COUNSEL

MS. MARLENE KELLY, BOARD SECRETARY

MS. CAREN TRGOVCICH, DEPUTY DIRECTOR, WASTE PREVENTION AND MARKETING DEVELOPMENT

## I N D E X

	PAGE_NO.
CALL TO ORDER AND EX PARTES	4
WITNESSES SWORN BY THE CSR	8
GENE LIVINGSTON	
GARY RUTLEDGE	
JERRY SMITH	
JOHN VIBOCH	
STEVEN PICKELMAN	
NANCY VOS	
WILLIAM O'GRADY	

## EXHIBITS

NO.	DESCRIPTION	PAGE NO.
1	THREE LETTERS IN OPPOSITION	8
	TO VARIANCE	
2	DECLARATION OF JERRY SMITH	20
3	DECLARATION OF GARY RUTLEDGE	20
4	DECLARATION OF RONALD WALLING	20
5	FOUR IRONCLAD SURVEY LETTERS	22
6	IRONCLAD PRODUCTION LOG	22
7	LIST OF NONSTRAP REGULATED TRASH	H 27
	BAGS MANUFACTURED BY IRONCLAD	
8*	IRONCLAD VIDEOTAPE	28
9	LETTER FROM PRESTO PRODUCTS	94
10*	SAMPLES OF TRASH BAGS SUBMITTED	98
	INTO EVIDENCE BY NANCY VOS	
	*(RETAINED BY BOARD SECRETARY AN	ID NOT
ATTACHED	HERETO.)	

ITEM 60: PUBLIC HEARING ON AND CONSIDERATION
OF IRONCLAD'S PETITION FOR VARIANCE FROM
THE RECYCLED CONTENT TRASH BAG PROGRAM REQUIREMENTS FOR
HEAT-AFFIXED STRAP BAGS

STAFF PR	ESENTATION		9	
PUBLIC T	ESTIMONY:			
MR.	LIVINGSTON	14,	104	MR.
RUTI	LEDGE	37		
MR.	SMITH		72	
MR.	O'GRADY		89	
MS.	VOS		92	

DISCUSSION	106,	113
ACTION	129,	157

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SACRAMENTO, CALIFORNIA; THURSDAY, JULY 24, 1997
1
 2
                          9:30 A.M.
 3
 4
               CHAIRMAN PENNINGTON: MORNING AND WELCOME
 5
      TO THE SECOND DAY OF THE JULY MEETING OF THE
 б
      CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD.
      WOULD THE SECRETARY PLEASE CALL THE ROLL.
7
8
               BOARD SECRETARY: BOARD MEMBER CHESBRO.
9
      FRAZEE.
10
               BOARD MEMBER FRAZEE: HERE.
11
              BOARD SECRETARY: GOTCH.
12
             BOARD MEMBER GOTCH: HERE.
13
              BOARD SECRETARY: JONES.
         BOARD MEMBER JONES: HERE.
14
15
       BOARD SECRETARY: RELIS.
16
              BOARD MEMBER RELIS: HERE.
17
               BOARD SECRETARY: CHAIRMAN PENNINGTON.
18
              CHAIRMAN PENNINGTON: HERE. QUORUM IS
19 PRESENT.
20
                   FOR THE BOARD'S OFFICIAL RECORD, I
21
      WANT TO ASK ANYBODY WHO WISHES TO SPEAK, AND I
      ALREADY HAVE SEVEN PEOPLE, IF YOU WISH TO SPEAK
22
ON
23
      THIS MATTER, PLEASE FILL OUT A SPEAKER SLIP IN
THE
24 REAR OF THE -- THAT ARE ON THE TABLE IN THE REAR
```

```
ALSO, IF ANY OF THE PEOPLE --
 1
 2
      WITNESSES OR ANYBODY SPEAKING, IF YOU HAVE ANY
 3
      WRITTEN MATERIAL THAT YOU WANT TO BE MADE A PART
 4
      OF THE RECORD, WE'D LIKE TO MAKE SURE YOU GIVE A
 5
      COPY TO MS. KELLY SO THAT THE COURT REPORTER CAN
 6
      MAKE SURE THAT IT'S INCLUDED IN THE REPORT -- IN
 7
      THE RECORD.
 8
                     ALSO, JUST TO LET YOU KNOW WHAT THE
      PROCEDURE IS GOING TO BE ON THE HEARING ON THE
 9
10
      FAST BACK VARIANCE HEARING, THE STAFF WILL MAKE AN
      INTRODUCTION AND THEIR PRESENTATION TO THE PANEL.
11
      WE WILL THEN ASK THE PETITIONER TO ADDRESS THE
12
13
      PANEL, FOLLOWED BY PUBLIC TESTIMONY, AND THEN THE
      PETITIONER WILL HAVE AN OPPORTUNITY TO REBUT
14
15
      ANYTHING THEY WISH TO REBUT.
16
                     ALSO, THE BOARD HAS RECEIVED THREE
17
      LETTERS RELATING TO THE PETITION FOR VARIANCE TO
      BE ENTERED INTO THE BOARD'S RECORD OF TODAY'S
18
19
      HEARING. COPIES HAVE BEEN GIVEN TO ALL BOARD
20
      MEMBERS AS WELL AS THE PETITIONER. THE LETTERS
      ARE A LETTER DATED JULY 7, 1997, FROM NANCY VOS
21
22
      REPRESENTING POLY-AMERICA OF GRAND PRAIRIE, TEXAS;
23
      A LETTER DATED JULY 14, 1997, FROM GARY S.
24
      KERLAGON PRESIDENT AND CEO, NORTHERN AMERICAN
25
      PLASTIC CORPORATION, AURORA, ILLINOIS; AND THE
```

1	THIRD	LETTER	IS	A	LETTER	DATED	JULY	22,	1997,
FROM									
2	ктм кі	RAMER.	ENV	TRO	ONMENTAT	. MANA(	FR OI	ואיר י	NNECO

- 3 PACKAGING, DEERFIELD, ILLINOIS.
- 4 NOW, ALL OF THOSE WHO --
- 5 MR. LIVINGSTON: MR. CHAIRMAN, WOULD IT
- 6 BE APPROPRIATE TO INTERPOSE AN OBJECTION AT THIS
- 7 TIME TO THOSE LETTERS BEING MADE PART OF THE
- 8 RECORD? THE BASIS FOR MY OBJECTION IS THAT THE
- 9 REGULATIONS CALL FOR THE EVIDENCE THAT'S

## PRESENTED

- 10 TO THE BOARD TO BE SWORN, PRESENTED UNDER PENALTY
- OF PERJURY, AND THESE LETTERS, OF COURSE, DO NOT
- 12 HAVE THOSE SAFEGUARDS. SO AT LEAST FOR THE

#### RECORD

- 13 I'D LIKE TO OBJECT TO THOSE BEING MADE PART OF THE
- 14 RECORD.
- 15 CHAIRMAN PENNINGTON: DOES COUNSEL HAVE
- 16 ANY COMMENT TO THAT?
- 17 MS. BORZELLERI: WE DETERMINED THAT THE
- 18 BOARD CAN TAKE THAT INFORMATION OR NOT TAKE THAT
- 19 INFORMATION, BUT WE DID WANT TO GO AHEAD AND
- 20 INCLUDE THEM IN THE RECORD. CERTAINLY I HOPE

## THAT

THE PEOPLE WHO HAVE SUBMITTED LETTERS WOULD BE

22	HERE TO SUPPORT THEM TO GIVE MORE WEIGHT TO THEIR
23	EVIDENCE, BUT WE DID NOT WANT TO EXCLUDE THEM
FROM	
24 25	THE RECORD AT THIS TIME.  CHAIRMAN PENNINGTON: ONE OF THEM, I

- 1 THINK, IS HERE. MS. VOS IS HERE, I BELIEVE. THE
- 2 OTHER TWO I DON'T BELIEVE -- I DON'T KNOW. IS
- 3 THERE ANYBODY HERE FROM NORTH AMERICA PLASTICS
- 4 CORPORATION?
- 5 MS. VOS: NO. THEY REQUESTED THAT I

## READ

- 6 THEIR LETTER, THOUGH. I HAVE A LETTER REQUESTING
- 7 THAT.
- 8 CHAIRMAN PENNINGTON: OKAY. AND WHAT
- 9 ABOUT KIM KRAMER FROM TENNECO PACKAGING? OKAY.
- 10 WELL, WHAT'S THE BOARD'S PLEASURE? DO YOU WANT

TO

- 11 MAKE THESE LETTERS PART OF THE RECORD?
- 12 BOARD MEMBER CHESBRO: REGARDLESS OF

#### WHAT

- 13 THE LEGAL PROCEDURE IS, WE'RE A BOARD IN ORDER TO
- 14 ACCEPT PUBLIC INPUT. AND CERTAINLY THERE'S AN
- 15 OPPORTUNITY TO CHALLENGE THE VERACITY ON ANY

## OTHER

16 PARTY'S PART, BUT I THINK WE CAN'T REFUSE TO

## ALLOW

17 SOMEBODY TO GIVE WRITTEN INFORMATION OR

# TESTIMONY,

- 18 HOWEVER ACCURATE OR INACCURATE IT MAY TURN OUT TO
- 19 BE.
- 20 BOARD MEMBER RELIS: I WOULD AGREE WITH

21	THAT.
22	CHAIRMAN PENNINGTON: OKAY. IT SEEMS AS
23	THOUGH THE BOARD WOULD LIKE TO MAKE IT A PART OF
24	THE PUBLIC RECORD. THE CHAIR WILL RULE THAT
THESE 25	THREE LETTERS CAN BE OFFERED AS PART OF THE

PUBLIC

1 RECORD. 2 (WHEREUPON EXHIBIT 1 WAS MARKED FOR 3 IDENTIFICATION.) 4 CHAIRMAN PENNINGTON: BEFORE WE GET 5 STARTED, WE'D LIKE TO HAVE ALL OF THE PEOPLE WHO INTEND TO ADDRESS THE BOARD TO STAND AND BE SWORN 6 7 IN BY THE COURT REPORTER. BOARD MEMBER CHESBRO: MR. CHAIRMAN, I 8 JUST WANT TO MAKE SURE THE RECORD REFLECTS THE 9 10 FACT THAT I CAME IN. I GUESS YOU CALLED THE ROLL BEFORE I CAME. SO I'M HERE. 11 CHAIRMAN PENNINGTON: DO I NEED TO CALL 12 13 EVERYBODY BY NAME, OR DO YOU ALL KNOW WHO'S GOING 14 TO TESTIFY? WELL, LET ME JUST GO THROUGH THE 15 NAMES AND THEY CAN SAY IF THEY'RE HERE: GENE LIVINGSTON, GARY RUTLEDGE, JERRY SMITH, JOHN 16 17 VIBOCH, STEVEN PICKELMAN, NANCY VOS, AND WILLIAM 18 O'GRADY. 19 20 ALL PROSPECTIVE WITNESSES, 21 HAVING BEEN FIRST DULY SWORN BY THE CERTIFIED 22 COURT REPORTER, TESTIFIED AS FOLLOWS: 23 24 MR. LIVINGSTON: MR. CHAIRMAN, WOULD IT BE APPROPRIATE TO READ THOSE NAMES AGAIN SO THAT 25

- 1 THE COURT REPORTER CAN GET THOSE IN THE
- 2 TRANSCRIPT?
- 3 CHAIRMAN PENNINGTON: CERTAINLY. WE'LL
- 4 CALL THEM UP, AND I'LL REPEAT THEIR NAMES WHEN WE
- 5 CALL THEM UP. IS THAT SUFFICIENT FOR THE COURT
- 6 REPORTER, OR DO YOU NEED THEM FOR YOUR SWEARING
- 7 IN?
- 8 THE REPORTER: THEY'LL BE PART OF THE
- 9 INDEX AS HAVING BEEN SWORN.
- 10 CHAIRMAN PENNINGTON: OKAY. PUBLIC
- 11 HEARING ON AND CONSIDERATION OF IRONCLAD'S
- 12 PETITION FOR VARIANCE FROM THE RECYCLED CONTENT
- 13 TRASH BAG PROGRAM REQUIREMENTS FOR HEAT-AFFIXED
- 14 STRAPPED BAGS. MS. TRGOVCICH.
- MS. TRGOVCICH: GOOD MORNING, MR.
- 16 CHAIRMAN AND MEMBERS. THE STAFF PRESENTATION THIS
- 17 MORNING WILL BE VERY BRIEF IN ORDER THAT WE CAN
- 18 GET ON WITH THE PRESENTATION OF THE EVIDENCE BY
- 19 THE PETITIONER. THIS MORNING JERRY HART OF THE
- 20 WASTE PREVENTION AND MARKET DEVELOPMENT DIVISION
- 21 WILL BE PROVIDING A BRIEF BACKGROUND IN ORDER TO
- 22 PROVIDE CONTEXT, ONE, FOR THE STATUTORY AUTHORITY
- 23 BEHIND THE PETITION FOR VARIANCE AND THE

## EXEMPTION

24 THAT PRECEDED IT, AS WELL AS SETTING THE CONTEXT

- 1 ADOPTED BY THE BOARD.
- 2 THOSE REGULATIONS ARE BEING USED AS
- 3 THE BASIS FOR, ONE, THE STAFF ITEM THAT WAS
- 4 PREPARED IN PREPARATION FOR TODAY'S HEARING AND,
- 5 TWO, ARE BEING USED AS THE BASIS FOR THE BOARD'S
- 6 DECISION TODAY. WITH THAT, I'D LIKE TO TURN THE
- 7 PRESENTATION OVER TO JERRY.
- 8 CHAIRMAN PENNINGTON: MR. HART.
- 9 MR. HART: THANK YOU, CAREN. GOOD
- 10 MORNING, MEMBERS. MY NAME IS JERRY HART. I'VE
- 11 BEEN THE LEAD STAFF ON THE RECYCLED-CONTENT TRASH
- 12 BAG PROGRAM, AND I'M GOING TO GIVE A BRIEF
- 13 CHRONOLOGY OF HOW WE GOT FROM THERE TO HERE.
- 14 THE ORIGINAL TRASH BAG PROGRAM WAS
- 15 PASSED BY STATUTE IN 1990, REQUIRING THE FIRST
- 16 CERTIFICATION IN 1994. THAT ORIGINAL VERSION OF
- 17 THE STATUTE HAD THE 10-PERCENT CONTENT REQUIREMENT
- 18 IN 1993 AND 1994, AND THAT WAS RATCHETED UP TO 30
- 19 PERCENT CONTENT IN 1995.
- 20 SUBSEQUENT VERSIONS OF THE LAW HAVE
- 21 REDUCED THE CONTENT IN '96 AND THEN BACK UP IN
- 22 '97, BUT THE ORIGINAL VERSION OF THE BILL IN 19 --
- 23 THE LAW IN 1990 HAS THIS INCREASED CONTENT TO '95.
- THE MOST RECENT EDITION OF THE LAW CAME FROM
- 25 REVISIONS IN 1995 WITH ASSEMBLY BILL 1851. THAT

- 1 VERSION OF THE STATUTE INCLUDED THE EXEMPTION FOR
- 2 HEAT-AFFIXED STRAP BAGS FOR 1996.
- THE STATUTE ALSO HAD THE PROCESS BY
- 4 WHICH ANY COMPANY THAT RECEIVED THAT EXEMPTION FOR
- 5 1996 MAY COME TO THE BOARD PRIOR TO 1-1-97 TO
- 6 PETITION FOR A VARIANCE WHICH WOULD EXTEND THE
- 7 EXEMPTION FOR UP TO TWO YEARS. THAT ADDITIONAL
- 8 SECTION OF THE STATUTE, 42298 OF THE PUBLIC
- 9 RESOURCES CODE, SUNSET AS OF 1-1-97.
- THE SUCCESSOR, 42298, SPELLED OUT
- 11 THE PROCESS FOR THE PETITION, THE PUBLIC HEARING,
- 12 HOW THE BOARD WAS TO LOOK AT THE EVIDENCE, AND
- 13 COME TO A DECISION ON THE VARIANCE.

THAT'S THE

- 14 SECTION 42298 THAT WE'RE FOLLOWING AND ADHERING TO
- TODAY.
- SEPTEMBER 9TH OF '96,

STAFF BROUGHT

17 THE LIST OF EVIDENCE AND CRITERIA BEFORE

THE

18 MARKET DEVELOPMENT COMMITTEE TO ADOPT

THOSE

19 PROVISIONS FOR USE TO HAVE THE PUBLIC

HEARING AND

20 HEAR A PETITION REQUEST. THE STAFF

# RECOMMENDATION

- 21 WAS TO APPROVE THE LIST OF EVIDENCE AND CRITERIA
- 22 SO THAT WE COULD MOVE FORWARD WITH THE PUBLIC
- 23 HEARING ON THE PETITION, AS WELL AS TO
- 24 SIMULTANEOUSLY MOVE FORWARD WITH

ADOPTION OF THOSE

25 LISTS INTO EXISTING TRASH BAG REGULATIONS.

1	SEPTEMBER 10TH WE FILED A
2	PUBLICATION OF NOTICE WITH THE OFFICE OF
3	ADMINISTRATIVE LAW TO BEGIN THAT RULEMAKING
4	PROCESS.
5	AT THE SEPTEMBER 25, '96, BOARD
6	ITEM, THE CONSENT CALENDAR ITEM WAS TAKEN OFF THE
7	CONSENT AND A DECISION WAS MADE TO GO AHEAD WITH
8	IRONCLAD'S REQUEST THAT WE ONLY DO A RULEMAKING
TO	
9	INCLUDE THE LIST OF EVIDENCE AND CRITERIA IN
THE	
10	EXISTING REGULATIONS AND NOT MOVE FORWARD WITH
THE	
11	APPROVAL OF THE LIST SO THAT WE'D HAVE A POLICY
TO	
12	FOLLOW TO MOVE AHEAD AGAIN WITH THE PETITION
13	PROCESS.
14	NOVEMBER 20TH, AFTER SEVERAL
PUBLIC	
15	COMMENT PERIODS ON THE REGULATIONS, WE HAD THE
16	BOARD ITEM ON CONFIDENTIALITY OF INFORMATION
THAT	
17	COULD BE PRESENTED DURING THIS PUBLIC HEARING.
18	THE ISSUE WAS RAISED, BECAUSE OF THE STATUTE
WITH	

19	THE GUIDELINES ON THE PUBLIC HEARING, THAT ALL
20	INFORMATION MUST BE ENTERED INTO THE PUBLIC
21	RECORD. THE ISSUE OF CONFIDENTIAL INFORMATION
WAS	
22	BROUGHT FORWARD, AND THE BOARD MADE A DECISION
ON	
23	WHAT INFORMATION COULD AND COULD NOT BE USED IN
24 25 WE	THEIR DETERMINATION ON THE PETITION.  THE VERY NEXT DAY, NOVEMBER 21ST,

- 1 HAD A LETTER FROM GENE LIVINGSTON REGARDING
- 2 COMPLIANCE WITH THE 1997 CALENDAR YEAR SINCE WE
- 3 WERE GETTING FURTHER AND FURTHER INTO THE YEAR,
- 4 THAT WE WERE SUPPOSED TO HAVE THIS PUBLIC HEARING
- 5 AND HAVE A DECISION MADE ON THE VARIANCE. MR.
- 6 LIVINGSTON SOUGHT SOME GUIDANCE ON HOW COMPLIANCE
- 7 WOULD BE VIEWED FOR THE '97 CALENDAR.
- 8 VERY NEXT DAY, NOVEMBER 22D, WE HAD
- 9 A RESPONSE FROM OUR LEGAL DEPARTMENT TO THAT
- 10 LETTER LAYING OUT THE FACT THAT THE CERTIFICATIONS
- 11 FOR THE CALENDAR YEARS DON'T -- AREN'T RECEIVED BY
- 12 THE BOARD UNTIL MARCH OF THE FOLLOWING YEAR. FOR
- 13 INSTANCE, THE '97 CERTIFICATIONS ARE DUE TO THE
- 14 BOARD BY MARCH 1ST OF '98. SO, THEREFORE, WE
- 15 REALLY CAN'T MAKE ANY DETERMINATION ON COMPLIANCE
- 16 FOR '97 UNTIL WE SEE THOSE CERTIFICATIONS.
- 17 AT THE JANUARY 22D BOARD MEETING,
- 18 THE BOARD ADOPTED THE EVIDENCE AND THE CRITERIA
- 19 INTO THE REGULATIONS. THOSE WERE -- THE
- 20 REGULATIONS -- REGULATORY RULE FILE WAS SUBMITTED
- 21 TO OAL ON APRIL 4TH. ON MAY 16TH WE HAD APPROVAL
- 22 BY THE OFFICE OF ADMINISTRATIVE LAW ON THE RULE
- 23 FILE, AND THOSE REGULATIONS BECAME EFFECTIVE ON
- 24 THAT DATE.
- 25 MAY 22D STAFF SUBMITTED TO IRONCLAD

- 1 A LETTER REQUESTING THE EVIDENCE TO BE RECEIVED BY
- 2 JUNE 12TH. ON JUNE 23D THE EVIDENCE FROM IRONCLAD
- 3 WAS RECEIVED BY STAFF, AND WE BEGAN THE ANALYSIS
- 4 OF THAT INFORMATION.
- 5 AT THE MAY 28TH BOARD MEETING, THE
- 6 BOARD MEMBERS ASKED FOR A COMPLETE AGENDA ITEM,
- 7 INCLUDING ANALYSIS OF THE EVIDENCE SUBMITTED BY
- 8 IRONCLAD, AT LEAST TEN DAYS PRIOR TO THE PUBLIC
- 9 HEARING. ON JULY 9TH STAFF MET THE DEADLINE,
- 10 PROVIDED THE ITEMS TO THE BOARD MEMBERS, MAILED
- 11 THE ITEM TO INTERESTED PARTIES, AND THAT KIND OF
- 12 SET THE STAGE FOR TODAY'S PUBLIC HEARING.
- BECAUSE WE HOPE THAT THE MEMBERS

#### HAD

- 14 ADEQUATE TIME TO REVIEW THE ANALYSIS CONTAINED IN
- 15 THE ITEM, WE HOPE THAT IRONCLAD AND THEIR
- 16 REPRESENTATIVES AND THE PUBLIC HAD PLENTY OF TIME
- 17 TO REVIEW THAT INFORMATION AS WELL, WE DON'T SEE
- 18 THE NEED TO REVIEW OUR INTERPRETATION, OUR
- 19 ANALYSIS OF THAT EVIDENCE. SO AT THAT, I'D LIKE
- 20 TO CONCLUDE OUR STAFF PRESENTATION.
- 21 CHAIRMAN PENNINGTON: ANY OUESTIONS OF
- MR. HART? BEING NONE, I'LL CALL MR. GENE
- 23 LIVINGSTON, MR. GARY RUTLEDGE, AND MR. JERRY
- 24 SMITH.
- MR. LIVINGSTON: THANK YOU, MR.

MEMBERS. HOW WE'D LIKE TO PROCEED IS I'D LIKE TO 1 2 MAKE SOME BRIEF OPENING COMMENTS, AND THEN WE'LL 3 HAVE MR. RUTLEDGE PROCEED WITH INFORMATION ABOUT 4 THE BACKGROUND ON THE DEVELOPMENT OF THE STRAP AND 5 THE EQUIPMENT THAT MANUFACTURES THAT AND THE TECHNOLOGICAL ISSUES THAT ARE INVOLVED IN THIS 6 7 MATTER, AND THEN MR. SMITH WILL TESTIFY ABOUT IRONCLAD AND ABOUT ITS PLANS FOR THE FUTURE AND 8 9 HOW IT INTENDS TO BE ABLE TO MEET THE 30-PERCENT 10 POSTCONSUMER RECYCLED-CONTENT REQUIREMENTS IN FUTURE YEARS. 11 IRONCLAD IS HERE TODAY ASKING YOU 12 13 FOR A VARIANCE FROM THOSE MINIMUM CONTENT REQUIREMENTS FOR A PORTION OF THE TRASH BAGS THAT 14 15 IT MANUFACTURES, ALBEIT A SIGNIFICANT PORTION. IT'S HERE BECAUSE IT CANNOT, BECAUSE OF 16 TECHNOLOGICAL LIMITATIONS, ATTACH A STRAP TO TRASH 17 BAGS THAT CONTAIN POSTCONSUMER RECYCLED MATERIAL. 18 IT'S HERE ALSO BECAUSE, WITHOUT BEING ABLE TO SELL 19 20 THESE STRAP TRASH BAGS FREE OF POSTCONSUMER 21 RECYCLED MATERIAL, IT HAS NO ABILITY TO MAINTAIN ITS ECONOMIC VIABILITY, HAS NO ABILITY TO MAINTAIN 2.2 ITS CALIFORNIA FACILITY, NO ABILITY TO MAINTAIN 23 24 THE EMPLOYMENT OF THOSE PEOPLE WHO WORK IN THAT FACILITY, AND THE COMPANY IS IN DIRE FINANCIAL -25

- 1 WOULD BE IN DIRE FINANCIAL STRAITS.
- NOW, I KNOW THAT SOME OF YOU HAVE
- 3 UNDOUBTEDLY HEARD PREDICTIONS OF DIRE

## CONSEQUENCES

- 4 IN THE PAST, AND PERHAPS SOME OF YOU HAVE BECOME
- 5 NUMB TO THOSE NOTIONS THAT GOVERNMENTAL ACTION
- 6 ACTUALLY PUTS BUSINESSES OUT OF BUSINESS. I'VE
- 7 BEEN REPRESENTING CLIENTS BEFORE GOVERNMENTAL
- 8 AGENCIES, THE LEGISLATURE, AND CHALLENGING SOME

OF

- 9 THOSE DECISIONS IN COURT NOW FOR 17 YEARS. AND
- 10 IT'S MY UNFORTUNATE EXPERIENCE TO HAVE SEEN
- 11 GOVERNMENTAL ACTION ELIMINATE BUSINESSES,
- 12 ELIMINATE JOBS, REMOVE PRODUCTS AND SERVICES

# FROM

13 THE STATE OF CALIFORNIA. AND IF I DID NOT

## BELIEVE

- 14 FERVENTLY THAT THAT WAS THE SITUATION WITH
- 15 IRONCLAD, I WOULDN'T BE MAKING THOSE STATEMENTS

ТО

16 YOU TODAY. SO THIS IS A VERY IMPORTANT

## VARIANCE,

- 17 A VERY IMPORTANT HEARING FOR IRONCLAD.
- 18 WHO IS IRONCLAD? WELL, IT'S A
- 19 SMALL, CALIFORNIA BASED, PRIVATELY HELD
- 20 CORPORATION. IT MANUFACTURES TRASH BAGS.

## THAT'S

- 21 IT. IT DOESN'T PRODUCE ANYTHING ELSE. THAT'S
  ITS
- ECONOMIC BASE.
- 23 IT RECOGNIZED MORE THAN A DECADE
- 24 AGO, IN 1985, THAT IT WAS GOING TO HAVE TROUBLE
- IN
- 25 THE FUTURE COMPETING WITH THE GIANTS, THE GLADS

AND THE HEFTYS, IN THE INDUSTRY UNLESS IT DID 1 2 SOMETHING UNIQUE, UNLESS IT CAME UP WITH A TRASH 3 BAG THAT HAD A SPECIAL BENEFIT TO CONSUMERS. SO IN 1985, ABOUT 12 YEARS AGO, 4 5 THERE WAS A MEETING IN CHICAGO THAT GARY RUTLEDGE ATTENDED. AND THE IDEA WAS WHAT CAN WE DO TO 6 DISTINGUISH IRONCLAD'S TRASH BAGS FROM ITS 7 8 COMPETITORS? AND WHAT YOU WILL HEAR FROM GARY RUTLEDGE WILL BE THE DEVELOPMENT OF THE GENERAL 9 10 CONCEPT, THE SPECIFIC CONCEPT, AND THEN IN TIME THE TESTING, AND THEN EVEN THE DEVELOPMENT OF THE 11 EQUIPMENT TO MANUFACTURE THE STRAP TRASH BAG, AS 12 WELL AS THE FACT THAT WE HAD 22 ENGINEERS AND 13 OTHER RESEARCH AND DEVELOPMENT PERSONNEL WORKING 14 15 IN DALLAS, TEXAS, TRYING TO FIGURE OUT HOW TO MAKE 16 THIS WORK AT A COST OF OVER \$10 MILLION. 17 THE STRAP IS OBVIOUSLY IRONCLAD'S 18 MARKETING NICHE. IT'S WHAT DISTINGUISHES ITS BAGS 19 FROM THE OTHER TRASH BAGS ON THE MARKET. AND IN 20 RECENT YEARS THAT STRAP HAS BEEN SUCCESSFUL FOR 21 IRONCLAD. IT'S NOT A THREAT TODAY TO GLAD AND 22 HEFTY. RECENT PUBLICATION INDICATES THAT IRONCLAD 23 NATIONWIDE HAS LESS THAN 1 PERCENT OF THE TRASH

IN CALIFORNIA THAT TRANSLATES TO

SOMETHING BETWEEN 2 AND 4 PERCENT. NOT A BIG

24

25

BAG MARKET.

- 1 SHARE ADMITTEDLY, BUT IT'S AN IMPORTANT BUSINESS,
- 2 AND IT'S IMPORTANT TO MAINTAIN THAT BUSINESS HERE
- 3 IN CALIFORNIA.
- 4 THE STRAP WAS THE THING THAT IS
- 5 KEEPING IRONCLAD GOING, AND IT HELD GREAT PROMISE
- 6 REALLY UNTIL THE MINIMUM CONTENT REQUIREMENT
- 7 STARTED IMPACTING IRONCLAD AND THE STRAP BAG. AND
- 8 THAT HAPPENED WHEN THE MINIMUM CONTENT WENT FROM
- 9 10 PERCENT TO 30 PERCENT AND WHEN THE REGULATED
- 10 BAGS DROPPED FROM 1 MIL TO .75 MIL, ALSO BECAUSE
- 11 OF SOME MARKETING BREAKTHROUGHS THAT IRONCLAD
- 12 ACHIEVED THAT BECAME EFFECTIVE IN 1996.
- NOW, AT THE SAME TIME THAT IRONCLAD
- 14 WAS PURSUING WAYS OF INCORPORATING POSTCONSUMER
- 15 RECYCLED MATERIAL IN ITS TRASH BAGS, IT ALSO
- 16 RECOGNIZED THAT COME 1996, IT WAS NOT GOING TO BE
- 17 ABLE TO COMPLY WITH THE MINIMUM CONTENT REQUIRE-
- 18 MENTS BECAUSE OF ITS PROPORTION OF SALES OF STRAP
- 19 TRASH BAGS VIS-A-VIS ITS OTHER NONSTRAP REGULATED
- 20 TRASH BAGS. SO IT WENT TO THE LEGISLATURE AND
- 21 BASICALLY LAID OUT, ADMITTEDLY IN MUCH LESS

# DETAIL

- THAN WE'RE PRESENTING TO YOU HERE TODAY, THE
- 23 TECHNOLOGY AND THE LIMITATIONS OF THAT

## TECHNOLOGY

24 THAT PREVENT IT FROM BEING ABLE TO ATTACH A

STRAP
25 TO TRASH BAGS CONTAINING POSTCONSUMER
RECYCLED

1

CONTENT.

2. AND AS MR. HART INDICATED, THE 3 LEGISLATURE PASSED A LAW THAT PROVIDED AN 4 EXEMPTION TO IRONCLAD IN 1996 FROM HAVING TO 5 COMPLY WITH THE MINIMUM CONTENT REQUIREMENTS. 6 THAT STATUTE ALSO PROVIDED THAT THIS BOARD WOULD 7 SET UP A VARIANCE PROCESS, THAT IRONCLAD COULD 8 APPLY FOR A VARIANCE AND PRESENT EVIDENCE ABOUT THE TECHNOLOGICAL CONSIDERATIONS THAT EITHER 9 10 PREVENT OR ENABLE IT TO ATTACH THE STRAP. UNFORTUNATELY OUR EVIDENCE TODAY WILL DEMONSTRATE 11 TO YOU WHY WE ARE STILL UNABLE TO ATTACH A STRAP 12 13 TO TRASH BAGS CONTAINING POSTCONSUMER RECYCLED 14 MATERIAL. 15 I ALSO WANT YOU TO BE AWARE THAT, AS MR. HART SAID, WE APPLIED FOR THIS VARIANCE IN MAY 16 OF 1996 IN HOPES THAT BY THE END OF 1996 WE WOULD 17 18 HAVE OUR VARIANCE IN PLACE. HERE WE ARE IN JULY, AND IT'S NOT MY INTENT TO TRY TO CHARACTERIZE WHY 19 2.0 WE'RE HERE IN JULY, BUT I WANT YOU TO BE AWARE 2.1 THAT IRONCLAD HAD TO CONTINUE WITH ITS BUSINESS. 22 IT HAS A \$10 MILLION LOAN TO FUND 23 THE DEVELOPMENT OF THAT EQUIPMENT THAT IT HAS AN 24 OBLIGATION TO REPAY. IT EXTENDED A LEASE AT ITS 25 CALIFORNIA FACILITY TO PRODUCE THE STRAP TRASH

- 1 BAGS, AND IT HAS ENTERED INTO CONTRACTS WITH
- 2 CUSTOMERS TO SELL THE STRAP TRASH BAGS THROUGH
- 3 1998. AND I DON'T WANT YOU TO THINK THAT WE WERE
- 4 BEING PRESUMPTUOUS, BUT WE COULD NOT SIMPLY CLOSE
- 5 DOWN OUR OPERATION AND WAIT FOR THIS BOARD TO TAKE
- 6 SOME ACTION ON THE VARIANCE APPLICATION. WE HAD
- 7 TO CONTINUE, AND OBVIOUSLY WE CONTINUED WITH THE
- 8 EXPECTATION THAT THE VARIANCE WOULD BE GRANTED.
- 9 WHAT I'D LIKE TO DO, MR. CHAIRMAN,
- 10 AT THIS TIME, IF I MIGHT, IS WE HAVE SUBMITTED
- 11 THREE DECLARATIONS TO THE STAFF AND ATTACHED TO
- 12 THOSE DECLARATIONS WERE A NUMBER OF EXHIBITS. I'D
- 13 LIKE TO MAKE THOSE PART OF THE RECORD AT THIS TIME
- 14 AS WELL.
- 15 CHAIRMAN PENNINGTON: OKAY.
- 16 (WHEREUPON EXHIBITS 2, 3, AND 4 WERE
- 17 MARKED FOR IDENTIFICATION.)
- 18 MR. LIVINGSTON: THE DECLARATIONS AND THE
- 19 TESTIMONY THAT YOU WILL HEAR TODAY, AS THE STAFF
- 20 INDICATED, THEY FOLLOW -- IN THEIR ANALYSIS WILL
- 21 FOLLOW THE REGULATIONS THAT YOU ADOPTED IN SETTING
- 22 OUT THE KINDS OF EVIDENCE THAT WE SHOULD PRESENT.
- THE FIRST EVIDENCE, OF COURSE, WAS THAT WE SHOULD
- 24 DEMONSTRATE THAT WE MANUFACTURED ADHESIVE
- 25 HEAT-AFFIXED STRAP TRASH BAGS PRIOR TO JANUARY 1,

```
1
      1995.
 2
                     AND THE REASON FOR THAT IS THAT ONLY
 3
      THE PEOPLE WHO WERE ENTITLED TO EXEMPTION IN 1996
 4
      HAVE THE ABILITY TO APPLY FOR A VARIANCE. AND TO
 5
      BE ELIGIBLE FOR THE EXEMPTION IN 1996, A COMPANY
      HAD TO HAVE MANUFACTURED THOSE KINDS OF STRAP
 6
 7
      TRASH BAGS PRIOR TO JANUARY 1, 1995. SO YOUR
      REGULATIONS CALL FOR US TO ESTABLISH THAT, IN
 8
 9
      FACT, WE DID MANUFACTURE THOSE BAGS PRIOR TO
10
      JANUARY 1, 1995.
11
                    AND IN THE DECLARATIONS, AND YOU
      WILL HEAR IN THE TESTIMONY, THAT BEGINNING IN
12
13
      AUGUST OF 1989, WE MANUFACTURED HEAT-AFFIXED STRAP
      TRASH BAGS, THAT WE DEVELOPED THE TECHNOLOGY FOR
14
15
      THE ADHESIVE BACK IN 1993. WE APPLIED FOR A
      PATENT FOR THAT ADHESIVE BACK IN JANUARY OF 1994.
16
17
      WE THEN MANUFACTURED ADHESIVE HEAT-AFFIXED STRAP
      TRASH BAGS BEGINNING IN FEBRUARY 1994, CONDUCTED
18
      SOME CONSUMER SURVEYS, GOT RESPONSES BACK FROM
19
20
      CONSUMERS ABOUT THOSE, AND THEN ALSO MANUFACTURED
21
      THOSE THROUGHOUT 1994.
22
                     WHAT I WOULD LIKE TO ALSO OFFER AT
      THIS TIME AS AN ADDITIONAL EXHIBIT WOULD BE FOUR
23
```

RESPONSES FROM CONSUMERS SETTING OUT THEIR

REACTION TO THE ADHESIVE HEAT-AFFIXED STRAP TRASH

24

25

- 1 BAGS TO FURTHER DOCUMENT THAT WE MANUFACTURED
- THOSE PRIOR TO JANUARY 1, 1995.
- 3 AND I -- WE ALSO THEN PICKED A DATE
- 4 OF DECEMBER 20, 1994. IT IS A PRODUCTION LOG THAT
- 5 INDICATES WHAT KINDS OF TRASH BAGS WE MANUFACTURED
- 6 ON THAT PARTICULAR DAY ON WHICH LINE AND SO ON.
- 7 AND THE STRAP TRASH BAGS ARE SET OUT HERE IN CODE
- 8 WITH THE INITIALS SL, AND THE WEIGHT OF THOSE BAGS
- 9 ARE SET OUT AS WELL. I'D LIKE, MR. CHAIRMAN, TO
- 10 OFFER THESE DOCUMENTS AS EXHIBITS AND MAKE IT PART
- 11 OF THE RECORD AS WELL.
- 12 CHAIRMAN PENNINGTON: FINE. THANK YOU.
- 13 (WHEREUPON EXHIBITS 5 AND 6 WERE
- 14 MARKED FOR IDENTIFICATION.)
- 15 MR. LIVINGSTON: THE SECOND REGULATION
- 16 PERTAINING TO THE EVIDENCE ASKS FOR THE PERCENTAGE
- 17 OF THE TOTAL REGULATED TRASH BAGS REPRESENTED BY
- 18 THE TRASH BAGS FOR WHICH A VARIANCE IS SOUGHT.
- 19 AND AS YOU WILL RECALL, WE HAD EXTENSIVE
- 20 DISCUSSIONS ABOUT PROPRIETARY INFORMATION. AND
- 21 THE REGULATIONS RECOGNIZE THE DIFFICULTY OF
- 22 PRESENTING MARKETING INFORMATION IN FRONT OF
- COMPETITORS; AND AS YOU NOTICE, WE HAVE A FEW

HERE

24 TODAY. AND THE REGULATIONS PROVIDED THAT WE

# COULD

25 INSTEAD PROVIDE OTHER KINDS OF INFORMATION THAT

- 1 WOULD GIVE YOU AN INDICATION AND ALLOW YOU TO
- 2 ASSESS THE EVIDENCE IN THE SAME WAY AS IF WE HAD
- 3 BEEN ABLE TO PROVIDE THE EVIDENCE THAT IS
- 4 PROPRIETARY.
- 5 WHAT I'D LIKE TO SAY AT THE OUTSET
- 6 IS THAT IN 1996 AND 1997, THAT A SIGNIFICANT
- 7 MAJORITY OF OUR TRASH BAGS THAT WE SELL ARE
- 8 REGULATED TRASH BAGS; THAT IS, THEY ARE THICKER
- 9 THAN .75 MIL. AND THAT IS COMPLETELY CONTRARY TO
- 10 A LETTER THAT YOU HAVE FROM POLY-AMERICA SAYING
- 11 THAT 91 PERCENT OF OUR TRASH BAGS ARE LESS THAN
- 12 .75 MIL.
- 13 I JUST WILL REMIND YOU THAT IRONCLAD
- 14 IS A PRIVATELY HELD CORPORATION. IT DOES NOT SEND
- 15 OUT ANNUAL REPORTS TO SHAREHOLDERS AS A
- 16 CONSEQUENCE. IT DOES NOT MAKE PUBLIC THIS KIND OF
- 17 INFORMATION. AND FOR ANYONE TO MAKE THAT
- 18 ASSERTION, THEY'RE EITHER BASING IT ON PURE
- 19 SPECULATION OR THE SHODDIEST KIND OF DATA. I
- 20 DON'T KNOW WHICH THE SITUATION IS, AND PERHAPS
- 21 WHEN MS. VOS TESTIFIES, WE WILL FIND OUT.
- 22 BUT A STRONG MAJORITY, SIGNIFICANT
- 23 MAJORITY OF OUR BAGS ARE REGULATED TRASH BAGS, AND
- 24 A SIGNIFICANT PORTION OF THE REGULATED TRASH BAGS
- 25 ARE THE STRAP BAGS. NOW, HOW CAN I INDICATE TO

- 1 YOU WHAT PERCENT OF THE TOTAL REGULATED TRASH BAGS
- 2 ARE REPRESENTED BY THE STRAP BAGS? WHAT WE SAID
- 3 IN THE DECLARATIONS IS THAT WE COULD NOT ACHIEVE
- 4 THE ANNUAL AVERAGE AGGREGATE RATE OF 30 PERCENT
- 5 EVEN BY PUTTING A HUNDRED PERCENT PCRM IN OUR
- 6 NONSTRAP REGULATED TRASH BAGS.
- 7 NOW, THERE IS A FAIRLY SIMPLE WAY OF
- 8 CALCULATING THAT FROM A FORMULA PERSPECTIVE TO
- 9 GIVE YOU AN INDICATION OF THE PERCENT OR AT LEAST
- 10 A MINIMUM PERCENT OF OUR REGULATED TRASH BAGS THAT
- 11 ARE REPRESENTED BY THE STRAP TRASH BAG. AND I HAD
- 12 HOPED THAT MR. HART WOULD HAVE RECEIVED THAT. HE
- 13 TOLD ME SUBSEQUENTLY THAT I WAS BEING TOO SUBTLE,
- 14 AND HIS ANALYSIS INDICATES THAT WE DID NOT PROVIDE
- 15 THAT INFORMATION, BUT I FEEL THAT, IN FACT, WE
- 16 DID.
- 17 BUT THE REASON THAT YOU ASKED FOR
- 18 THAT EVIDENCE IN YOUR REGULATION IS TO FIND OUT IF
- 19 WE COULD ADD ADDITIONAL PCRM, POSTCONSUMER
- 20 RECYCLED MATERIAL, TO OUR NONSTRAP REGULATED TRASH
- 21 BAGS TO BRING US UP TO THE 30-PERCENT ANNUAL
- 22 AVERAGE AGGREGATE. AND OUR TESTIMONY IS AND THE
- 23 EVIDENCE IS THAT WE COULD NOT DO THAT. IT WOULD
- 24 TAKE MORE THAN A HUNDRED PERCENT PCRM TO ACHIEVE
- 25 THAT. SO IT'S A FISCAL -- IT'S A PHYSICAL

1 IMPOSSIBILITY. 2 MOREOVER, WE DON'T HAVE CUSTOMERS 3 WHO WOULD BUY A TRASH BAG WITH HIGH PERCENTAGES OF PCRM. WE'RE SELLING TRASH BAGS -- OUR NONSTRAP 4 5 REGULATED TRASH BAGS CONTAIN 30 PERCENT PCRM THIS 6 YEAR. WE'RE SELLING THOSE. WE HAVE NO MARKET CERTAINLY FOR 100 PERCENT PCRM TRASH BAG. 7 8 NOW, THE STAFF ALSO RAISED THE QUESTION THAT IN 1995 WE REPORTED THAT 28 PERCENT 9 10 OF OUR TRASH BAGS CONTAINED -- OR THAT 28 PERCENT OF THE POUNDS INVOLVED IN MANUFACTURING OUR TRASH 11 BAGS WAS PCRM. AND IT'S A LEGITIMATE QUESTION. 12 13 IN 1996 WE REPORTED A LOWER PERCENTAGE THAN THAT. IN 1996 THE PERCENTAGE THE LAW REQUIRED WAS 20 14 15 PERCENT. 16 WHAT HAPPENED IN 1995 IS WE PUT 30 17 PERCENT PCRM, WHICH IS WHAT THE LAW REQUIRED AT 18 THE BEGINNING OF 1995, INTO ALL OF OUR NONSTRAP 19 REGULATED TRASH BAGS. WHEN YOU DIVIDE BY THE 20 REGULATED STRAP AND NONSTRAP TRASH BAGS, THE 21 RESULTING PERCENT WAS 28 PERCENT. AND WHAT THAT 22 SIMPLY MEANS IS THAT THE PERCENT OF OUR TOTAL REGULATED TRASH BAGS IN 1995 THAT WERE STRAPPED 23

AND I MENTIONED TO YOU EARLIER THAT

24

25

WAS NOT VERY HIGH.

- 1 WE HAD SOME BREAKTHROUGHS IN 1995 THAT RESULTED IN
- 2 SIGNIFICANT INCREASES IN SALES IN 1996 AND 1997
- 3 AND REALLY THROUGH 1998. AND SO BASICALLY THE
- 4 SITUATION HAS FLIP-FLOPPED FROM 1995 TO 1996, AND
- 5 THAT'S WHY THE 28 PERCENT DOES NOT GIVE AN
- 6 INDICATION ABOUT WHAT WE CAN ACHIEVE IN 1997 AND
- 7 IN 1998.
- 8 AS I INDICATED, IN 1996 IRONCLAD PUT
- 9 20 PERCENT PCRM IN ITS NONSTRAP REGULATED TRASH
- 10 BAGS. ITS STRAP TRASH BAGS WERE EXEMPT FROM THE
- 11 REQUIREMENT IN 1996. AND IN 1997 IRONCLAD IS
- 12 PUTTING 30 PERCENT PCRM IN ITS NONSTRAP TRASH
- 13 BAGS.
- 14 THE THIRD REGULATION REQUIRED US TO
- 15 PRESENT EVIDENCE -- PRESENT SAMPLES OF TRASH BAGS
- 16 MANUFACTURED WITH ADHESIVE HEAT-AFFIXED STRAPS
- 17 ATTACHED DURING THE MANUFACTURING PROCESS, AND
- 18 THERE WERE A SIGNIFICANT NUMBER, I DON'T KNOW THE
- 19 PRECISE NUMBER, ATTACHED TO THE DECLARATION
- 20 SUBMITTED BY JERRY SMITH, AND MR. HART HAS THOSE
- BAGS.
- I HAVE ANOTHER BAG HERE WITH ME IF
- 23 YOU WOULD LIKE TO TAKE A LOOK AT THAT. THE STAFF
- 24 ACKNOWLEDGED IN ITS ANALYSIS THAT, IN FACT, WE DID
- 25 PROVIDE SAMPLES, BUT SAID THAT IT WOULD LIKE TO

- 1 HAVE ADDITIONAL INFORMATION ABOUT OTHER KINDS OF
- 2 REGULATED NONSTRAP TRASH BAGS THAT WE MANUFACTURE.
- 3 AND SO IRONCLAD HAS PUT TOGETHER A LIST OF THE
- 4 BAGS BY SIZE, BY GALLONS, BY PURPOSE, AND THE
- 5 MIL'S. AND THESE ARE ALL NONSTRAP REGULATED TRASH
- 6 BAGS. AND, MR. CHAIRMAN, I'D LIKE TO MAKE THIS
- 7 LIST A PART OF THE RECORD AS WELL.
- 8 CHAIRMAN PENNINGTON: FINE.
- 9 (WHEREUPON EXHIBIT 7 WAS MARKED FOR
- 10 IDENTIFICATION.)
- MR. LIVINGSTON: SO BASICALLY WHAT'S
- 12 BEFORE YOU WOULD BE BOTH THE SAMPLES THAT WE
- PROVIDED AND THEN THIS LIST OF THE SIZE, PURPOSE,
- 14 AND MIL'S OF THE NONSTRAP REGULATED TRASH BAGS.
- 15 THE NEXT ITEM REQUESTED BY THE
- 16 REGULATION IS A DETAILED EXPLANATION OF THE
- 17 DIFFERENCES IN THE PRODUCTS AND IN THE
- 18 MANUFACTURING PROCESS BETWEEN TRASH BAGS FOR

#### WHICH

- 19 A VARIANCE IS SOUGHT AND OTHER REGULATED TRASH
- 20 BAGS. NOW, THE OBVIOUS DIFFERENCE, OF COURSE, IS
- THE BAG THAT MR. RELIS NOW HAS HAS THE STRAP
- 22 AFFIXED TO IT. OTHER TRASH BAGS THAT WE

#### REPRESENT

- 23 THERE ARE TIES THAT ARE INCLUDED IN THE BOX, AND
- 24 THAT'S THE PRINCIPAL DIFFERENCE IN THE BAGS.

25	
THE	

## THE STRAP IS HEAT-AFFIXED DURING

- 1 MANUFACTURING PROCESS AS REQUIRED BY THE STATUTE,
- 2 AND IT IS DONE SO BY THE ADDITION OF A FOURTH
- 3 MACHINE ADDED TO THE MANUFACTURING PROCESS. AND
- 4 WHAT I'D LIKE TO DO AT THIS TIME IS JUST RUN THE
- 5 VIDEOTAPE THAT SHOWS YOU HOW THE STRAP IS AFFIXED
- 6 AND THAT MANUFACTURING PROCESS.
- 7 CAREN, OF COURSE, TOLD ME SHE'D BE
- 8 THERE TO RUN THE VCR.
- 9 (VIDEOTAPE WAS THEN SHOWN.)
- 10 (WHEREUPON EXHIBIT 8 WAS MARKED FOR
- 11 IDENTIFICATION.)
- 12 MR. LIVINGSTON: THAT VIDEOTAPE WAS
- 13 PRODUCED IN 1990 AS A MARKETING DEVICE. THANK YOU
- 14 FOR LISTENING TO OUR COMMERCIAL.
- 15 THE -- I THINK THAT YOUR AUDIO/VIDEO
- 16 EQUIPMENT IS ALMOST AS COMPLICATED AS THE STRAP
- 17 MACHINE.
- 18 THE THING THAT I'D LIKE TO EMPHASIZE
- 19 THERE IS THAT THOSE BAGS FLOW THROUGH THAT PROCESS
- 20 THAT SPEEDS UP TO 400 FEET PER MINUTE. I DON'T
- 21 KNOW WHETHER YOU NOTICED, BUT WHEN THAT HEAT STAMP
- 22 COMES DOWN, THE FLOW OF BAGS HAS TO STOP
- 23 MOMENTARILY FOR THE STRAP TO BE AFFIXED TO THE
- 24 BAGS.
- NOW, THE HEAT SEAL IS SET AT A

CONSTANT TEMPERATURE. IT'S COMPUTER DRIVEN, AND 1 2. IT WILL FLUCTUATE A LITTLE BIT, BUT IT CANNOT 3 FLUCTUATE MORE THAN TWO DEGREES PLUS OR MINUS IN ORDER TO GET A GOOD SEAL. WHENEVER THE STAMP 4 5 COMES DOWN AND PRESSES THE STRAP INTO THE TRASH BAG MATERIAL, IT MELTS THROUGH THE STRAP INTO THE 6 TRASH BAG, MELTING THE TRASH BAG MATERIAL. SO 7 8 THEN THAT'S HOW YOU GET THE SEAL. AND YOU SAW ON THE TRASH BAG THAT WE SENT AROUND THE OVAL THAT 9 WAS USED TO AFFIX THE STRAP TO THE BAG. 10 NOW, WHAT HAPPENS IS THAT WE HAVE 11 12 VERY NARROW TOLERANCES THERE IN THAT HEAT 13 TEMPERATURE, AND A HEAT -- A TEMPERATURE VARIATION OF MORE THAN PLUS OR MINUS TWO DEGREES CAN RESULT 14 IN EITHER ONE OR TWO THINGS. EITHER YOU BURN 15 16 THROUGH THE TRASH BAG, IN WHICH CASE THE STRAP 17 DOES NOT ADHERE, OR YOU FAIL TO GET AN ADEQUATE 18 MELT, IN WHICH CASE THE STRAP ALSO DOES NOT 19 ADEQUATELY ADHERE. 20 NOW, THE PROBLEM THAT WE HAVE IS 21 THAT THE VIRGIN RESIN WE USE IS A SPECIAL TYPE OF 22 LLDPE. NOW, IT'S NOT NECESSARILY SPECIAL TO 23 IRONCLAD. OTHER TRASH BAG MANUFACTURERS USE IT AS

WELL. BUT THE LLDPE RESINS USED FOR MANUFACTURING

TRASH BAGS IS A DIFFERENT KIND OF RESIN, DIFFERENT

24

25

1 KIND OF LLDPE RESIN THAT'S USED FOR OTHER 2 PURPOSES, SUCH AS MAKING FILMS, SHRINK AND STRETCH 3 WRAP, AND SO ON. AND, OF COURSE, THAT'S THE 4 SOURCE OF POST CONSUMER RECYCLED MATERIAL FOR THE 5 MANUFACTURE OF TRASH BAGS. 6 NOW, THOSE CHARACTERISTICS INCLUDE A 7 DIFFERENCE IN MELT TEMPERATURE. AND THEN WHENEVER 8 YOU ADD THE FACT THAT THE RECYCLED LLDPE HAS GONE THROUGH THE RECYCLING PROCESS, OXIDIZATION, AND A 9 10 NUMBER OF OTHER CHEMICAL CHANGES THAT OCCUR AS A CONSEQUENCE OF THAT, THEN YOU END UP WITH EVEN 11 FURTHER DIFFERENCES IN YOUR MELT TEMPERATURE. AND 12 13 THEN INHERENT BASICALLY IN RECYCLED MATERIAL IS 14 THE ADDITION OF OTHER KINDS OF RESINS, SUCH AS 15 HDPE AND LDPE, AND THOSE ALSO HAVE DIFFERENT MELT 16 TEMPERATURES. 17 AND WHAT HAPPENS IS YOU DO NOT GET A 18 CONSISTENT MELT. AS THE RESINS FLOW THROUGH THE 19 EXTRUDER AND ARE MELTED, YOU GET VARIATIONS IN HOW MUCH OF PCRM YOU HAVE VERSUS HOW MUCH VIRGIN YOU 20

GO THROUGH THOSE MACHINES. AND THERE IS NO WAY
THAT THAT HEAT STAMP CAN SENSE WHAT KIND OF RESIN

PELLETS FROM TIME TO TIME, SO THAT YOU GET A

21

22

23

HAVE, AND YOU WILL GET DIFFERENT KINDS OF MIXES OF

VARIANCE THROUGHOUT THAT FLOW OF TRASH BAGS THAT

- 1 IT'S DEALING WITH AND WHAT ITS MELT TEMPERATURE
- 2 IS. IT'S SET AT A CERTAIN DEGREE; AND IF THE
- 3 VARIABILITY IS A HIGHER MELT TEMPERATURE, THEN IT
- 4 FAILS TO MELT. IF THE VARIABILITY IS A LOWER
- 5 TEMPERATURE, THEN IT MELTS THROUGH. SO THAT'S THE
- 6 TECHNOLOGICAL PROBLEM, AND GARY RUTLEDGE WILL
- 7 DESCRIBE THAT IN MUCH MORE DETAIL.
- NOW, STAFF RAISED SOME ADDITIONAL
- 9 CONCERNS AND ISSUES WITH RESPECT TO THIS DATA AS
- 10 WELL, AND I WANTED TO RESPOND TO THAT. STAFF
- 11 ASKED WHETHER WE COULD DOWNGAUGE ALL OF OUR TRASH
- 12 BAGS, ALL OF OUR STRAP TRASH BAGS TO LESS THAN .75
- AND AVOID THE MINIMUM CONTENT REQUIREMENT AND
- 14 THEREBY ELIMINATE THE NEED FOR A VARIANCE.
- THE ANSWER TO THAT IS, NO, WE
- 16 CANNOT. WE DON'T DICTATE WHAT OUR CUSTOMERS BUY.
- 17 THE CUSTOMERS DICTATE TO US WHAT THEY WANT TO
- 18 SELL. AND WHEN THEY WANT TRASH BAGS HEAVIER THAN
- 19 .75, WE MANUFACTURE TRASH BAGS HEAVIER THAN .75
- 20 FOR THEM. MOREOVER, THERE WAS JUST A POLICY
- 21 QUESTION IN MY MIND ABOUT WHETHER THAT'S THE
- 22 DIRECTION THE BOARD WANTS TO GO.
- 23 I KNOW THAT THE INDUSTRY HAS BEEN
- 24 SOMEWHAT CRITICIZED IN THE LEGISLATURE THIS YEAR
- 25 IN THE DISCUSSION ON SB 698 BECAUSE IT HAS BEEN

DOWNGAUGING IN WHAT APPEARS TO BE AN ATTEMPT TO 1 2 AVOID BUYING POSTCONSUMER RECYCLED MATERIAL. AND, 3 OF COURSE, IF WE ALL DOWNGAUGED TO LESS THAN .75, 4 THERE WOULD BE NO MARKET FOR THE RECYCLED MATERIAL, WHICH I THINK WOULD BE COUNTER TO THE 5 6 INTEREST OF THIS BOARD. 7 SECONDLY, THE STAFF TALKED ABOUT THE NARROW TOLERANCES AND SAID THAT OTHER TRASH BAG 8 MANUFACTURERS HAVE WORKED WITH NARROW SPECIFICA-9 10 TIONS IN THEIR EXTRUDING AND BLOWING PROCESSES AND 11 HAVE BEEN ABLE TO USE POSTCONSUMER RECYCLED MATERIAL. WELL, WE'RE NOT TALKING ABOUT THE 12 13 EXTRUDING AND BLOWING PROCESS. SURE, WE MANUFACTURE NONSTRAP TRASH BAGS USING 30-PERCENT 14 15 PCRM. WE DEAL WITH THOSE NARROW SPECIFICATIONS THAT MR. HART ALLUDED TO, BUT THE NARROW 16 TOLERANCES THAT WE'RE TALKING ABOUT RELATE TO THAT 17 THIRD MACHINE, THE STRAP SEAL MACHINE. 18 THERE'S NO OTHER MANUFACTURER WHO CONTENDS WITH 19 20 THAT KIND OF SITUATION. IRONCLAD IS UNIQUE ΙN 21 THAT REGARD. 22 STAFF ALSO RAISED A QUESTION ABOUT

THE TECHNOLOGICAL DIFFERENCES BETWEEN

23

### IRONCLAD'S

24 HEAT-AFFIXED STRAP TRASH BAG AND THE

DRAWSTRING

25 BAGS. AND GARY RUTLEDGE WILL EXPLAIN THAT IN

1	DETAIL DURING HIS TESTIMONY.
2	THE NEXT REGULATION ASKED FOR
3	INDEPENDENT TEST RESULTS DEMONSTRATING THE
4	TECHNOLOGICAL CONSIDERATIONS IN ATTACHING ADHESIVE
5	INDEPENDENT ADHESIVE HEAT-AFFIXED STRAPS TO
6	TRASH BAGS CONTAINING POSTCONSUMER RECYCLED
7	MATERIAL. AND AS YOU KNOW FROM THE DECLARATIONS,
8	IRONCLAD NOT ONLY RELIED ON ITS OWN ANALYSIS ABOUT
9	THE STRAPS FAILING TO WORK WITH TRASH BAGS
10	CONTAINING RECYCLED MATERIAL TO CONCLUDE THAT THIS
11	CANNOT BE DONE, BUT IT ALSO SENT SAMPLES OF THE
12	TRASH BAGS THAT IT MANUFACTURED TO AN INDEPENDENT
13	LAB, ADVANCED MATERIAL CENTER.
14	AND ON TWO DIFFERENT OCCASIONS THE
15	PERSONNEL AT THAT CENTER TESTED THE STRAP TRASH
16	BAGS AND AT NO TIME DID THE STRAP HAVE SUFFICIENT
17	TENSILE STRENGTH, SUFFICIENT PULL STRENGTH, TO
18	MEET CONSUMER EXPECTATIONS. WE HAVE DETERMINED
19	THAT YOU HAVE TO HAVE PULL STRENGTH OF 2.5 POUNDS.
20	THAT'S NOT A LOT, BUT AT LEAST IT'S WHAT'S
21	REQUIRED FOR CONSUMERS TO TAKE THAT STRAP AND WRAP
22	AROUND THE NECK OF A FILLED TRASH BAG, PICK THE
23	TRASH BAG UP, AND CARRY IT OUT TO THE STREET FOR
24 25	THE GARBAGE PEOPLE TO PICK IT UP. IN ADDITION, ADVANCED MATERIAL

CENTER ALSO HEAT TESTED THE TRASH BAGS THAT WE HAD 1 2 SUBMITTED AND FOUND THE PRESENCE OF RESINS OTHER 3 THAN LLDPE. SO THAT EVEN THOUGH WE WERE TOLD THAT 4 THESE WERE A HUNDRED PERCENT LLDPE, IN FACT, THERE 5 WERE OTHER RESINS PRESENT. AND AS I INDICATED, THAT'S AN INHERENT FEATURE OF POSTCONSUMER 6 7 RECYCLED MATERIAL. THE DECLARATIONS WE'VE SUBMITTED AND 8 9 THE TESTIMONY THAT YOU WILL ALSO HEAR WILL 10 INDICATE THAT IRONCLAD HAS NOT JUST SET STILL AND 11 DONE NOTHING DURING THIS TIME. WE HAVE SOUGHT INITIALLY TO FIND SOME SUPPLY THAT WOULD BE 12 13 COMPATIBLE WITH THE VIRGIN LLDPE RESINS THAT WE 14 USE. 15 IRONCLAD CONTACTED 60 DIFFERENT COMPANIES THAT IT WAS TOLD PRODUCED OR SOLD 16 POSTCONSUMER RECYCLED MATERIAL. FORTY-ONE OF 17 THOSE WERE ON A LIST PROVIDED THIS BOARD. WHAT 18 HAPPENED IS THAT MANY OF THOSE COMPANIES WERE OUT 19 2.0 OF BUSINESS; MANY OF THEM DID NOT PRODUCE LLDPE 2.1 RESINS. MANY OF THEM WERE PRODUCING IT ONLY FOR 2.2 THEIR OWN USES. AND MANY OF THEM CANNOT PRODUCE ADEQUATE SUPPLIES FOR IRONCLAD TO MEET ITS NEEDS. 23 2.4 BUT THERE WERE SOME WHO SAID THAT, 25 YES, WE CAN PROVIDE LLDPE RESINS IN THE QUANTITIES

- 1 THAT YOU NEED, AND IRONCLAD WENT THROUGH THOSE TO
- 2 TRY TO FIND A SUPPLY THAT WOULD BE COMPATIBLE.
- 3 AND GARY RUTLEDGE WILL DETAIL THAT IN HIS
- 4 TESTIMONY.
- 5 BUT RUNNING THOSE SAMPLES IS THEN
- 6 WHAT GAVE US THE EVIDENCE THAT THERE WAS JUST NO
- 7 WAY TO ADJUST THE PROCESS TO ATTACH THE STRAP TO
- 8 TRASH BAGS CONTAINING POSTCONSUMER RECYCLED
- 9 MATERIAL. THE HEAT VARIATION WAS JUST TOO GREAT
- 10 BECAUSE OF THE INHERENT NATURES OF THE POST-
- 11 CONSUMER LLDPE MATERIALS.
- 12 IRONCLAD RAN THOSE TESTS IN 1996 AND
- 13 AGAIN IN 1997, AND ADVANCE MATERIALS CENTER REPORT
- 14 IS PART OF RON WALLING'S DECLARATION, WHICH IS
- 15 PART OF THIS RECORD.
- 16 THE FINAL REGULATION BASICALLY IS
- 17 KIND OF A CATCHALL, EVIDENCE DESCRIBING WHY
- 18 IRONCLAD CANNOT ATTAIN THE ANNUAL AGGREGATE PCRM
- 19 USE REQUIREMENT. WELL, WE INDICATED THAT WE'D
- 20 HAVE TO PUT MORE THAN A HUNDRED PERCENT IN OUR
- 21 NONSTRAP TRASH BAGS TO ACHIEVE 30 PERCENT. AND,
- OF COURSE, THAT'S A PHYSICAL IMPOSSIBILITY; AND AS
- 23 I INDICATED, IRONCLAD HAS NO MARKET FOR THOSE
- 24 KINDS OF BAGS.
- 25 I GUESS THE THOUGHT AT THIS POINT

- THAT I'D LIKE TO LEAVE YOU WITH IS THAT IRONCLAD 1 2. IS PUTTING 30 PERCENT POSTCONSUMER MATERIAL IN ITS 3 NONSTRAP TRASH BAGS. IT WILL CONTINUE TO BUY THAT 4 SUPPLY OF WHAT OTHERWISE WOULD BE WASTE AS LONG AS 5 IT HAS THE ECONOMIC VIABILITY TO CONTINUE TO 6 FUNCTION AS A COMPANY. ITS ECONOMIC VIABILITY, HOWEVER, IS TIED TO THE SALE OF THE STRAP TRASH 7 BAGS. AND IRONCLAD WILL CREATE MORE OF A MARKET 8 FOR POSTCONSUMER RECYCLED MATERIAL IF IT'S IN 9 10 BUSINESS, EVEN WITH THE VARIANCE AND THE EXEMPTION FOR THE STRAP BAGS, THAN IT WILL IF IT'S OUT OF 11 12 BUSINESS. 13 THE FINAL POINT IS THAT STAFF RAISED THE QUESTION ABOUT IS THERE AN ALTERNATIVE TO THE 14 15 VARIANCE? MR. HART POINTED OUT THAT WE SEEM TO BE 16 RAISING QUESTIONS ABOUT THE QUALITY OF THE 17 POSTCONSUMER RECYCLED MATERIAL. BASICALLY I DON'T 18 KNOW HOW YOU CHARACTERIZE IT. WHAT WE'RE SAYING 19 IS THAT THERE'S HEAT VARIATIONS AND WE HAVE TOO 20 NARROW A TOLERANCE TO ACCOMMODATE THOSE HEAT 21 VARIATIONS. BUT THE QUESTION WAS RAISED, WELL, 22 CAN -- IS IRONCLAD ENTITLED TO AN EXEMPTION UNDER 23 THE BOARD'S REGULATIONS BECAUSE ITS SUPPLY DOESN'T
- 24 MEET THE QUALITY STANDARDS?
- 25 YOUR REGULATIONS PROVIDE A

- 1 15-PERCENT VARIATION IN MELT TEMPERATURE. WE'RE
- 2 TALKING ABOUT MELT TEMPERATURES 340 TO 370
- 3 DEGREES. WE'RE TALKING ABOUT, THEREFORE, MELT
- 4 VARIATIONS PERMITTED BY YOUR REGULATIONS OF 45 TO
- 5 50 DEGREES, WELL BEYOND THE TWO-DEGREE VARIATION
- 6 THAT WE HAVE WITH OUR EQUIPMENT. SO IRONCLAD
- 7 WOULD NOT BE ENTITLED TO AN EXEMPTION UNDER YOUR
- 8 REGULATIONS, AND ESSENTIALLY THE ONLY REAL OUTCOME
- 9 HERE FOR IRONCLAD TO CONTINUE TO OPERATE IS THE
- 10 VARIANCE THAT IT HAS BEFORE YOU AT THIS TIME.
- 11 THANK YOU. AND GARY RUTLEDGE WILL
- 12 NOW PRESENT HIS TESTIMONY.
- 13 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 14 LIVINGSTON. MR. RUTLEDGE.
- 15 MR. RUTLEDGE: THANK YOU. GOOD MORNING.
- 16 I'M GARY RUTLEDGE. I'M VICE PRESIDENT OF RESEARCH
- 17 AND DEVELOPMENT FOR IRONCLAD. I AM RESPONSIBLE
- 18 FOR ALL R & D EFFORTS FOR IRONCLAD AND HAVE BEEN
- 19 FOR THE LAST 11, 12 YEARS. AND THAT INCLUDED THE
- 20 DEVELOPMENT OF THE PROJECT THAT WE'RE TALKING
- 21 ABOUT AT THE MOMENT, AND THAT'S STRAP BAGS.
- 22 YOU'VE SEEN A LITTLE BIT ON THE
- 23 VIDEO THAT GIVES YOU A BRIEF DEMONSTRATION OF HOW
- 24 THE PROCESS WORKS IN OUR PLANT. I'D LIKE TO
- 25 PROVIDE A LITTLE BIT MORE DETAIL AS TO WHAT THAT

REALLY MEANS AS FAR AS THE DEVELOPMENT AND THE 1 2 PROCESS STAGE THAT WE'VE HAD TO GO THROUGH AND FOR 3 HOW WE GOT TO WHERE WE ARE TODAY. 4 THIS CONCEPT -- WELL, IT WAS A 5 CONCEPT BECAUSE I HAD ATTENDED A MEETING AT ONE OF THE HOUSEWARES HARDWARE SHOWS IN CHICAGO IN 1985. 6 7 I WAS ASKED THERE BY THE PRESIDENT/CHAIRMAN OF IRONCLAD, AND HE AT THE TIME SAID THAT THEY WOULD 8 LIKE TO FIND SOME OTHER POSSIBILITIES OF 9 10 DEVELOPING A DIFFERENT TYPE OF TRASH BAG OR SOME FEATURES INTO THE EXISTING TRASH BAGS THAT WOULD 11 ALLOW THEM TO HAVE SOMETHING THAT NOBODY ELSE IN 12 13 THE INDUSTRY MIGHT HAVE. 14 I WAS HIRED AS A CONSULTANT AT THAT 15 TIME INITIALLY TO HELP DEVELOP SOME IDEAS. WE WORKED ON THAT, NOT ONLY FROM THE OUTSET OF THAT 16 MEETING, BUT THEN FOR A COUPLE MORE MONTHS AND 17 CAME UP WITH A VARIETY OF DIFFERENT THINGS THAT 18 YOU MIGHT BE ABLE TO DO TO A TRASH BAG THAT MAYBE 19 20 HADN'T BEEN DONE. AND BELIEVE ME, THERE ARE A LOT 21 OF THINGS THAT HAD ALREADY BEEN DONE THAT WE 2.2 DIDN'T EVEN KNOW ABOUT. 23 WE NARROWED IT DOWN TO THE FACT THAT

IT NOT ONLY HAD TO BE SOMETHING THAT WOULD BE

UNIQUE FOR THE COMPANY, FOR IRONCLAD TO

24

25

1

18

19

20

- MANUFACTURE, BUT IT REALLY NEEDED TO ALSO BE 2 SOMETHING THAT WAS BENEFICIAL TO THE CONSUMER WHEN 3 THEY USED IT SO THAT IT PROVIDED SOME VALUE ADDED. 4 IF THAT WASN'T THERE, JUST BEING UNIQUE WASN'T GOING TO ESTABLISH A MARKET AND WASN'T GOING TO 5 6 SELL BAGS. SO WE HAD TO TAKE THAT INTO 7 CONSIDERATION. IN DOING THESE EVALUATIONS AT THE 8 9 TIME, WE SETTLED ON THE IDEA THAT THERE SHOULD BE 10 A WAY TO COME UP WITH A BETTER MEANS FOR CLOSING OR SEALING OFF THE TOP OF A TRASH BAG. WE HAD 11 ALSO LOOKED AT COMPLAINTS THAT EVERYBODY GETS. I 12 13 THINK ALL COMPANIES GET THEM. I KNOW THAT WE GET 14 THEM IN THE MAIL OR CUSTOMERS ARE SUGGESTING WHAT 15 ELSE WE COULD DO TO MAKE OUR BAGS BETTER. AND OCCASIONALLY THE COMPLAINTS COME DOWN TO, WELL, 16 THE WIRE TIES ARE EITHER TOO SMALL OR SLIPPED OFF 17
- 21 SO WE FELT THAT THERE WAS AN 2.2 OPPORTUNITY AND THERE WAS A NARROW NICHE THAT WE MIGHT BE ABLE TO PROVIDE SOMETHING FOR. SO THE 23 24 WHOLE IDEA WAS THAT WE WOULD COME UP WITH A CLOSURE FOR A TRASH BAG THAT WOULD PROVIDE AN 25

LEAKED LIQUIDS OUT.

THE BAG, GARBAGE SPILLED OUT ON THE FLOOR, OR EVEN

THOUGH I TIED IT, I THOUGHT IT WAS TIGHT, IT

- 1 AIRTIGHT AND LIQUID-TIGHT, ODOR-TIGHT SEAL. IT
- 2 NEEDED TO BE EASY TO USE FOR THE CONSUMER, NOT
- 3 JUST FOR US. IT NEEDED TO PREVENT LEAKS AND
- 4 SPILLS. IT NEEDED TO BE MANUFACTURED IN OUR
- 5 IN-LINE PROCESS.
- THERE ARE A COUPLE OF DIFFERENT
- 7 PROCESSES IN MANUFACTURING BAGS. ONE IS THAT YOU
- 8 DO EVERY PART OF THE BAG IN LINE, AND OTHER PEOPLE
- 9 THAT DO SOME OF IT IN A SECOND LINE. YOU MAKE
- 10 FIRST STEPS OVER HERE, AND YOU DO THE SECOND STEPS
- 11 OVER HERE. ALL OF OURS, AS YOU SAW ON THE VIDEO,
- 12 ARE DONE IN ONE SINGLE LINE FROM THE TIME IT
- 13 STARTS TO THE TIME IT FINISHES. THAT WAS
- 14 IMPORTANT WITH THIS. IT WAS IMPORTANT BECAUSE IT
- 15 BECOMES A COST CONSIDERATION.
- 16 WE ALSO LOOKED AT HOW MUCH WAS IT
- 17 GOING TO COST TO DO THIS. IT NEEDED TO BE VERY.
- 18 VERY INEXPENSIVE BECAUSE IT NEEDED TO COMPETE WITH
- 19 THE WIRE TIE. IT NEEDED TO BE BETTER AND IT
- 20 NEEDED TO NOT COST ANY MORE IF WE COULD DO THAT.
- 21 IT NEEDED TO BE VALUE ADDED FOR THE CONSUMER FOR
- 22 THEM TO HAVE A REASON TO BUY IT.
- 23 AND THEN THE FINAL STEP THAT WE FELT
- 24 WAS PROBABLY AS IMPORTANT AS ANYTHING ELSE IN THAT
- 25 LIST WAS THAT WE NEEDED TO BE ABLE TO PROTECT IT.

- 1 IRONCLAD NEEDED TO BE ABLE TO DEVELOP SOMETHING IN
- 2 A MANNER THAT IT COULD BE PROTECTED; AND IF THERE
- 3 WAS GOING TO BE A LOT OF MONEY INVESTED, WHICH BY
- 4 THAT TIME WE HAD ALREADY DECIDED IT WAS GOING TO
- 5 TAKE A CONSIDERABLE SUM, WITH THAT KIND OF MONEY
- 6 AND INVESTMENT TO DO THIS AND THE AMOUNT OF TIME
- 7 IT WOULD TAKE, IT HAD TO BE PROTECTED; THEREFORE,
- 8 IT NEEDED TO BE PROPRIETARY AND, MORE PREFERABLY,
- 9 IT NEEDED TO BE PATENTABLE.
- 10 SO THOSE ARE THE THINGS THAT WE

#### CAME

- 11 UP WITH THAT WOULD LAY OUT THE CRITERIA FOR
- 12 DEVELOPING THIS WIRE TIE. IN ORDER TO START

## THIS,

- 13 WE DID A LITTLE BIT OF RESEARCH INTO WHAT HAD
- 14 ALREADY BEEN DONE. OUR FIRST BASIC RESEARCH AND

### Α

- 15 PATENT SEARCH CAME UP WITH ABOUT 75 TO 85
- 16 DIFFERENT PATENTS THROUGHOUT THE COUNTRY AND

### SOME

17 OF THEM FROM FOREIGN COUNTRIES THAT GAVE

# DIFFERENT

- 18 METHODS OF TYING OR CLOSING A BAG.
- 19 WE TOOK ANOTHER STEP FURTHER THAN
- 20 THAT AND WENT INTO IT IN MORE DETAIL AND FOUND

## OUT

21	THERE WAS OVER 300 PATENTS SINCE EARLY 1900S
THAT	
22	HAD SOMETHING TO DO WITH CLOSING BAGS. NOW,
THEY	
23	WEREN'T ALL TRASH BAGS, AND THEY WEREN'T ALL
24	HAVING TO DO WITH CONSUMERS BUYING THEM. A LOT
OF 25 THAT	THEM WERE COMMERCIAL. BUT THE FACT REMAINED

- 1 SOMEBODY OR A LOT OF PEOPLE HAD SPENT A LOT OF
- 2 TIME TRYING TO DO THIS BEFORE. AND THEY ALREADY
- 3 EITHER HAD PATENTS THAT THEY WERE MANUFACTURING
- 4 PRODUCTS FOR, OR MANY OF THEM THEY NEVER EVEN GOT
- OFF THE SHELF, BUT THEY WERE PATENTED. WE HAD TO
- 6 WORK AROUND THAT.
- 7 IN DOING SO, WE STARTED TESTING WHAT
- 8 WOULD IT TAKE TO SEAL SOMETHING TO A BAG THAT
- 9 WOULD REPRESENT A TIE MECHANISM. WE TRIED A
- 10 VARIETY OF MATERIALS. WE TRIED FOIL, WE TRIED
- 11 DIFFERENT PLASTICS, WE TRIED NYLON MATERIALS. WE
- 12 TRIED A LOT OF DIFFERENT THINGS. WE PROBABLY
- 13 SPENT BETWEEN 10 TO 12 MONTHS OVER 1985 AND 1986
- 14 JUST TRYING TO FIND OUT WHAT COULD YOU USE THAT
- 15 COULD REPRESENT A TIE MECHANISM.
- 16 WE THEN TRIED TO FIGURE OUT HOW DO
- 17 YOU PUT IT ON. WE TRIED GLUE. WE TRIED SONIC
- 18 WELDING. WE TRIED MECHANICAL MEANS SIMILAR TO
- 19 RIVETING, AND WE TRIED HEAT SEALING. AFTER DOING
- 20 ALL THESE THINGS, IT EVOLVED TO THE FACT THAT HEAT
- 21 SEALING WAS A KNOWN TECHNOLOGY. IT HAD BEEN
- 22 AROUND FOR A LONG TIME, NOT ONLY IN MANUFACTURING
- 23 TRASH BAGS, BUT IN A LOT OF OTHER AREAS DEALING
- 24 WITH PLASTICS. SO THAT SEEMED TO BE THE MOST
- 25 FEASIBLE, AND THAT WAS THE DIRECTION WE TOOK.

Τ	UP UNTIL THIS TIME WE REALLY HADN'T
2	NOT ONLY PRODUCED A BAG OR A SAMPLE, WE REALLY
3	HADN'T DESIGNED OR FIGURED OUT HOW WE WERE GOING
4	TO MAKE IT EVEN IF WE FIGURED OUT WHAT WE WANTED.
5	SO THE NEXT STEP WAS WE HAD TO
6	RESEARCH HOW DO WE PUT IT ON. WE SPENT A FEW
7	MONTHS DECIDING THAT, YES, WE COULD HEAT SEAL IT,
8	AND WE CAME UP WITH SOME IDEAS AS TO HOW IT COULD
9	BE DONE. BUT THEN THE HARD PART WAS HOW DO WE
10	BUILD EQUIPMENT OR HOW DO WE BUY THE EQUIPMENT, OR
11	WHO HAS THE EQUIPMENT TO DO IT BECAUSE WE DIDN'T
12	HAVE IT AND WE DIDN'T HAVE THE CAPABILITIES TO
13	BUILD IT. THERE WERE A LOT OF PROBLEMS THAT HAD
14	TO BE SOLVED. MOST OF THEM WERE UNKNOWN TO US AT
15	THE TIME.
16	THE ONLY THING WE KNEW IS WE FELT WE
17	COULD HEAT SEAL IT, AND WE ENDED UP DECIDING THAT
18	IT COULD BE A PIECE OF PLASTIC EITHER THE SAME OR
19	SIMILAR TO THE FILM THE BAGS WERE MADE OUT OF. SO
20	THOSE WERE THE TWO THINGS THAT WE KNEW. NOW WE
21	HAD TO DETERMINE HOW DO WE PUT IT ON.
22	IT HAD TO SEAL EFFICIENTLY. IT HAD
23	TO BE A GOOD MATERIAL. IT HAD TO CONTEND WITH ALL
24 25	THE DIFFERENT VARIABLES IN MAKING TRASH BAGS ON THE LINE THAT ALREADY EXISTS. HOW DO WE PUT

- 1 SOMETHING IN THERE THAT MAKES THIS WORK WHEN WE
- 2 ALREADY HAVE THE EQUIPMENT BECAUSE WE CAN'T
- 3 REPLACE WHAT WE HAVE.
- 4 SO WE STARTED LOOKING AT DESIGNING A
- 5 PIECE OF EQUIPMENT THAT WOULD ADD ONTO ONE OF THE
- 6 MACHINES THAT YOU SAW THERE. SO AS THIS PROCESS
- 7 EVOLVED, IT CAME DOWN TO THE FACT THAT WE HAD TO
- 8 COME UP WITH A MACHINE THAT WOULD DO IT BY ITSELF.
- 9 IT WAS GOING TO BE ANOTHER MACHINE IN A LINE OF
- 10 THREE MACHINES THAT ALREADY EXISTED, AND SOMEBODY
- 11 WAS GOING TO HAVE TO BUILD IT.
- 12 WE TALKED TO A LOT OF COMPANIES, A
- 13 COUPLE OF COMPANIES IN PARTICULAR THAT MANUFACTURE
- 14 BAG-MAKING EQUIPMENT. AS A MATTER OF FACT, SOME
- 15 OF THE EQUIPMENT THAT YOU SAW IN THE VIDEO, WE
- 16 CONTACTED ONE OF THOSE COMPANIES TO SEE IF THEY
- 17 COULD DO IT FOR US. WE COULD GIVE THEM THE IDEA
- AND WE COULD HELP THEM WITH IT, BUT WE WERE NOT IN
- 19 THE BUSINESS OF BUILDING EQUIPMENT. AND WE LOOKED
- 20 AT IT.
- 21 WE WENT THROUGH THIS PROCESS FOR A
- 22 FEW MONTHS, AND IT EVOLVED TO THE POINT THAT THEY
- 23 EITHER FELT THAT IT COULDN'T BE DONE FROM AN
- 24 ENGINEERING STANDPOINT. THEY EITHER DIDN'T FEEL
- 25 THAT IT WAS FEASIBLE AND ECONOMICAL FOR THEM TO

- 1 BUILD IT, OR THEY DIDN'T THINK THAT THEY WANTED TO
- 2 HAVE ANYTHING TO DO WITH IT BECAUSE IT DIDN'T FIT
- 3 IN WITH THE EQUIPMENT THEY ALREADY BUILT, AND WE
- 4 WERE ONLY ONE PERSON THAT WANTED IT, ONLY ONE
- 5 COMPANY.
- 6 THE DECISION WAS MADE THAT WE WOULD
- 7 HAVE TO BUILD IT OURSELVES. THAT'S A BIG
- 8 UNDERTAKING FOR A COMPANY THAT DOESN'T BUILD
- 9 EQUIPMENT. WE HAVE A MAINTENANCE DEPARTMENT FOR
- 10 ALL THE EQUIPMENT YOU SEE, BUT WE DON'T BUILD IT.
- 11 SO WE SET UP A RESEARCH AND
- 12 DEVELOPMENT ARM IN DALLAS THAT WAS NOT WITHIN
- 13 EITHER ONE OF THE PLANT FACILITIES. AND AFTER WE
- 14 WORKED ON THE INITIAL DESIGN, I HIRED THE FIRST
- 15 ENGINEER, ANOTHER ENGINEER TO HELP ME WITH IT.
- 16 AND FROM THERE, IN A PERIOD OF APPROXIMATELY A
- 17 YEAR AND A HALF TO TWO YEARS, WE GREW TO A STAFF
- OF BETWEEN 20 AND 25 ENGINEERS, DESIGNERS,
- 19 TECHNICIANS, COMPUTER EXPERTS, ELECTRONICS
- 20 EXPERTS. WE HAD ALL THOSE DIFFERENT DISCIPLINES
- OF ENGINEERING AND TECHNOLOGY THAT WERE ON A STAFF
- 22 FULL TIME IN DALLAS TO DEVELOP, DESIGN, AND BUILD
- 23 THIS MACHINE. WE STILL DIDN'T KNOW IF WE COULD
- 24 BUILD IT, BUT THAT WAS THE ONLY CHOICE WE HAD
- 25 BECAUSE WE FELT IT WAS WORTH IT.

FIRST, WE HAD TO ESTABLISH WHAT ARE 1 2 THE DESIGN PARAMETERS. AND JUST TO DIGRESS A LITTLE BIT, THIS WAS NOT REAL EASY TO DO BECAUSE 3 4 YOU HAVE TO KNOW WE WERE WORKING OUT OF SOMEBODY'S GARAGE AT THE TIME. WE DIDN'T HAVE A RENTED 5 FACILITY. WE WORKED OUT OF OUR HOMES, AND THEN 6 7 ONE OF THE GENTLEMEN THAT WAS AN ENGINEER, HE HAD A LARGE GARAGE, AND HE SAID, WELL, LET'S BUILD IT 8 9 THERE. SO THAT'S HOW WE STARTED. 10 WE HAD TO TAKE INTO CONSIDERATION THAT THE MACHINE HAD TO ADAPT TO ALL DIFFERENT BAG 11 SIZES, IT HAD TO OPERATE UP TO 400 FEET A MINUTE, 12 13 IT HAD TO PERMANENTLY HEAT SEAL A STRAP TO EVERY SINGLE BAG A HUNDRED PERCENT OF THE TIME THAT CAME 14 15 THROUGH THAT LINE. WHEN YOU PUT WIRE TIES IN AS CLOSURES FOR A BAG, YOU GRAB A BUNDLE AT THE END 16 OF THE LINE, AND THEY GO INTO THE BOX. AND THERE 17 ARE GENERALLY MORE WIRE TIES THAT GO IN THAN THERE 18 ARE BAGS IN THE BOX. SO THERE'S A LITTLE MARGIN 19 20 FOR SAFETY. WE CAN'T DO THAT WITH THE STRAPS. 21 HAS TO BE ON EVERY BAG. 2.2 WE HAD TO CONTEND WITH A VARIETY OF 23 SPEEDS AND GAUGES, DIFFERENT SPEEDS FOR DIFFERENT 24 BAGS FOR DIFFERENT SIZES. THEY WERE ALL DIFFERENT 25 GAUGES. THE STRAP HAD TO BE STRONG ENOUGH THAT

- 1 WHEN IT WAS WRAPPED AROUND, WHICH WAS THE PURPOSE,
- 2 IT HAD TO BE WRAPPED AROUND TIGHT ENOUGH TO SEAL
- 3 OFF THE TOP SO THAT WE COULD SAY IN OUR MARKETING
- 4 PROGRAMS THAT IT WAS AIRTIGHT AND LIQUID-TIGHT.
- 5 SO THE STRAP HAD TO ADHERE SUFFICIENTLY AND IT HAD
- 6 TO BE STRONG.
- 7 BY 1988 WE HAD BUILT THE FIRST TWO
- 8 PROTOTYPES. AND I DON'T KNOW HOW MANY OF YOU HAVE
- 9 SEEN WHAT YOU WOULD CALL A FIRST ENGINEERING
- 10 PROTOTYPE, BUT YOU USUALLY DON'T RECOGNIZE IT BY
- 11 THE TIME YOU END UP BUILDING THE PROPER MACHINE.
- 12 IT LOOKS LIKE A JIGSAW PUZZLE, BUT THAT'S WHAT WE
- 13 DID AND THAT'S HOW WE STARTED. WE BUILT TWO OF
- 14 THEM. THE SECOND ONE WAS A LITTLE BETTER THAN THE
- 15 FIRST. IT TOOK TWO YEARS TO DO IT WITH THIS
- 16 STAFF. AND THE SECOND ONE WAS FINALLY THE ONE
- 17 THAT WAS WORKABLE ENOUGH THAT WE COULD TAKE IT TO
- 18 ONE OF OUR PLANTS AND START DOING SOME IN-PLANT
- 19 TESTING TO SEE IF IT, IN FACT, COULD BE PUT IN
- 20 LINE AND IF WE COULD RUN BAGS THROUGH IT.
- THE SECOND MACHINE THAT WE DID THIS
- 22 WITH, WE TOOK IT TO OUR SHREVEPORT PLANT. WE HAD
- 23 A LOT OF LINES THERE, AND WE COULD SACRIFICE ONE
- 24 LINE IN ORDER TO TRY THIS MACHINE OUT. WE ALSO
- 25 HAD AT THE TIME FULL TIME SIX TO EIGHT ENGINEERS

- OUT OF THE DALLAS OFFICE IN THE SHREVEPORT PLANT
- 2 FOR UP TO A YEAR MONITORING AND MAKING DESIGN
- 3 CHANGES CONTINUOUSLY ON THIS MACHINE.
- 4 AND THIS WENT THROUGH ALL OF 1988;
- 5 AND BY THE END OF 1988, WE FELT THAT WE WERE REAL
- 6 CLOSE TO HAVING A MACHINE THAT WE COULD ACTUALLY
- 7 CALL A PRODUCTION MACHINE. THAT'S A FOUR-YEAR
- 8 PROCESS JUST IN TRYING TO DESIGN SOMETHING FROM
- 9 SCRATCH THAT WE ALREADY KNEW WHAT WE WANTED IT TO
- 10 DO. WE JUST COULDN'T FIGURE OUT HOW TO DO IT.
- 11 WHEN WE HAD IT -- WHEN WE HAD IT IN
- 12 THE SHREVEPORT PLANT, WE MADE -- WE MADE IT
- 13 PRODUCE BAGS. IT WASN'T GREAT, AND IT WASN'T WHAT
- 14 WE WANTED, BUT WE KNEW WE COULD MAKE IT BETTER.
- 15 SO BY 1989 WE BUILT THE FIRST TWO WHAT WE WOULD
- 16 CALL FULL PRODUCTION MACHINES, STRAP MACHINES,
- 17 STRAP SEAL MACHINES, THAT WOULD PUT STRAPS ON BAGS
- 18 IN LINE, INSERT IT IN BETWEEN THE OTHER MACHINES
- 19 THAT YOU SAW IN THE VIDEO THAT WOULD DO THIS
- 20 CONSISTENTLY BAG AFTER BAG AFTER BAG.
- 21 WE, OF COURSE, CONTINUED WITH THE
- 22 STRAP IMPROVEMENTS. I THINK WE PROBABLY BETWEEN
- 23 1989 AND 1994, THERE PROBABLY HAVE BEEN SIX TO
- 24 EIGHT MAJOR CHANGES JUST IN THE STRAP DESIGN
- 25 ITSELF. AND MOST OF THOSE CHANGES WERE

- 1 IMPLEMENTED BECAUSE OF WHAT WE FOUND OUT IN
- 2 FEEDBACK FROM CONSUMERS AND BUYERS, WHAT THEY
- 3 LIKED, WHAT THEY DIDN'T LIKE ABOUT IT, WHAT THEY
- 4 FELT WOULD BE BETTER. SO EVERYTHING THAT WE TRIED
- 5 TO DO WAS TO IMPROVE IT, AGAIN FOR THE END RESULT
- 6 TO BE BETTER ACCEPTANCE AND GREATER SALES FOR THAT
- 7 PRODUCT.
- 8 WE INITIALLY SHOWED THE FIRST STRAP
- 9 BAG PRODUCT AT THE JANUARY HOUSEWARES SHOW IN
- 10 1989. BEFORE WE DID THIS, WE HAD -- WE HAD TO RUN
- 11 A LOT OF PATENT APPLICATIONS THROUGH. WE ENDED
- 12 UP -- WE ENDED UP PUTTING IN A PATENT APPLICATION
- 13 IN 1987, WHICH WAS THE FIRST ONE, AND THAT PATENT
- 14 APPLICATION WAS ISSUED AS A PATENT GRANTED TO
- 15 IRONCLAD IN 1989, I BELIEVE. SINCE THAT TIME
- 16 WE'VE FILED AND RECEIVED GRANTS ON ANOTHER 16
- 17 PATENTS, BOTH U.S. AND WORLDWIDE.
- 18 NOW, THESE PATENTS INCLUDE NOT JUST
- 19 THE PRODUCT, WHAT WE CALL A STRAP BAG, BUT IT ALSO
- 20 INCLUDED THE PROCESS TO DO IT, AND IT INCLUDED THE
- 21 EQUIPMENT. SO ALL THREE OF THOSE AREAS HAVE BEEN
- 22 PROTECTED BY THIS TREMENDOUS AMOUNT OF PATENTS,
- 23 AND WE STILL HAVE AT LEAST 15 THAT ARE PENDING
- 24 WORLDWIDE ON DIFFERENT VARIATIONS ON WHAT YOU'VE
- 25 SEEN AND WHAT WE'RE TALKING ABOUT.

```
NOW, ONE OF THE THINGS THAT WE -- IN
 1
 2
      THE IMPROVEMENTS THAT WE DID, THIS HAD EVOLVED FOR
 3
      SEVERAL YEARS, BY 1993 SOMEBODY CAME UP WITH THE
 4
      SUGGESTION, IT WAS TESTED AND DECIDED THAT THIS
 5
      COULD BE THE ULTIMATE CLOSURE SYSTEM THAT YOU
      COULD PUT ON A TRASH BAG. AND IT WAS AN EVOLUTION
 6
 7
      OF THE CLOSURE SYSTEMS WE HAD ALREADY DONE. THIS
      WAS WHAT WE HAVE TODAY, AND THAT'S THE ADHESIVE
 8
      PEEL-OFF BACKING FOR A HEAT-AFFIXED STRAP.
 9
10
                     WE WORKED ON THAT. IT STARTED IN
      LATE '92. WE STARTED DEVELOPING IT IN '93.
11
                                                   WE
      EVEN LOOKED AT OTHER MEANS OF DOING THAT,
12
13
      INCLUDING VELCRO. WE ACTUALLY LOOKED AT HOW TO
      ATTACH A VELCRO STRAP TO A BAG, AND WE TALKED TO
14
15
      THE VELCRO PEOPLE. UNFORTUNATELY, IT WASN'T AS
      COST-EFFECTIVE AS WE'D LIKE IT TO BE.
16
17
                     SO THE ADHESIVE PEEL-OFF BACKING,
      PEOPLE WERE SOMEWHAT FAMILIAR WITH THIS.
18
      THAT HAVE KIDS, THEY'D SEEN IT FOR A FEW YEAR'S
19
20
      BECAUSE THEY'RE ON MOST DIAPERS TODAY. WE WORKED
21
      ON THE DEVELOPMENT. WE HAD TO MODIFY THE
2.2
      EQUIPMENT THAT WE'RE TALKING ABOUT. THE STRAP
      MACHINE HAD ALREADY BEEN BUILT, AND AT THAT TIME
23
24
      WE HAD BUILT 38 OF THESE MACHINES.
                                           WE HAD TO
25
      MODIFY THEM SO THAT NOW WE COULD PUT AN ADHESIVE
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- BAG STRAP INTO THE PROCESS AND COME OUT WITH WHAT

  WE FELT WAS A BETTER PRODUCT.

  PRIOR TO DOING IT, BECAUSE, AS YOU

  KNOW, IN PUBLIC DISCLOSURE, ONCE YOU DISCLOSE IT,

  IT'S NOT PROTECTABLE. SO THE LATTER PART OF '93,

  THE PATENT APPLICATION FOR AN ADHESIVE BAG STRAP,
- 7 THAT PATENT APPLICATION WAS SUBMITTED THE FIRST
- 8 PART OF JANUARY '94 BECAUSE WE WERE ATTENDING THE
- 9 JANUARY HOUSEWARES SHOW, AND WE WANTED TO SHOW IT
- 10 AT THAT TIME AND DISCLOSE IT TO ALL THE BUYERS
- 11 THAT CAME THROUGH.
- 12 WE -- AS SOON AS WE FILED THE PATENT
- 13 APPLICATION AND IT WAS ON RECORD, WE THEN DID A
- 14 NUMBER OF CONSUMER TESTS AND SURVEYS, WHICH GENE
- 15 HAD MENTIONED A FEW MOMENTS AGO, AND I THINK HE
- 16 PUT THOSE INTO EVIDENCE, IN ORDER TO GET A
- 17 RESPONSE BACK FROM THE GENERAL PUBLIC THAT BUYS
- 18 BAGS, WHAT DO YOU THINK OF THIS NEW PRODUCT THAT
- 19 WE'VE DEVELOPED? AND THE MAJORITY OF THE
- 20 RESPONSES WERE SO GOOD, THERE WAS NO QUESTION

## THAT

- 21 WE WEREN'T GOING FORWARD WITH THIS.
- BY JUNE OR JULY OF '94, WE HAD
- 23 ALREADY STARTED THE PROCESS. WE WERE
- 24 MANUFACTURING ON A VERY SMALL VOLUME BASIS AT THE

- 1 FOR THE ADHESIVE HEAT-AFFIXED STRAP IN AUGUST OF
- 2 '94, MIDDLE OF AUGUST; AND BY THE END OF NOVEMBER,
  - 3 WE ACTUALLY PURCHASED EQUIPMENT THAT MAKES THE
  - 4 HEAT OR THE ADHESIVE STRAP FOR US.
- 5 IN THE BEGINNING WE PURCHASED
- 6 ADHESIVE TAPE FROM SEVERAL COMPANIES, INCLUDING
- 7 3M. AND THAT WAS HOW WE STARTED OUT MAKING THE
- 8 ADHESIVE BAG STRAP. BUT THEN TO BE MORE
- 9 COST-EFFECTIVE, WE DECIDED WE NEEDED TO BUY THE
- 10 EQUIPMENT, BRING IT IN HOUSE, MAKE THAT TAPE
- OURSELVES, SO THEN WE COULD ATTACH TO THE STRAP,
- 12 AND THAT'S HOW WE DID IT.
- 13 I THINK AT THIS TIME WHAT I'D LIKE
- TO DO -- GENE, COULD YOU HELP ME? -- I'D LIKE TO
- 15 BRIEFLY GO THROUGH THE PROCESS THAT -- EVERYTHING
- 16 I'VE JUST DESCRIBED, HOW IT'S DONE AND HOW IT
- 17 REPRESENTS OUR BAG-MAKING PROCESS.
- 18 THE FIRST PIECE OF EQUIPMENT THAT

WE

- 19 START OUT WITH, OF COURSE, IS THE EXTRUDER, WHICH
- 20 YOU SAW WHERE THE PELLETS WERE GOING IN THE BACK
- 21 END OF THE EXTRUDER. THERE IS A SCREW INSIDE THE
- 22 EXTRUDER WHICH IS HEATED. THE EXTRUDER ITSELF IS
- 23 HEATED. AS THOSE PELLETS GO IN, THE SCREWS TURN.

THOSE PELLETS ARE MOVING FORWARD THROUGH THE

OTHER

END OF THE EXTRUDER. AS THEY DO, THEY BECOME MORE

- 1 LIQUID. THEY EVENTUALLY MELT. AND PRIOR TO
- 2 EXITING AND -- EXCUSE ME -- BUT I'VE GOT A LITTLE
- 3 TOY HERE, AND I HAVEN'T TRIED THIS BEFORE, BUT IT
- 4 MIGHT HELP IF IT WORKS. IT WORKS IF I HOLD MY
- 5 HAND STEADY.
- ONCE WE GET TO THIS POINT, THE
- 7 OPPOSITE END OF THE EXTRUDER, THE MATERIAL -- THE
- 8 PELLETS, AS YOU SAW THEM GOING IN, THEY'RE SOLID
- 9 PELLETS. NOW, THEY'RE VERY FLUID, VERY LIQUID.
- 10 ONCE THEY GET TO THAT STAGE, AS THEY EXIT THE
- 11 SCREW, THEY GO THROUGH WHAT'S CALLED A SCREEN
- 12 MECHANISM. AND THIS SCREEN IS PRIMARILY USED TO
- 13 SCREEN OUT -- IT'S JUST SMALL HOLES IN PIECES OF
- 14 METAL AND IT'S USED TO STRAIN, IF YOU WANT TO USE
- A DIFFERENT TERM, OUT CONTAMINANTS, PARTICLES,
- 16 DIRT, WHATEVER MIGHT GET IN THE WAY OF MAKING GOOD
- 17 BAGS. IT DOESN'T GET EVERYTHING, BUT IT CERTAINLY
- 18 HELPS.
- 19 ONCE IT GOES THROUGH THIS SCREEN
- 20 PROCESS, THE MATERIAL THEN GOES UP THROUGH WHAT WE
- 21 CALL A DIE. IT'S AN EXTRUSION, I.E., IT'S ROUND
- 22 IN APPEARANCE, AND IT HAS A SLOT, CIRCULAR SLOT,
- 23 360 DEGREES AROUND THE TOP. THAT SLOT CAN BE
- 24 ANYWHERE FROM 30 THOUSANDTHS TO A HUNDRED
- 25 THOUSANDTHS THICK. SO IT FORCES THAT PLASTIC,

- 1 THAT MOLTEN PLASTIC, OUT THROUGH THAT SLOT. AND 2 THAT'S WHERE IT STARTS ESTABLISHING THE PROCESS OF
- 3 THE BAG ITSELF.
- 4 IT MAY BE -- IT MAY BE UP TO A
- 5 HUNDRED THOUSANDTHS THICK WHEN IT COMES OUT RIGHT
- 6 THERE; BUT THEN WHAT'S DONE IS THAT YOU BLOW AIR
- 7 INSIDE AND THAT PRODUCES A BUBBLE. YOU'RE BLOWING
- 8 AIR IN THAT TUBE. AND A GOOD ANALOGY IS BLOWING
- 9 SOAP BUBBLES. KIDS PUT SOAP IN THE WATER. WHEN
- 10 YOU BLOW A BUBBLE, THAT'S THE SAME EFFECT YOU GET
- 11 HERE. YOU'RE BLOWING A BUBBLE. WHEN YOU BLOW THE
- 12 BUBBLE, YOU'RE PUTTING AIR INSIDE TO EXPAND IT.
- 13 THAT DOES TWO THINGS. IT
- 14 ESTABLISHES THE WIDTH OF THE BAG, WHAT YOU WANT IT
- 15 TO BE AS FAR AS THE FINAL DIMENSION OF THAT
- 16 PARTICULAR BAG THAT YOU ARE MAKING, AND IT ALSO
- 17 THINS IT OUT FROM COMING OUT OF THE DIE AS A VERY
- 18 THICK MATERIAL. IT THINS IT OUT TO THE THICKNESS
- 19 THAT YOU WANT IT TO BE WHEN IT ENDS UP TO BE A
- 20 FINISHED BAG. SO THAT'S THE PRIMARY EFFECT OF THE
- 21 EXTRUDER IS THAT IT MELTS THE MATERIAL, THE
- 22 INITIAL PORTION OF THE BAG, AND THEN IT GOES TO
- THE COOLING TOWER. AND THE COOLING TOWER IS

JUST

24 WHAT IT SAYS.

25 FROM MOST OF TIME -- AND IT VARIES

1	MANUFACTURER TO MANUFACTURER. MOST OF THE TIME
2	THEY'RE 35 TO 40 FEET TALL OR UP INTO THE AIR.
3	AND THAT'S TO COOL IT, GIVE IT SOME TIME TO COOL.
4	YOU BLOW SOME AIR ON IT, SOME CHILLED AIR TO HELE
5	COOL IT. THAT SETS THE MATERIAL SO THAT IT'S NOT
6	REAL TACKY; AND WHEN YOU THEN COLLAPSE IT AND
7	FLATTEN IT AGAINST ITSELF, IT WON'T STICK OR IT
8	WON'T MELT TO IT.
9	ONCE IT'S BEEN IN THE COOLING
rower,	

11 ROLLERS. IT'S FLATTENED OUT. THERE ARE ROLLERS

THEN YOU BRING IT BACK ON DOWN THROUGH A SERIES

12 UP AT THE TOP OF THE COOLING TOWER THAT FLATTEN

IT

10

OF

- OUT ENOUGH THAT IT KEEPS ALL THE AIR THAT YOU'VE
- 14 BEEN BLOWING INTO BACK DOWN IN THAT BUBBLE. YOU
- DON'T WANT AIR BETWEEN THOSE LAYERS.
- 16 AS IT COMES OUT OF THE COOLING

### TOWER

- 17 BACK DOWN TO THE FLOOR, IT GOES THROUGH THE NEXT
- 18 MACHINE, WHICH IS CALLED A BAG MACHINE. AND A

### BAG

- 19 MACHINE IS JUST WHAT IT SAYS. IT MAKES THE
- 20 MAJORITY OF THE BAG AS THE BAG IS REALLY

21	REPRESENTED IN A FINE PRODUCT. THIS DOES THREE
22	THINGS. AND THERE ARE DIFFERENT TYPES OF BAG
23	MACHINES. THIS IS THE TYPE THAT WE USE. A LOT
OF	
24	PEOPLE USE THIS TYPE. THERE ARE OTHER PEOPLE
THAT 25	USE A LITTLE BIT DIFFERENT CONFIGURATION OF

- 1 MACHINE.
- 2 ESSENTIALLY WHAT IT DOES IS THAT IT
- 3 PUTS -- FIRST OF ALL, RIGHT HERE IN THIS ROTARY
- 4 MECHANISM THERE IS A SEAL BAR. THAT GOES
- 5 ACROSS -- THAT EXTENDS ACROSS THE FULL WIDTH OF
- 6 YOUR BAG AS YOU'RE BRINGING THE FILM DOWN.

#### THAT

- 7 SEAL BAR COMES AROUND AT A PREDETERMINED
- 8 REVOLUTION AND PUTS THE HEAT SEAL ACROSS WHAT

## WILL

- 9 BECOME THE BOTTOM OF THE BAG.
- 10 AS IT EXITS THAT ROTARY HEAT

## SEALER,

11 IT GOES UP THROUGH SOME OTHER ROLLERS AND

## STARTS

- 12 THROUGH HERE WHAT WE CALL FOLDING BARS. THE
- 13 FOLDING BARS DO EXACTLY THAT. IT STARTS OUT

## WITH

14 A BAG OR A FILM THAT'S THIS WIDE. AS IT COMES

### OUT

- OF THE TOWER, YOU HEAT SEAL IT. THEN WHEN YOU
- 16 FOLD IT, IT MAY FOLD IN TWO, THREE PLACES IN

#### ORDER

17 TO ACHIEVE THE FINAL WIDTH THAT YOU ARE GOING

TO

10	END UP WITH WHEN II'S ON A ROLL AND PUTTING II
19	INTO A PACKAGE. THAT'S THE ONLY THINGS THAT
THE	
20	FOLDING BARS DO.
21	AFTER IT EXITS THE FOLDING BARS
AND	
22	IT BECOMES A SMALLER WIDTH, IT NOW GOES THROUGH
A	
23	ROLLER AND WHAT WE CALL A PERFORATING BLADE,
24	NOTHING MORE THAN A KNIFE, REVOLVING KNIFE,
THAT'S 25 HERE	TIMED SO THAT THE DISTANCE FROM THE SEAL TO

IS CALCULATED SO THAT THE TIMING PUTS THE 1 2 PERFORATION RIGHT NEXT TO THAT SEAL THAT YOU ALREADY PUT IN AT THE OTHER END OF THE MACHINE. 3 4 AT THIS POINT YOU HAVE A COMPLETE BAG FOR ALL PRACTICAL PURPOSES. AS IT EXITS THAT 5 THAT'S A BAG. THEY'RE JUST ALL STRUNG TOGETHER 6 7 WITH PERFORATIONS HOLDING THEM TOGETHER SIMPLE WHERE YOU PULL APART TO USE ONE BAG AT A TIME. 8 9 THE DIFFERENCE HERE, OF COURSE, IS 10 NOW WE GO INTO THE STRAP MACHINE. NORMALLY WE WOULD GO INTO OUR WINDERS. BEFORE WE HAD A STRAP 11 MACHINE, AND LIKE A LOT OF OTHER PEOPLE, WE USED A 12 13 WINDER. YOU WIND IT ON A ROLL, PULL THE LAST ONE APART, WHATEVER THE COUNT IS GOING TO BE, THAT 14 15 GOES IN THE BOX. THAT'S A FINAL LINE THAT MAKES A WHOLE BAG. 16 17 IN INSERTING A DIFFERENT STRAP ON, WE BRING THE WEB INTO THE STRAP MACHINE. FIRST OF 18 ALL, IT GOES INTO WHAT'S CALLED A WEB GUIDE. PART 19 20 OF OUR PROCESS REQUIRED SUCH PRECISION THAT ONE OF 21 THE PROBLEMS WAS THAT WE HAD TO PUT THE STRAP ON 2.2 THE EDGE OF THE BAG BECAUSE YOU'RE SEALING TWO LAYERS OF BAG TOGETHER. IF YOU PUT IT ANYPLACE 23 24 ELSE, IT WILL SEAL ALL THE WAY THROUGH. YOU CAN

OPEN THE BAG AND YET IT WILL BE SEALED TO TWO

25

- 1 LAYERS, AND YOU COULDN'T OPEN IT ALL THE WAY. WE 2 HAD TO KEEP THE SEAL ON THE EDGE, AS CLOSE TO THE
- 3 EDGE AS POSSIBLE, IN ORDER TO DO THAT BECAUSE --
- 4 YOU CAN'T SEE IT IN THIS FILM -- WHEN THIS
- 5 MATERIAL IS RUNNING, IT'S SLIPPING AND SLIDING ALL
- 6 OVER THE PLACE. AND IT HAS A TENDENCY TO KIND OF
- 7 WEAVE DOWN THROUGH THE MACHINES.
- 8 NOW, IT MIGHT NOT MOVE MORE THAN
- 9 HALF INCH OR SO EITHER DIRECTION, BUT IT DOES
- 10 MOVE. WE DON'T ALLOW THAT. IT HAD TO BE MORE
- 11 PRECISE. SO WE PUT AN EDGE GUIDE OR WEB GUIDE ON
- 12 THE FRONT, AND THAT'S DESIGNED TO CONTINUALLY,
- JUST AS THIS IS RUNNING THROUGH THE MACHINE, TO
- 14 MAINTAIN A POSITION OF THIS EDGE AT THE EXACT SAME
- 15 SPOT EVERY TIME WE BRING A SEAL DOWN OR EVERY TIME
- 16 WE BRING THE STRAP DOWN TO SEAL IT. AND THAT WE
- 17 TRY TO MAINTAIN PLUS OR MINUS 50 THOUSANDTHS. YOU
- 18 GET ANY FURTHER OUT, YOU GET THE STRAP TOO FAR,
- 19 CLOSING OFF SOME OF THE BAGS, AND CUSTOMERS
- 20 COMPLAIN.
- 21 ONCE WE ESTABLISHED THE SIDE
- 22 REGISTRATION ON IT, THE NEXT STEP IS THAT IT GOES
- 23 INTO THIS ROLLER RIGHT HERE, AND THAT'S TORQUE OR
- 24 TENSION CONTROL. ONE OF THE PROBLEMS THAT WE
- 25 FACED THAT WE HAD TO SOLVE IN THE BEGINNING IN

PUTTING THIS MACHINE IN THE LINE WAS THAT WE 1 2 ALREADY HAD OTHER MACHINES. THOSE OTHER MACHINES 3 HAVE THEIR OWN IDIOSYNCRASIES, WHICH MEANS THAT THEY MOVE. THEY HAVE -- THE WEB MOVES FROM ONE 4 5 POINT TO ANOTHER. MAYBE SOMETIMES TOO MUCH FOR 6 OUR PROCESS. 7 THIS ROLLER RIGHT HERE HAS A MOTOR ON IT. IT'S DESIGNED TO HELP COMPENSATE FOR SOME 8 OF THAT SLIPPAGE ON THAT WEB AS COMES IT OUT OF 9 10 THE BAG MACHINE. IF THERE'S ANY DEVIATION TO IT COMING OUT OF THERE, WE FIX IT RIGHT HERE. WE FIX 11 IT THERE BECAUSE WE HAVE TO HAVE THE BAG IN AN 12 13 EXACT SPECIFIC LOCATION WHEN WE PUT THIS STRAP ON. 14 NOW, ONCE AGAIN, THE MATERIAL IS 15 WEAVING THROUGH THAT ROLLER, AND THIS WEB IS CONSTANTLY MOVING -- GENE SAID IT DID STOP. YOU 16 NEVER STOP THE FILM IN THE LINE WHEN YOU'RE 17 PRODUCING BAGS. YOU REALLY CAN'T. THE EXTRUDER 18 DOESN'T STOP. IT KEEPS SPITTING THAT STUFF OUT. 19 SAME THING. COULDN'T STOP THE WHOLE WEB. 20 21 COULD WE STOP IT AT ONE INSTANCE WHEN WE PUT THAT 2.2 STRAP ON OR WHEN WE WANT TO PUT THAT STRAP ON AND ONLY THAT INSTANCE, BUT YET EVERY PLACE ELSE THE 23

USUALLY THERE'S EASY METHODS OF

24

25

FILM IS MOVING?

- 1 DOING THAT. ONE WE JUST SIMPLY CALL A MECHANICAL
- 2 ACCUMULATOR. YOU STOP THE WEB IN THIS POSITION
- 3 HERE, BUT IT KEEPS COMING IN AND IT KEEPS GOING
- 4 OUT. WE COULDN'T DO IT WITH MECHANICAL MEANS
- 5 BECAUSE IT ALREADY HAD PERFORATIONS, AND IT WOULD
- 6 TEAR THEM APART BECAUSE THERE WAS TOO MUCH TENSION
- 7 ON THE BAGS.
- 8 WHAT WE DID WAS WE CAME UP WITH A
- 9 UNIQUE DESIGN OF VACUUM CHAMBERS THAT WE'RE
- 10 PULLING AIR THROUGH HERE. AS THIS PORTION OF THE
- 11 BAG STARTS IN, IT'S PULLED DOWN BY VACUUM AND THAT
- 12 KEEPS IT TAUGHT. WHEN THE EXACT MOMENT COMES UP,
- 13 IT'S COMPUTER CONTROLLED, THAT WE WANT TO STOP THE
- 14 BAG, IT STOPS ON THIS ROLLER RIGHT HERE, THE
- 15 CENTER ROLLER. ALL THE REST OF THE FILM IS STILL
- 16 MOVING, BUT THAT ONE POSITION STOPS.
- 17 AT THAT POINT, AND THAT'S WHAT YOU
- 18 SAW IN THE VIDEO, THAT'S WHERE THE STRAP SEAL HEAD
- 19 COMES DOWN, HEATS THE STRAP SEAL HEAD AND PUTS THE
- 20 STRAP ON THE BAG PERMANENTLY. AS IT EXITS, IT
- 21 GOES THROUGH ANOTHER TENSION CONTROLLER, AND THAT
- 22 TENSION CONTROLLER THEN TAKES IT INTO THE WINDER.
- 23 THIS IS PROBABLY THE MOST DIFFICULT PART OF THE
- 24 WHOLE PROCESS, AND THAT WAS RIGHT HERE PUTTING THE
- 25 HEAT SEAL ON BECAUSE WE HAVE TO DO A COUPLE OF

1 THINGS. 2 ONE IS THAT WE HAVE A SUPPLY ROLL OF 3 STRAP MATERIAL. THE SUPPLY ROLL OF STRAP MATERIAL 4 IS MOUNTED ON TOP OF THE MACHINE. THAT MATERIAL IS ALREADY MADE UP ON A LARGE ROLL, WHATEVER THE 5 WIDTH OF THE STRAP IS GOING TO BE. WE BRING THAT 6 7 MATERIAL DOWN INTO THE TOP PORTION OF THE MACHINE, AND WE HAVE A SHEAR OR A KNIFE BLADE RIGHT HERE, 8 AND THAT KNIFE BLADE COMES DOWN AND CUTS THAT 9 10 STRAP ROLL OFF IN ONE-INCH WIDTH OR THREE-QUARTER WIDE, I THINK IT IS. AND THEN IT TAKES EACH ONE 11 OF THESE AND MOVES THEM INTO A POSITION RIGHT 12 13 BELOW THE HEAT SEAL HEAD. 14 IT STAGES THIS AND IT HAS TO BE 15 STAGED AT THE EXACT MOMENT THAT WE'RE STOPPING THE FILM ON THAT ROLLER SO THAT AT THAT INSTANCE FOR 16 120 MILLISECONDS, WHICH IS THAT LONG, THE HEAT --17 THIS STOPS AND THE HEAT SEAL HEAD COMES DOWN, WE 18 PUT THE STRAP ON, AND THEN IMMEDIATELY HAS TO 19 20 ACCELERATE THE FILM UP TO 3800 RPM IN ORDER TO 21 MOVE IT OUT FAST ENOUGH THAT THE NEXT BAG CAN COME 22 INTO PLACE. SAME PROCESS AGAIN SO THAT WE CAN STOP IT AT THE EXACT SPOT AND STILL PUT THE HEAT 23 24 SEAL ON. 25 IT TOOK A YEAR AND A HALF FOR OUR

- 1 COMPUTER EXPERT JUST TO WRITE THE PROGRAM TO DO
- 2 ALL OF THESE THINGS. AND THAT ISN'T EVEN ALL OF
- 3 IT BECAUSE THERE'S THINGS BEHIND THE SCENES THAT
- 4 YOU CAN'T SEE HE HAS TO ACCOMPLISH. SO WE'RE
- 5 BRINGING THE STRAP MATERIAL IN AS A SEPARATE
- 6 SOURCE. IT HAS TO BE TIMED PERFECTLY IN AN EXACT
- 7 POSITION WITH A CUTOFF, REPEAT, AND THEN WE SEAL
- 8 IT. AND WE ONLY HAVE THAT LONG TO SEAL IT. IT
- 9 HAS TO SPEED UP FAST ENOUGH TO CATCH UP WITH THE
- 10 REST OF THE FILM THAT MAY BE RUNNING 400 FEET A
- 11 MINUTE.
- 12 YOU KNOW, ONE OF THE THINGS YOU
- 13 MIGHT BE INTERESTED IN, AND I'D LIKE TO SHOW YOU
- 14 IF YOU DON'T MIND. THIS IS HEAT SEAL. IT'S --
- 15 THIS IS WHAT WE HEAT. WE HEAT THESE HEADS UP, AND
- 16 THESE HEADS THEN ARE WHAT IS IN THAT MECHANISM
- 17 THAT COMES DOWN TO PUT THAT SEAL ON. ONE OF THE
- 18 DIFFICULTIES WITH THIS AND THE PRECISION THAT'S
- 19 REQUIRED IS WHERE THAT ROLLER IS RIGHT THERE,
- 20 THAT'S A 4-INCH DIAMETER ROLLER. THAT MEANS THAT
- 21 IT'S CURVED. NORMALLY WHEN HE HEAT SEAL A BAG,
- 22 WHETHER YOU DO AT THE BOTTOM OR ANYPLACE ELSE, YOU
- 23 DO IT ON A FLAT SURFACE. WE COULDN'T DO THAT. WE
- 24 HAVE TO DO IT ON A ROLLER.
- 25 SO WHEN I PASS THIS AROUND, YOU'LL

- 1 SEE THAT IT'S WHAT YOU CALL A COMPOUND CURVE. AND
- 2 HERE AGAIN IS ONE OF THE DIFFICULTIES IN THAT THE
- 3 MACHINING OF THIS HAS TO BE SO PRECISE THAT IT
- 4 CAN'T BE OFF MORE THAN FIVE TO EIGHT THOUSANDTHS
- 5 ALL THE WAY AROUND THIS SURFACE BECAUSE WE ONLY
- 6 HAVE THE THICKNESS OF THIS, AS YOU SAW IN THAT
- 7 BAG, WHICH IS ABOUT 60 THOUSANDTHS. WE ONLY HAVE
- 8 THAT AMOUNT TO SEAL WITH.
- 9 IF ANY PORTION OF THAT MISSES BEING
- 10 SEALED, IT DESTROYS THE INTEGRITY OF THE SEAL AND
- 11 WILL EASILY PULL OFF THE BAG. WE CAN'T HAVE IT
- 12 MISS. IT HAS TO SEAL EVERY TIME.
- NOW, WE HAVE MORE SEAL IN THIS THAT
- 14 I DIDN'T MENTION. ONE OF THE PROBLEMS, THE FIRST
- PROBLEM WE HAD, IS HOW DO WE KEEP THE STRAP

## INSIDE

- 16 THE BAG UNTIL IT'S WOUND UP. WE ENDED UP HAVING
- 17 TO PUT ANOTHER SEALER IN THE SAME PLACE EXCEPT

#### AΤ

18 THE OPPOSITE END OF THE BAG. AND I PASSED

# AROUND

19 AN EXAMPLE OF ONE OF THOSE. IT HAS SEVERAL

#### POINTS

THAT ARE STICKING UP. NOW THAT'S A BIGGER

## PROBLEM

21	BECAUSE THE FIRST PART IS ENOUGH OF A PROBLEM IN
22	TRYING TO SEAL THROUGH TWO LAYERS OF DIFFERENT
23	GAUGES, DIFFERENT THICKNESS, WITHOUT MELTING
24 25 DOWN	THROUGH AND MAKING HOLES.  BUT IN ORDER TO KEEP THAT STRAP

- 1 SO THAT IT WOULDN'T COME UP, IF IT COMES UP AND
- 2 GOES THROUGH REST OF THE MECHANISM, IT LAYS OUT,
- 3 GETS CAUGHT IN THE MACHINERY, AND PULLS IT OFF.
- 4 SO WE HAD TO LIGHTLY SEAL THIS AT THE OTHER END
- 5 JUST LONG ENOUGH SO IT WOULD STAY THERE WHILE THE
- 6 BAG'S BEING WOUND UP. BUT WE COULDN'T GO THROUGH
- 7 TWO LAYERS. IT CAN ONLY HIT ONE. THAT'S THE
- 8 PRECISION THAT'S REQUIRED. WE COULD ONLY LIGHTLY
- 9 HEAT SEAL TO ONE LAYER IN ORDER TO MAKE THAT
- 10 HAPPEN.
- 11 A COUPLE OTHER -- SOME OF THE
- 12 CRITICAL ELEMENTS THAT ARE INVOLVED HERE, YOU
- 13 CAN'T ALLOW WRINKLES. CAN'T BE ANY CRINKLES IN
- 14 THE BAG. AS IT STOPS AT THAT ROLLER, IF THERE
- 15 ARE, IT WON'T SEAL. CAN'T BE ANY AIR IN IT. IF
- 16 THERE IS, IT WON'T SEAL. IF THERE'S DIRT
- 17 PARTICLES IN THE MATERIAL AT THE TIME THAT SEAL
- 18 MECHANISM OR THAT SEAL HEAD THAT I SENT AROUND,
- 19 THE LEAST LITTLE BIT THAT INTERRUPTS THAT SEAL
- 20 WILL THEN PRODUCE A HOLE, WHICH THEN WILL

## PRODUCE

- 21 A FAILURE IN THE STRAP WHEN IT'S PULLED TIGHT
- AND
- 22 THEN STRETCHED AROUND.
- WE ALSO HAVE TO USE NONCONDUCTIVE

24	MATERIALS	THERE	SO	THAT	IT	DOES	3N ' T	HEAT -	_
25	$\bigcirc$ VEDHEVT	טייתעת	CIII	DDOGED	) ТС	אם ו	QQ	DDFCTCF	พนะท

- 1 YOU'RE DEALING WITH GAUGES THAT ARE THAT SMALL,
- 2 THAT THIN. IT REQUIRES NOT ONLY TOTAL COMPUTER
- 3 CONTROL, BUT IT CAN'T ALLOW ANY VARIATION IN THE
- 4 FILM THAT GOES THROUGH IT. THAT'S THE REASON
- 5 WE'VE ALWAYS USED A VIRGIN FILM THAT'S A HUNDRED
- 6 PERCENT FROM ONE SOURCE TOTAL VIRGIN. THERE WAS
- 7 NO CONTAMINATION OR OTHER MATERIALS IN IT. WE
- 8 ALREADY KNOW WHAT THE MELT TEMPERATURES ARE OF
- 9 THAT MATERIAL. WE HAVE EVEN TRIED TO BLEND IT
- 10 WITH OTHER MATERIALS, AND IT CHANGES IT JUST
- 11 ENOUGH SLIGHTLY THAT IT STILL WILL NOT WORK AND WE
- 12 CANNOT SEAL THE BAG.
- ONE OF THE -- ONE OF THE COMPARISONS
- 14 THAT OR ONE OF THE QUESTIONS THAT CAME UP WAS
- 15 ABOUT THE DRAWSTRING. I THINK GENE MENTIONED THE
- 16 DRAWSTRINGS. THERE'S A SEAL MECHANISM THERE IN
- 17 THAT. I'D LIKE TO SHOW YOU A LITTLE BIT ABOUT THE
- 18 DRAWSTRING AND HOW IT DOES COMPARE TO THIS
- 19 PROCESS.
- 20 DRAWSTRING BAG, THIS IS A TYPICAL
- 21 DRAWSTRING BAG. A LOT OF PEOPLE MAKE THEM.

WE

22 EVEN MADE THEM ONE TIME OURSELVES. WE MADE

THESE

23 UNTIL WE DEVELOPED THE STRAP TO BECOME A

# SALABLE

24 PRODUCT BECAUSE WE FELT, IN OUR OPINION, IT

WAS A

25 BETTER PRODUCT THAN THIS ONE WAS AND, THEREFORE,

AT THAT TIME THEN WE STOPPED MAKING THESE. 1 2 WHEN THIS DRAWSTRING OR STRAP 3 MATERIAL HERE IS SEALED INTO THE BAG, THESE BAGS RUN THROUGH THAT PRODUCTION LINE A LITTLE BIT 4 5 THEY RUN THROUGH WHAT I CALL SIDEWAYS DIFFERENT. BECAUSE THEY'RE SEALING ACROSS THE SIDES OF THE 6 7 BAG AND WE'RE SEALING ACROSS THE BOTTOM. IN THIS 8 PROCESS THE STRAP IS PUT IN BACK PRIOR TO THE BAG 9 MACHINE, AND IT'S DONE BY A MACHINE THAT'S CALLED 10 A DRAWSTRING MACHINE. WHEN IT GOES THROUGH THE SAME HEAT SEAL MECHANISM THAT SEALS THE SIDES OF 11 THE BAG TO CLOSE THEM OFF, THIS STRAP OR THE 12 13 DRAWSTRING MATERIAL IS TRAPPED BETWEEN THOSE 14 LAYERS OF BAGS AND SEALED THROUGH AT THE SAME IT'S A CONTINUOUS RUNNING LENGTH OF 15 TIME. DRAWSTRING TAPE, AND IT GETS SEALED AT THE SAME 16 17 TIME IN THE SAME PROCESS THAT YOU'RE SEALING THE 18 WHOLE BAG. NOW, SOMETHING REAL INTERESTING 19 2.0 ABOUT THIS. WE LOOKED AT THIS IN, I THINK, ABOUT 21 1993 WHEN WE WERE STARTING TO GET INTO THE 2.2 ADHESIVE STRAP PROGRAM. WE THOUGHT MAYBE THERE 23 WAS A BETTER WAY OF PUTTING THAT STRAP ON SO THAT

24	IT WOULD BE STRONGER BECAUSE WE STILL GOT
25	COMPLAINTS THAT ON THINNER BAGS, IT WAS EASIER
ΤО	

- 1 PULL IT OFF. WE FELT THAT THE BEST WAY THAT YOU
- 2 COULD DO IT WOULD BE TO TRAP THE BAG BETWEEN THE
- 3 STRAP, NOT HAVE THE STRAP JUST ON ONE SIDE. IF
- 4 YOU TRAPPED IT BETWEEN THE STRAP, TRAP THE BAG
- 5 BETWEEN IT SO YOU HAD A STRAP ON ONE SIDE AND A
- 6 STRAP ON THE OTHER, IT WAS PERFECT TO SEAL THROUGH
- 7 BECAUSE IT WAS MUCH EASIER TO DO. IT WOULD THEN
- 8 MELT THROUGH BOTH LAYERS OF STRAP, NOT JUST THE
- 9 BAGS, AND IT WOULD HOLD IT MUCH TIGHTER AND IT'D
- 10 BE VERY DIFFICULT TO PULL OFF.
- 11 WELL, THAT'S THE CONCEPT BEHIND
- 12 DRAWSTRING BAGS. IT TRAPS THE STRING BETWEEN THE
- 13 LAYERS. AND AS YOU WILL SEE, IF I CAN QUIT
- 14 FUMBLING AROUND HERE, EVEN IF -- EVEN IF YOU TEAR
- 15 THE BAG MATERIAL AWAY FROM THE STRAP WHERE IT'S
- 16 HEAT SEALED, IT STILL HOLDS TIGHT. THAT'S THE
- 17 INTEGRITY OF IT BECAUSE IT'S STILL SEALED TO
- 18 ITSELF.
- 19 IF WE COULD HAVE MADE THAT HAPPEN.
- 20 WE'D HAVE BEEN -- WE'D HAVE HAD EVEN A BETTER
- 21 PRODUCT THAN WE THINK WE HAVE TODAY. WE TRIED TO
- 22 WORK ON THE DESIGN TO DO THAT. IT WAS NOT
- 23 POSSIBLE WITH THE CURRENT EQUIPMENT. AND AT THAT
- 24 TIME WE HAD ALMOST 40 MACHINES ALREADY IN
- 25 PRODUCTION. WE COULD NOT COME UP WITH A WAY OF

- 1 TRAPPING THE STRAP AROUND THE BAG WITHOUT
- 2 COMPLETELY REDESIGNING AND BUILDING A NEW PIECE OF
- 3 EQUIPMENT. IF WE COULD HAVE DONE IT, WE'D HAVE
- 4 DONE BECAUSE THAT HELPS -- MAKES A BIG DIFFERENCE.
- 5 WHEN -- GENE, YOU MIGHT WANT TO,
- 6 PLEASE. THIS IS THE LAST MACHINE IN THE LINE IN
- 7 THE PROCESS. NOW INSTEAD OF THREE MACHINES, WE
- 8 HAVE FOUR BECAUSE OF THE STRAP MACHINE. AS SOON
- 9 AS THE BAGS EXIT THE STRAP MACHINE, THEY NOW ARE
- 10 NOT ONLY A BAG, BUT THEY HAVE A STRAP ON THEM.
- 11 THEY GO INTO THE WINDER, AND THIS IS A SIMPLE
- 12 PROCESS OF JUST WINDING THE ROLLS TO WHATEVER THE
- 13 COUNT IS THAT YOU WANT. IT PULLS THEM APART, THE
- 14 OPERATOR TAKES THEM OFF AND DROPS THEM INTO A BOX.
- 15 AND NOW WE HAVE A FULL STRAP BAG.
- 16 THE ONLY THING THAT WE DO A LITTLE
- 17 DIFFERENT IS WE ADJUST FOR, AGAIN, THE BAG MACHINE
- 18 VARIATIONS AND THE WINDER VARIATIONS. STRAP BAG
- 19 MAKING IS A VERY, VERY PRECISE PROCESS. WE DIDN'T
- 20 HOPE FOR IT TO BE DESIGNED IN THE MANNER THAT IT
- 21 WAS THAT PRECISE. THAT'S JUST THE WAY IT WORKED
- OUT, AND THAT'S THE BEST WE COULD DO WITH IT AT
- 23 THE TIME, AND WE HAVE CONTINUED TO DEVELOP IT
- 24 FURTHER.
- THE PRECISION, OF COURSE, MAKES IT

- 1 MORE DIFFICULT BECAUSE WE'D LOVE TO RUN LESSER
- 2 EXPENSIVE MATERIALS THAN WHAT WE CURRENTLY RUN TO
- 3 MAKE STRAP BAGS WITH. IT WOULD CUT OUR COST DOWN
- 4 AND IT'D CUT THE PRICE DOWN ON STRAP BAGS. BUT
- 5 BECAUSE OF THESE DETAILS AND THE PRECISION WITH
- 6 HOW THAT'S PUT ON AND THE IDIOSYNCRASIES OF THE
- 7 HEAT SEAL IN THAT IT CAN'T ALLOW ANYTHING TO
- 8 DISRUPT IT, IT MAKES IT EXTREMELY DIFFICULT TO DO
- 9 THAT.
- 10 WE'VE TRIED BLENDING EVEN DIFFERENT
- 11 VIRGIN RESINS THAT WE BUY FROM VARIOUS SUPPLIERS
- 12 BECAUSE WE ARE ALWAYS TESTING RESINS. WE'RE
- 13 ALWAYS TRYING TO COME UP WITH A BETTER ONE, A
- 14 DIFFERENT ONE, SOMETHING THAT WILL GIVE US MORE
- 15 BENEFIT, MORE VALUE, LOWER COST. WE'VE TRIED
- 16 DIFFERENT ADDITIVES. WHEN WE'VE TRIED RUNNING
- 17 PCR, WHICH WE HAVE RUN A CONSIDERABLE AMOUNT OF
- 18 DIFFERENT TYPES OF PCR FROM A NUMBER OF

#### DIFFERENT

19 SOURCES, WE'VE ALWAYS TRIED BLENDING THEM.

## WE'VE

- 20 TRIED USING THEM JUST STRAIGHT AS THEY COME FROM
- 21 THE PCR MANUFACTURER, BUT WE'VE NOT BEEN ABLE TO
- 22 ACCOMPLISH IT WITH A STRAP BAG. WE CANNOT PUT A
- 23 STRAP BAG ON USING A DIFFERENT MATERIAL THAN

TAHW

24	WE'RE	USING	IN	THE	E VIRGIN	RES	SIN.		
25				$\Gamma H E$	TOLERANG	CES	ARE	NARROW,	THE
MELT									

- 1 TEMPERATURES ARE DIFFERENT BETWEEN HIGH DENSITY,
- 2 LOW DENSITY, LINEAR LOW, THEY'RE ALL DIFFERENT.
- 3 WE USE, AS I'M SURE YOU ALREADY KNOW, WE USE A
- 4 LINEAR LOW HUNDRED PERCENT VIRGIN.
- 5 THE -- DURING THE LAST THREE

## YEARS,

- 6 AT LEAST THE LAST THREE, WE HAVE MADE CONTINUOUS
- 7 EFFORTS, AND I THINK WE'VE MADE EVEN SOME

#### EXTREME

8 EFFORTS, IN TRYING TO DEVELOP A WAY TO PUT PCR

#### ΙN

- 9 A STRAP BAG, NOT ONLY BECAUSE OF THE NUMBER OF
- 10 SOURCES THAT WE'VE SOLICITED SAMPLES AND
- 11 INFORMATION FROM -- GENE HAD MENTIONED IT WAS
- 12 SOMEPLACE IN EXCESS OF 50 SOME DIFFERENT
- 13 SOURCES -- WE'VE EITHER TESTED OR TALKED TO OR
- 14 TRIED TO GET SUPPLIES FROM OVER THE LAST FIVE
- 15 YEARS. NOW, THAT'S NOT TO SAY THAT WE'VE HAD TO
- 16 GO THROUGH ALL THOSE PEOPLE JUST TO FIND PCR

#### THAT

YEARS,

- 17 WILL GO INTO OUR OTHER BAGS, NONSTRAP BAGS.
- 18 THAT'S NOT THE PROBLEM.
- 19 THE PROBLEM IS FINDING ONE THAT'S
- 20 COMPATIBLE WITH THE STRAP. WE ARE -- WE'VE MADE
- 21 CONTINUED EFFORTS, NOT ONLY THE LAST THREE

22	BUT WE'RE STILL TODAY. WE HAVE AN ONGOING R & D
23	PROGRAM THAT THE CONTINUATION OF THAT, ONE OF
THE	
24	GOALS IS TO TRY TO FIGURE OUT IS THERE A WAY,
CAN 25	WE COME UP WITH A DIFFERENT ADDITIVE TO PUT INTO

- 1 OUR VIRGIN RESINS, IS THERE ANOTHER KIND OF A
- 2 BLEND WITH A VIRGIN RESIN?
- 3 WE WORK WITH THE SUPPLIERS THAT WE
- 4 HAVE BEEN BUYING FROM FOR A NUMBER OF YEARS, AND
- 5 THEY PROVIDE A LOT OF HELP. BUT TO THIS DAY WE
- 6 STILL DON'T HAVE THAT SOLUTION. AS OF NOW WE
- 7 SIMPLY CAN'T DO. WE'RE STILL TRYING. WE THINK WE
- 8 CAN. I'M NOT SURE WHEN THAT'S GOING TO BE. RIGHT
- 9 NOW IT'S NOT IN THE NEAR FUTURE.
- 10 THE -- YOU KNOW, WE'VE ALREADY
- 11 DISCUSSED MOST OF THE REASONS. PRIMARILY IS IT'S
- 12 A DIFFERENCE IN THE BASE RESINS THAT ARE USED IN
- 13 MAKING UP PCR THAT BECOME INCOMPATIBLE WITH OUR
- 14 STRAP PROCESS. THEY'RE NOT INCOMPATIBLE
- 15 NECESSARILY WITH OUR FILM OR OUR RESIN. WE'RE NOT
- 16 SAYING THAT. IT'S INCOMPATIBLE IN TRYING TO PUT A
- 17 STRAP ON BECAUSE OF THIS PROCESS THAT WE GO
- 18 THROUGH TO DO THIS.
- 19 THIS MACHINE REPRESENTS -- WE
- 20 STARTED IN '85. IT'S '97. WE FINISHED BUILDING
- THE LAST MACHINES IN EARLY '95. WE'VE CONTINUED
- 22 TO MODIFY THEM. WE STILL DO TODAY. IT'S A HIGHLY
- 23 PRECISE COMPUTER CONTROLLED PIECE OF EQUIPMENT.
- AS A MATTER OF FACT, IT'S PROBABLY ONE OF THE
- 25 LOWEST MAINTENANCE PIECES OF EQUIPMENT THAT WE

- 1 HAVE IN BOTH OF OUR PLANTS BECAUSE OF THE WAY IT
- 2 WAS PUT TOGETHER. IT ACTUALLY TROUBLESHOOTS
- 3 ITSELF AND AUTOMATICALLY ADJUSTS FOR DIFFERENT
- 4 CIRCUMSTANCES. THE ONLY ONE WE HAVEN'T BEEN ABLE
- 5 TO MAKE IT ADJUST FOR IS PCR. WE'RE WORKING ON
- 6 IT, AND WE'RE TRYING TO COME UP WITH A WAY OF
- 7 DOING IT.
- 8 I REALLY APPRECIATE YOUR TIME, AND I
- 9 APPRECIATE YOUR PATIENCE IN LISTENING TO OUR
- 10 DESCRIPTION OF WHAT WE DO AND HOW WE TRY TO DO IT.
- 11 THANK YOU.
- 12 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 13 RUTLEDGE. WE'RE GOING TO TAKE A FIVE-MINUTE BREAK
- 14 HERE WHILE WE CHANGE THE PAPER.
- 15 (RECESS TAKEN.)
- 16 CHAIRMAN PENNINGTON: WE'RE BACK IN
- 17 SESSION HERE. NOW WE'RE GOING TO HEAR FROM

# JERRY

- 18 SMITH.
- MR. SMITH: GOOD MORNING.

## FORTUNATELY I

SMITH.

- 20 DON'T HAVE TO PASS A TEST ON THE STRAP TECHNOLOGY
- 21 IN ORDER TO KEEP MY JOB. MY NAME IS JERRY
- 22 CHAIRMAN PENNINGTON: ME NEITHER.

MR. SMITH: I WON'T TELL YOU WHAT

WE DO

24 WITH DISCIPLINED EMPLOYEES AT THE COMPANY.

MY NAME IS JERRY SMITH, AND

I'M THE

- 1 EXECUTIVE VICE PRESIDENT AND CHIEF OPERATING
- 2 OFFICER OF IRONCLAD. I WANT TO THANK THE

## BOARD

- 3 FOR GIVING ME THE OPPORTUNITY TO TESTIFY REGARDING
- 4 IRONCLAD'S APPLICATION FOR AN ADMINISTRATIVE
- 5 VARIANCE FOR OUR BAGS WITH ADHESIVE HEAT-

## AFFIXED

- 6 STRAPS. MY TESTIMONY, ALONG WITH THE OTHER
- 7 EVIDENCE WHICH HAS BEEN INTRODUCED, CLEARLY
- 8 DEMONSTRATES, WE BELIEVE, THAT IRONCLAD IS

# LEGALLY

9 ENTITLED TO AN ADMINISTRATIVE VARIANCE FOR

## THE

- 10 PERIOD JANUARY 1, 1997, THROUGH DECEMBER 31, 1998,
- 11 BECAUSE OF FACTUAL, PRACTICAL, AND TECHNOLOGICAL
- 12 REASONS, AND ALSO BECAUSE OF REASONS OF FAIRNESS
- 13 AND EQUITY.
- 14 I FIRST WANT TO TELL YOU A

## LITTLE

15 BIT MORE ABOUT IRONCLAD. IT IS A SMALL CALIFORNIA

- 16 COMPANY WHICH IS PRIVATELY OWNED. IT HAS
- BEEN
- 17 UNDER THE SAME OWNERSHIP SINCE 1984. IT IS

NOT

OWNED BY A BIGGER COMPANY. WE HAVE

# MANUFACTURING

- 19 PLANTS IN BOTH TUSTIN IN ORANGE COUNTY,
- 20 CALIFORNIA, AND IN SHREVEPORT, LOUISIANA.

THE

- 21 COMPANY EMPLOYS APPROXIMATELY 50 PEOPLE IN TUSTIN.
- 22 SOME OF THOSE EMPLOYEES HAVE BEEN WITH US SINCE
- 23 1984.
- 24 SINCE IT IS PRIVATELY HELD, IT

DOES

NOT RELEASE REVENUES OR SALES FIGURES OR OTHER

1 INFORMATION ABOUT ITS SALES OR MANUFACTURING 2 HOWEVER, ACCORDING TO THE LATEST PROCESSES. 3 PUBLIC MARKETING SURVEYS -- I HAVE A COPY OF ONE IF IT BECOMES RELEVANT -- IRONCLAD'S TOTAL PERCENT 4 5 OF THE NATIONAL MARKET FOR PLASTIC TRASH BAGS IS 6 LESS THAN 1 PERCENT. BASED ON THAT, WE WOULD ESTIMATE THAT WE ARE AT MOST 2 TO 4 PERCENT OF THE 7 8 TOTAL MARKET IN CALIFORNIA. 9 OF OUR SALES, THE OVERWHELMING 10 MAJORITY ARE OF REGULATED BAGS, ABOVE .75, THAT 11 IS, AND WITH ADHESIVE HEAT-AFFIXED STRAPS. I CAN FURTHER TELL YOU THAT THE COMPANY IS VERY UNLIKELY 12 13 TO SURVIVE AS AN ONGOING BUSINESS ENTITY IF WE ARE NOT ABLE TO SELL OUR BAGS WITH STRAPS IN THE STATE 14 15 OF CALIFORNIA. AND WITHOUT THIS VARIANCE, WE WILL 16 BE IN EXACTLY THAT SITUATION. 17 WE ARE HERE BECAUSE WHEN THE PRC LAW WAS AMENDED IN 1995, THE LEGISLATURE WROTE IN A 18 19 SPECIFIC PROVISION TO THE LAW WHICH PROVIDED FOR 20 AN ADMINISTRATIVE VARIANCE FOR ANY COMPANIES THAT 21 MANUFACTURED BAGS WITH ADHESIVE HEAT-AFFIXED 22 STRAPS. THE VARIANCE PROCEDURE WOULD COMMENCE 23 AFTER SUCH BAGS WERE EXEMPTED FROM THE PCR 24 REQUIREMENTS IN 1996.

25	ΑT	THE	TIME	THE	LAW	WAS	AMENDED,
IT							

- 1 WAS CERTAINLY IRONCLAD'S REASONABLE OPINION THAT
- 2 THE INTENT OF THE LAW WAS THAT IF WE WERE STILL
- 3 NOT ABLE, DUE TO TECHNOLOGICAL REASONS, TO PUT PCR
- 4 IN A STRAP BAG, THAT WE WOULD OBTAIN A VARIANCE AT
- 5 LEAST THROUGH 1998. AND WE'VE RELIED ON THAT IN
- 6 CONDUCTING OUR BUSINESS SINCE THAT TIME. THAT IS
- 7 WHY WE APPLIED FOR THIS VARIANCE OVER A YEAR AGO
- 8 IN MAY 1996.
- 9 I'M NOW GOING TO DISCUSS SEVERAL OF
- 10 THE MOST IMPORTANT ASPECTS OF THIS ENTIRE ISSUE.
- 11 IN SO DOING, I HAVE DECIDED TO BE MORE REVEALING
- 12 ABOUT IRONCLAD'S BUSINESS THAN I HAD INITIALLY
- 13 PLANNED. BECAUSE IRONCLAD IS PRIVATELY HELD, WE
- 14 DO NOT GENERALLY LIKE DISCUSSING OUR BUSINESS IN A
- 15 PUBLIC FORUM, ESPECIALLY ONE IN FRONT OF OUR
- 16 COMPETITORS.
- 17 WE ARE PRIVATE PEOPLE, AND WE WANT
- 18 TO STAY THAT WAY. HOWEVER, BECAUSE OF THE LIFE OR
- 19 DEATH NATURE OF THIS MATTER, I HAVE NO CHOICE BUT
- 20 TO BE MORE FORTHCOMING THAN I WOULD LIKE TO BE
- 21 THAN WE EVER HAVE IN THE PAST. AT THE OUTSET I
- 22 WANT TO CLARIFY SEVERAL FUNDAMENTAL UNDERLYING
- 23 ISSUES SO THERE'S NO CONFUSION IN THE BOARD'S
- 24 MIND.
- 25 THE FIRST IS THAT WITH RESPECT TO

- 1 ANY REGULATED BAGS THAT DO NOT CONTAIN A STRAP,
- 2 IRONCLAD HAS ALWAYS BEEN, IS TODAY, AND WILL
- 3 CONTINUE TO BE IN COMPLIANCE WITH THE PCR MINIMUM
- 4 CONTENT LAWS. PRIOR TO 1995 THE REQUIREMENT WAS
- 5 10 PERCENT, AND IN EACH YEAR IRONCLAD WAS IN
- 6 COMPLIANCE.
- 7 IN 1995 THE MINIMUM REQUIREMENT WAS
- 8 INITIALLY 30 PERCENT, AND IT WAS THEN AMENDED AND
- 9 REDUCED TO 10 PERCENT. THERE WAS NO EXEMPTION

## FOR

- 10 STRAP BAGS IN 1995. IRONCLAD PUT 30 PERCENT PCR
- 11 IN ITS NONSTRAP REGULATED PRODUCT IN 1995.
- 12 OUR FINAL PERCENTAGE IN 1995 WAS 28
- 13 PERCENT, AND THAT REDUCTION REFLECTS THE FACT

### THAT

- 14 WE HAD RELATIVELY SMALL SALES OF STRAP BAGS IN
- 15 CALIFORNIA, AND THOSE STRAP BAGS COULD NOT

### CONTAIN

- 16 PCR. BUT I AGAIN EMPHASIZE THAT THE NONSTRAP BAG
- 17 REGULATED BAGS IN 1995 MET THE LEGAL

# REQUIREMENTS.

- 18 IN 1996 IRONCLAD ALSO MET THE
- 19 MINIMUM PCR REQUIREMENT FOR ITS NONSTRAP

# REGULATED

- 20 BAGS. AND WE ARE PRESENTLY MEETING THOSE LEGAL
- 21 REQUIREMENTS TODAY FOR PCR CONTENT FOR OUR

22	NONSTRAP REGULATED BAGS.
23	THIS VARIANCE ONLY APPLIES TO THOSE
24	BAGS WHICH CONTAIN A STRAP AND, AS IT HAS BEEN
25	SHOWN, WE ARE NOT ABLE TECHNOLOGICALLY TO PUT PCR

- 1 IN THOSE BAGS.
- 2 THE SECOND ISSUE WHICH I WOULD LIKE
- 3 TO CLARIFY IS SOME POSSIBLE BELIEF THAT IRONCLAD
- 4 CAME UP WITH THE STRAP IDEA AS A WAY AROUND THE
- 5 PCR LAWS. THAT IS CATEGORICALLY NOT TRUE, AND I
- 6 HOPE THAT THE TESTIMONY YOU HAVE HEARD FROM GARY
- 7 HAS PUT THAT ISSUE TO REST. IT IS CLEAR THAT WE
- 8 DEVELOPED -- STARTED DEVELOPING THE PREDECESSOR TO
- 9 THE CURRENT STRAP IN MID TO LATE 1980S. WE SPENT
- 10 MILLIONS OF DOLLARS AT THAT TIME AND IN THE 1990S
- 11 DEVELOPING THE PATENTED STRAP.
- 12 WE HAD AN R & D DEPARTMENT WITH MANY
- 13 EMPLOYEES. WE OBTAINED PATENTS FOR THE STRAP
- 14 ITSELF, FOR THE PROCESS BY WHICH THE STRAP IS
- 15 APPLIED, AND FOR THE MACHINERY WHICH APPLIES THE
- 16 STRAP. IRONCLAD MADE THIS DECISION IN THE MID TO
- 17 LATE 1980S TO ATTEMPT TO DEVELOP A UNIQUE,
- 18 PATENTED STRAP CLOSURE SYSTEM IN ORDER FOR US TO
- 19 DEVELOP A MARKETING NICHE AND TO HAVE SOME PRODUCT
- 20 DIFFERENTIATION AND ATTEMPT TO DEVELOP A SMALL
- 21 POSITION IN THE TRASH BAG MARKETPLACE.
- 22 OVER THE YEARS WE HAVE PERFECTED THE
- 23 STRAP TO ITS CURRENT FORM. WE DID NOT DESIGN IT
- OR DEVELOP IT SO THAT IT WOULD BE INCOMPATIBLE
- 25 WITH PCR USAGE. AS WE DEVELOPED THE STRAP THROUGH

- 1 A TRIAL AND ERROR AND EXPERIMENTATION PROCESS, WE
- 2 DISCOVERED THE STRAP COULD ONLY WORK ON A BAG WITH
- 3 VIRGIN RESIN. THAT MEANS THE BAG CANNOT CONTAIN
- 4 PCR.
- 5 I WANT ALL OF YOU TO UNDERSTAND THE
- 6 ECONOMIC REALITIES OF THAT FACT. VIRGIN RESIN IS
- 7 TYPICALLY 50 TO 100 PERCENT HIGHER IN COST THAN
- 8 PCR. I WOULD BE MORE ECONOMICAL AND MORE
- 9 PROFITABLE IF I COULD PUT PCR IN MY STRAP BAGS,
- 10 BUT I CAN'T. SO FOR THAT REASON IN 1995, AFTER WE
- 11 HAD ALREADY BEGUN SELLING OUR STRAP BAGS IN
- 12 CALIFORNIA AND ELSEWHERE, AND AFTER WE HAD SPENT
- 13 THOSE MANY MILLIONS OF DOLLARS, WE SOUGHT AN
- 14 EXEMPTION FOR OUR BAGS WITH ADHESIVE HEAT-AFFIXED
- 15 STRAPS.
- 16 THE EXEMPTION WAS GRANTED BECAUSE WE
- 17 PRESENTED EVIDENCE TO THE LEGISLATURE THAT WE
- 18 COULD NOT AFFIX THE STRAP TO A BAG WITH PCR AND
- 19 BECAUSE OF THE MONEY WE HAD ALREADY SPENT. IT WAS
- 20 AN ISSUE OF BASIC FAIRNESS. THE LEGISLATURE DID
- 21 NOT WANT TO PUT US OUT OF BUSINESS. AT NO TIME
- 22 HAS IRONCLAD MARKETED THE FACT THAT ITS STRAP BAGS
- 23 DO NOT CONTAIN PCR. NO ONE HAS PRODUCED ANY
- 24 EVIDENCE THAT WE MARKET THE FACT THAT OUR BAGS DO
- 25 NOT CONTAIN PCR.

1	THAT IS NOT OUR MARKETING NICHE.
2	OUR MARKETING NICHE, WHICH HAS BEEN DEVELOPED OVER
3	THESE YEARS, IS OUR UNIQUE STRAP CLOSURE SYSTEM.
4	THAT IS IRONCLAD'S ONLY REASON FOR EXISTING. THAT
5	HAS BEEN OUR ONLY ABILITY TO COMPETE FOR OUR SMALL
6	SHARE OF THE MARKETPLACE AND TO GET IN THE MAJOR
7	ACCOUNTS.
8	A STRONG MAJORITY OF IRONCLAD'S BAGS
9	PRESENTLY SOLD IN CALIFORNIA ARE REGULATED BAGS,
10	AND THE OVERWHELMING MAJORITY OF THOSE BAGS ARE
11	STRAP BAGS. THAT IS ALSO TRUE THROUGHOUT THE
12	UNITED STATES. ANY STATEMENTS BY OUR COMPETITORS
13	TO THE CONTRARY ARE SIMPLY NOT TRUE, AND I WILL
14	CHALLENGE ANY OF THEM TO STATE UNDER PENALTY OF
15	PERJURY WHAT MY PERCENTAGE OF SALES ARE AND HOW
16	THEY KNOW THAT. THEY ARE NOT PRIVY TO MY
17	CONFIDENTIAL SALES INFORMATION.
18	IF IRONCLAD IS NOT ABLE TO PRODUCE
19	AND SELL STRAP BAGS, ITS CONTINUED ECONOMIC
20	EXISTENCE IS SERIOUSLY IN DOUBT. THAT IS WHY OUR
21	COMPETITORS ARE OPPOSING THIS VARIANCE REQUEST, OR
22	SOME OF THEM ARE. A VERY HIGH PERCENTAGE OF
23	IRONCLAD'S SALES ARE IN CALIFORNIA. THAT
IS	
24	DIFFERENT THAN MOST OTHER TRASH BAG

COMPANIES, WE
25 BELIEVE. IRONCLAD'S CONTINUED VIABILITY
DEPENDS

- 1 ON BEING ABLE TO SELL STRAP BAGS IN THE STATE OF
  - 2 CALIFORNIA.
  - 3 IN 1995 WHEN STRAP BAGS WERE
- 4 EXEMPTED, THE LEGISLATURE RECOGNIZED AND ACCEPTED
  - 5 IRONCLAD'S EVIDENCE THAT IT WAS NOT
- 6 TECHNOLOGICALLY POSSIBLE FOR IRONCLAD TO

AFFIX ITS

- 7 STRAP TO A BAG WITH PCR. AT THIS TIME NOTHING HAS
- 8 CHANGED. THOSE FACTS CANNOT BE LEGITIMATELY
- 9 CONTROVERTED. IRONCLAD HAS SPENT CONSIDERABLE
- 10 AMOUNTS OF MONEY, TIME, AND EFFORT TRYING
  TO
- 11 MANUFACTURE A STRAP BAG WITH PCR, BUT IT HAS BEEN
- 12 UNSUCCESSFUL.
- 13 IT HAS SPENT CONSIDERABLE

SUMS OF

14 MONEY TRYING TO FIND PCR FROM SUPPLIERS.

OVER 60

15 WERE CONTACTED WHERE THE PCR WOULD BE

### COMPATIBLE

- 16 WITH OUR STRAP BAG, BUT WE WERE
- UNSUCCESSFUL. THE
- 17 PRESENT TECHNOLOGY AND OUR MACHINERY AND
- EQUIPMENT
- 18 AND THE NARROW HEAT TEMPERATURE
- REQUIREMENTS FOR
- 19 AFFIXING OUR STRAP DO NOT ALLOW IT.
- 20 BUT AS HAS BEEN INDICATED,
- IRONCLAD
- 21 COMMITS TO CONTINUE ITS RESEARCH AND
- DEVELOPMENT
- 22 EFFORTS TO TRY TO SOLVE THE PROBLEM, BUT WE
- CANNOT
- 23 DO IT INSTANTANEOUSLY.
- 24 I ALSO WANT ALL OF YOU TO
- UNDERSTAND
- 25 THAT IRONCLAD IS CURRENTLY MAKING EFFORTS
- ТО

- 1 DEVELOP NEW BUSINESS AND NEW CUSTOMERS FOR 2 NONSTRAP TRASH BAGS, ALL OF WHICH WOULD, OF COURSE, COMPLY WITH THE MINIMUM CONTENT PCR LAW. 3 I CANNOT VERY WELL GO TO A CUSTOMER WITH WHOM IT 4 5 TOOK ME TWO OR THREE YEARS TO CONVINCE TO BUY A 6 STRAP BAG AND NOW TELL THEM THAT THEY SHOULDN'T BUY MY STRAP BAG. THEY SHOULD BUY WHAT EVERYONE 7 8 ELSE HAS TO OFFER. MY HOPE IS TO BE ABLE TO 9 COMPETE AND GET NEW BUSINESS THAT WE HAVEN'T HAD 10 FOR THIS DIFFERENT KIND OF PRODUCT. 11 BUT THIS PROCESS CANNOT OCCUR IT TAKES TIME. WE SIMPLY DO NOT 12 OVERNIGHT. 13 PRESENTLY HAVE THE CUSTOMER BASE TO COMPETE AND SELL NONSTRAP BAG PRODUCTS. BUT AS I SAID, WE ARE 14 TRYING TO DEVELOP THAT. WITHIN THE LAST SIX 15 16 MONTHS TO A YEAR, IRONCLAD HAS INVESTED OVER 17 ONE-HALF MILLION DOLLARS IN HIRING A NEW SALES 18 FORCE, IN BUYING NEW EQUIPMENT, AND IN PURCHASING 19 NEW PACKAGING TO TRY TO SELL NONSTRAP BAGS. BUT 20 IT CANNOT HAPPEN INSTANTANEOUSLY. 21 IT TAKES TIME TO CALL ON THOSE 22 CUSTOMERS. THE CUSTOMERS MAKE THEIR DECISIONS 23 MANY MONTHS, SOMETIMES A YEAR IN ADVANCE, AND WE
- 24 CANNOT MAKE THAT CHANGE OR DEVELOP THAT

# BUSINESS

25 INSTANTANEOUSLY. BUT WE ARE TRYING SO THAT OUR

1 SITUATION, IF WE WERE TO GET THIS VARIANCE AND 2 COME BACK HERE IN 1999, SO WE HOPE THAT OUR 3 SITUATION WOULD BE DIFFERENT AT THAT TIME. FOR THESE REASONS, WE ALSO CANNOT 4 5 PRESENTLY ACHIEVE THE ANNUAL AGGREGATE AMOUNT OF PCR USAGE FOR PRACTICAL REASONS. AS I SAID AND AS 6 7 MY DECLARATION STATES, IF WE WERE TO ATTEMPT TO 8 TAKE ALL OF THE PCR THAT WE DO NOT USE IN OUR STRAP BAGS AND PUT THAT PCR IN OTHER REGULATED 9 10 PRODUCT, THAT OTHER REGULATED PRODUCT WOULD NEED TO CONSIST OF MORE THAN 100 PERCENT PCR. WE 11 SIMPLY DO NOT SELL ENOUGH OTHER REGULATED PRODUCT 12 13 TO MAKE UP FOR OUR NONUSAGE OF PCR IN THE STRAP 14 BAG PRODUCTS. 15 AND EVEN IF WE DID MAKE A BAG THAT 16 WAS 100 PERCENT PCR, WE DO NOT CURRENTLY HAVE THE 17 MARKET OR CUSTOMERS TO WHOM TO SELL THOSE BAGS. 18 THEREFORE, FOR PRACTICAL REASONS, WE DO NOT HAVE 19 AN ABILITY AT THIS TIME TO MAKE UP FOR ANY NON-PCR USAGE IN OTHER PRODUCTS IN ORDER TO ACHIEVE THE 20 ANNUAL AGGREGATE MINIMUM AMOUNT. 21 22 IF WE ARE GRANTED A VARIANCE THROUGH 23 AT LEAST 1998, WE WILL BE ATTEMPTING TO DEVELOP 24 FURTHER NONSTRAP BUSINESS, WHICH, OF COURSE, WILL

COMPLY WITH AND CONTAIN THE MINIMUM AMOUNTS OF PCR

25

REQUIRED UNDER THE LAW. AND, THUS, WE'LL BE 1 2 HELPING TO SUPPORT THE PCR INDUSTRY. WE WILL ALSO 3 CONTINUE TO CONSIDER FURTHER MACHINERY AND 4 MANUFACTURING PROCESS CHANGES TO SEE IF IT IS 5 POSSIBLE IN AN ECONOMICALLY REASONABLE WAY TO MAKE 6 A STRAP BAG WITH PCR. BUT WE NEED MORE TIME, AND 7 WE CAN DO NONE OF THESE THINGS IF WE ARE OUT OF 8 BUSINESS. 9 AND I REALLY WANT EVERYONE TO 10 UNDERSTAND THAT I'M NOT CRYING WOLF WHEN I SAY THAT DENYING IRONCLAD THIS VARIANCE WILL RAISE 11 SERIOUS QUESTIONS AS TO WHETHER OR NOT WE CAN 12 13 REMAIN IN BUSINESS. AND I WANT TO TELL YOU WHY. 14 AN OVERWHELMING MAJORITY OF OUR SALES ARE OF STRAP 15 BAGS. WE HAVE ALREADY MADE OUTSTANDING COMMITMENTS TO CUSTOMERS WHO ARE RETAIL MASS 16 17 MERCHANDISERS, HOME DISCOUNT CENTERS, AND CLUB STORES, WHO PLAN THEIR PROGRAMS IN SOME CASES MORE 18 THAN A YEAR IN ADVANCE, TO CONTINUE TO SELL THEM 19 20 STRAP BAGS. WE HAVE MADE COMMITMENTS TO 21 SUPPLIERS. WE HAVE MADE COMMITMENTS TO VENDORS. 2.2 WE ARE CURRENTLY REPAYING OVER \$10 MILLION -- \$10 MILLION TO A LENDER FOR A LOAN THAT WE OBTAINED TO 23 24 FINANCE OUR STRAP BAG TECHNOLOGY AND EQUIPMENT.

WE HAVE MORE THAN A YEAR LEFT, TO

25

1	ALMOST THE END OF 1998 ON OUR LEASE IN OUR
2	CALIFORNIA PLANT, WHICH WE SIGNED IN 1995 BASED ON
3	THE PRODUCTION OF STRAP BAGS IN CALIFORNIA. WE
4	ALSO HAVE MANY MONTHS OF EXISTING INVENTORY OF
5	STRAP BAGS THAT MUST BE SOLD. IF WE CANNOT
6	FULFILL THESE COMMITMENTS, OUR CUSTOMERS WILL
7	SURELY SEEK TO BUY NONSTRAP BAG PRODUCTS FROM
8	COMPANIES OTHER THAN IRONCLAD, ASSUMING IRONCLAD
9	WERE EVEN IN EXISTENCE.
10	WHILE IRONCLAD COULD THEORETICALLY
11	CONTINUE TO SELL A STRAP BAG WHICH WAS BELOW .75,
12	WHICH AT THE PRESENT TIME IS A NONREGULATED BAG,
13	AS A PRACTICAL BUSINESS MATTER, CUSTOMERS WILL NOT
14	WANT TO BUY A STRAP BAG FOR BELOW .75 AND NONSTRAP
15	BAGS FOR EVERYTHING ABOVE .75. THE RETAILERS WANT
16	AN INTEGRATED LINE OF PRODUCT. IF WE HAVE
17	CONVINCED THEM THAT THE STRAP BAG IS THEIR
18	MARKETING NICHE, THEY ARE NOT GOING TO BUY THAT IF
19	THEY CAN ONLY HAVE IT FOR BAGS BELOW .75.
20	WE CANNOT REMAIN A VIABLE COMPANY IF
21	THE ONLY STRAP BAGS WE CAN SELL ARE BELOW .75.
22	AND WITH SB 698 PENDING, THERE'S A POSSIBILITY
23	THAT THOSE WILL ALSO BECOME REGULATED BAGS, SO
24 25 WHO	THAT IS SIMPLY NOT A VIABLE OPTION.  FURTHERMORE, THE MAJOR CUSTOMERS

ARE BUYING STRAP BAGS WILL NOT BUY A STRAP BAG 1 2 THAT CAN BE SOLD EVERY PLACE EXCEPT IN THE STATE 3 OF CALIFORNIA. OUR ACCOUNTS ARE NATIONAL, WITH NATIONAL PROMOTIONS AND ADVERTISING, AND THEY WILL 4 NOT ACCEPT A PRODUCT LINE THAT CAN BE SOLD EVERY 5 PLACE EXCEPT IN THE STATE OF CALIFORNIA. IF WE 6 7 CANNOT SELL STRAP BAGS IN CALIFORNIA, WE CANNOT SELL THEM ANYWHERE. 8 9 THERE'S ANOTHER ISSUE WHICH I WANT 10 TO ADDRESS, AND THAT IS THE ISSUE OF FAIRNESS. IS IT FAIR FOR IRONCLAD TO BE GRANTED A VARIANCE? 11 12 IRONCLAD IS THE ONLY COMPANY THAT HAS APPLIED FOR 13 A VARIANCE. I WOULD SAY THIS: IT MUST BE REMEMBERED THAT THE 1995 LAW WHICH CREATED THE 14 15 EXEMPTION AND CREATED THE VARIANCE PROCESS WAS A 16 RESULT OF A COMPROMISE BETWEEN NUMEROUS BAG MANUFACTURERS, PCR MANUFACTURERS, AND 17 18 ENVIRONMENTAL CONCERNS. 19 EVERYBODY HAD A CHANCE TO STATE AND 20 CONVINCE THE LEGISLATURE OF THEIR POSITIONS. FOR

EXAMPLE, CERTAIN COMPANIES MANUFACTURE A TYPE OF

21

22	DRAWSTRING BAG THAT THEY CONTENDED WAS AN
ADHESI	VE
23	HEAT-AFFIXED STRAP. THOSE COMPANIES HAD THE
24	OPPORTUNITY TO COME TO THIS BOARD AND APPLY FOR
A 25	VARIANCE IF THEY DID SO BEFORE JANUARY 1ST OF

- 1 1997. THAT DEADLINE HAS PASSED. THEY CHOSE NOT
- 2 TO FOR WHATEVER REASONS.
- THE FACT THAT NO ONE ELSE HAS
- 4 APPLIED FOR A VARIANCE SHOULD NOT, HOWEVER,
- 5 PREJUDICE IRONCLAD. THE LEGISLATURE HAS DECIDED
- 6 THAT UNDER CERTAIN CONDITIONS A VARIANCE SHOULD BE
- 7 GRANTED. THE ISSUE IS NOT WHETHER THE LEGISLATURE
- 8 SHOULD HAVE CREATED SUCH A VARIANCE PROCEDURE, BUT
- 9 WHETHER UNDER THE CURRENT EVIDENCE IN FRONT OF YOU
- 10 IRONCLAD IS ENTITLED TO RECEIVE SUCH A VARIANCE.
- 11 FINALLY, THERE'S A FUNDAMENTAL ISSUE
- 12 OF FAIRNESS AND, I THINK, A BALANCING TEST THAT,
- 13 IF EMPLOYED, REQUIRES THAT IRONCLAD BE GRANTED ITS
- 14 VARIANCE. ON THE ONE HAND, THERE IS THE INTEREST
- 15 IN PROMOTING THE DEVELOPMENT OF THE PCR MARKET.
- ON THE OTHER HAND, THERE IS THE INTEREST IN
- 17 ALLOWING THE SMALL COMPANY TO REMAIN A VIABLE
- 18 ECONOMIC ENTITY.
- 19 AS I SAID, A RECENT MARKET SURVEY
- 20 SHOWS THAT IRONCLAD HAS 1 PERCENT OF THE TOTAL
- 21 MARKET. TWO TO FOUR PERCENT WE ESTIMATE IN
- 22 CALIFORNIA. THEREFORE, GRANTING THIS VARIANCE
- 23 WILL HAVE A VERY, VERY MINIMAL ADVERSE EFFECT ON
- 24 THE PCR MARKET OR ON WASTE DIVERSION IN THE

STATE

- 1 WILL ALLOW US TO REMAIN IN BUSINESS AND TO ALLOW
- 2 US TO DEVELOP NEW NONSTRAP CUSTOMERS WHOSE BAGS
- 3 WILL CONTAIN PCR, AND SO IN THAT RESPECT GRANTING
- 4 THE VARIANCE WILL HELP THE PCR MARKET.
- 5 ON THE OTHER HAND, IF THE VARIANCE
- 6 IS DENIED, AS I HAVE TOLD YOU, IT WILL HAVE A
- 7 MONUMENTAL EFFECT ON THIS SMALL COMPANY. I'VE
- 8 TOLD YOU OUR CONTINUED EXISTENCE IS DOUBTFUL.
- 9 SURELY THE 50 JOBS IN OUR CALIFORNIA PLANT IS
- 10 UNLIKELY TO REMAIN. THOSE ARE REAL ISSUES. AND
- 11 SO FROM A BALANCING POINT OF VIEW, I BELIEVE THE
- 12 EQUITY STRONGLY FAVORS IRONCLAD BEING GRANTED THIS
- 13 VARIANCE.
- 14 IN CONCLUSION, IRONCLAD APPLIED FOR
- 15 THIS VARIANCE OVER A YEAR AGO, IN MAY 1996. IT
- 16 PRESENTED AT THAT TIME THE TECHNOLOGICAL REASONS
- 17 IN OUR WRITTEN REQUEST WHY WE COULD NOT PUT PCR IN
- 18 A STRAP BAG. THOSE SAME TECHNOLOGICAL REASONS
- 19 WHICH EXISTED IN 1995, WHEN WE RECEIVED THE
- 20 EXEMPTION, ALSO EXIST TODAY. NOTHING HAS CHANGED
- 21 TO THE PRESENT TIME.
- WE HAVE RELIED ON THE '95 LAW AND
- 23 OUR APPLICATION IN MAY OF 1996 TO MAKE OUTSTANDING
- 24 COMMITMENTS ON AN ONGOING BASIS TO CONTINUE TO
- 25 SELL STRAP BAGS. WE CANNOT SIMPLY REVERSE THE

- 1 ENTIRE DIRECTION OF OUR COMPANY OVERNIGHT. IN
  2 ORDER TO FULFILL THESE COMMITMENTS, WE MUST BE
  3 ABLE TO CONTINUE TO SELL STRAP BAGS AT LEAST
  4 THROUGH 1998.
  5 FOR ALL THE ABOVE REASONS, I BELIEVE
  6 WE'RE LEGALLY ENTITLED TO RECEIVE THIS VARIANCE,
  7 AND I WOULD URGE THE BOARD TO GRANT IT.
  8 AND FINALLY, I WOULD ASK YOU THIS
- AND FINALLY, I WOULD ASK YOU THIS OUESTION: IF AFTER HEARING ALL OF THIS EVIDENCE 9 10 ABOUT WHY WE ARE ENTITLED TO A VARIANCE, YOU STILL HAVE A DOUBT, I WOULD RESPECTFULLY ASK YOU THE 11 OUESTION: WHAT ELSE COULD I HAVE DONE IN RUNNING 12 13 THIS COMPANY OVER THE LAST YEAR AND A HALF TO BE IN A BETTER POSITION TO GET A VARIANCE? I HAVE 14 DONE EVERYTHING THE LAW, THE REGULATIONS HAVE 15 16 REQUIRED. I HAVE MADE EVERY GOOD FAITH EFFORT 17 POSSIBLE TO MAKE PCR WORK WITH MY STRAP BAG.
- POSSIBLE TO MAKE PCR WORK WITH MY STRAP BAG. WE
  HAVE APPLIED IN A TIMELY MANNER. WE HAVE
  SUBMITTED THE EVIDENCE. WE HAVE BARED OUR SOUL.
  WE HAVE MET THE EVALUATION CRITERIA THAT ARE IN
- 21 YOUR REGULATIONS. THERE IS NOTHING MORE THAT I
  22 COULD HAVE DONE. I BELIEVE WE ARE LEGALLY
- 23 ENTITLED TO THIS VARIANCE. IRONCLAD WANTS TO
- 24 IN BUSINESS. THANK YOU VERY MUCH.

STAY

25 CHAIRMAN PENNINGTON: THANK YOU. NEXT

- 1 WE'LL HAVE -- I UNDERSTAND THAT THE ORDER THAT
- 2 THEY ARE GIVEN TO ME IS THE ORDER YOU WANTED TO
- 3 GO. NANCY VOS, MR. VIBOCH, MR. PICKELMAN, AND MR.
- 4 O'GRADY. IS THAT CORRECT?
- 5 UNIDENTIFIED SPEAKER: MR. O'GRADY WAS
- 6 SECOND IN THAT SEQUENCE.
- 7 CHAIRMAN PENNINGTON: MS. VOS AND THEN
- 8 O'GRADY.
- 9 MS. VOS: BILL O'GRADY WILL GO FIRST.
- 10 CHAIRMAN PENNINGTON: O'GRADY, THEN VOS,
- 11 THEN VIBOCH AND PICKELMAN. DOES THAT MEET WITH
- 12 YOUR -- OKAY. MR. O'GRADY REPRESENTING TALCO
- 13 PLASTICS.
- 14 MR. O'GRADY: MR. CHANDLER, MEMBERS OF
- 15 THE BOARD, AND STAFF, GOOD AFTERNOON. MY NAME IS
- 16 BILL O'GRADY, GENERAL MANAGER OF TALCO PLASTICS,
- 17 POSTCONSUMER DIVISION OF POSTCONSUMER PRODUCTS
- 18 DIVISION LOCATED IN LONG BEACH, CALIFORNIA. JOHN
- 19 SHEDD HAS ALWAYS BEEN BETTER AT THIS THAN I AM.
- 20 I'LL TRY TO BE AS BRIEF AS POSSIBLE.
- THE INDENT OF PUBLIC RESOURCES CODE
- 22 42298 REGARDING THE IRONCLAD VARIANCE WAS TO
- 23 PROVIDE TEMPORARY EXEMPTION FOR THE EXPRESS
- 24 PURPOSE OF ALLOWING A PARTICULAR COMPANY MORE

TIME

25 TO COMPLY WITH THE ORIGINAL TRASH BAG LAW. IT

1 NOT INTENDED TO PROVIDE AN AVENUE FOR PERMANENT 2 EXEMPTION. 3 JERRY HART'S ANALYSIS PRESENTED TO 4 THE BOARD PRIOR TO TODAY'S HEARING STATES THAT IN 5 1996 IRONCLAD REPORTED 1995 PCR USAGE AT A LEVEL 6 OF 28 PERCENT. ALTHOUGH IRONCLAD HAS OUTLINED IN GREAT DETAIL THEIR TECHNOLOGICAL INNOVATIONS, AS 7 WELL AS THE REASONS WHY THEY CANNOT INCORPORATE 8 PCR INTO THIS PARTICULAR PRODUCT LINE, THERE IS 9 10 LITTLE EVIDENCE TO SUPPORT THOSE MEASURES IRONCLAD IMPLEMENTED OVER THE PAST TWO YEARS IN AN EFFORT 11 TO CAPTURE THE REMAINING 2 PERCENT PCR CONTENT 12 13 NECESSARY FOR COMPLIANCE UNDER CURRENT LAW. AGAIN, MR. HART STATES THAT CURRENT 14 LAW AFFORDS ALL BAG MANUFACTURERS THE OPPORTUNITY 15 16 TO APPLY FOR A VARIANCE, CITING QUALITY AND 17 AVAILABILITY AS A BASIS FOR EXEMPTION. 18 ADDITION, UNFORTUNATELY FOR THE PCR -- FOR PCR 19 MARKETS, BAG MANUFACTURERS CAN CIRCUMVENT CURRENT 20 LAW BY DOWNGAUGING THEIR PRODUCTS, THUS 21 ELIMINATING THE NEED FOR ANY EXEMPTION. 22 IN LIGHT OF THE FACT THAT IRONCLAD 23 REPORTED 28 PERCENT PCR USAGE IN 1995, COUPLED WITH THE PROVISION FOR EXEMPTION BASED ON 24 OUALITY 25 AND QUANTITY, IT APPEARS THAT IRONCLAD'S

- 1 IN PURSUING THIS PARTICULAR VARIANCE STEMS FROM 2 OTHER REASONS UNRELATED TO THE USE OF PRC AT ANY 3 PERCENTAGE.
- 4 MR. LIVINGSTON ALLUDED EARLIER THAT 5 IT MAY BE CUSTOMER DRIVEN WHEN HE INDICATED THAT DOWNGAUGING WAS NOT WHAT THE CUSTOMER WANTED. 6 AND, GENE, PLEASE CORRECT ME IF I MISINTERPRETED 7
- YOUR REFERENCE. 9 RELATIVE TO THE EVIDENCE IN SUPPORT 10 OF THE VARIANCE, I ASK THE BOARD TO WEIGH THE FOLLOWING: HAS THE BOARD RECEIVED EVIDENCE THAT 11 12 SUBSTANTIATE IRONCLAD'S INABILITY TO MODIFY OR 13 ADAPT THEIR EXISTING HEAT-AFFIXED STRAP SEAL BAG
- MAKING EQUIPMENT TO INCORPORATE PCR? AND EQUALLY 14 IMPORTANT, HAS THE BOARD HEARD SUFFICIENT EVIDENCE 15 16 OF IRONCLAD'S EFFORT OVER THE PAST TWO YEARS TO
- 17 INCREASE THE USE OF PCR IN THEIR NONHEAT-AFFIXED
- 18 STRAP SEAL BAGS?

8

- 19 THE INTEGRATED WASTE MANAGEMENT
- 20 BOARD WAS CREATED TO MANDATE EFFECTIVE WASTE
- 21 PREVENTION PRACTICES AND FACILITATE THE
- 22 DEVELOPMENT OF SUSTAINABLE MARKETS FOR RECYCLED
- 23 GOODS. CLEARLY THE BOARD RECOGNIZES THAT THIS
- 24 VARIANCE DOES NOT HAVE A POSITIVE EFFECT ON
- 25 MARKETS FOR PCR OR WASTE DIVERSION IN CALIFORNIA.

1	TO MY KNOWLEDGE, THERE IS NO
2	PROVISION UNDER CURRENT LAW THAT REQUIRES IRONCLAD
3	TO USE PCR IN THEIR HEAT-AFFIXED STRAP SEAL BAG.
4	GRANTING THIS SPECIAL VARIANCE, IN MY OPINION,
5	SENDS THE WRONG MESSAGE. THANKS VERY MUCH FOR
6	THIS OPPORTUNITY.
7	CHAIRMAN PENNINGTON: THANK YOU, MR.
8	O'GRADY. NEXT IS NANCY VOS.
9	MS. VOS: MY NAME IS NANCY VOS, AND I
10	REPRESENT POLY-AMERICA. I HAVE WORKED FOR THEM
11	ALMOST 12 YEARS, AND I HANDLE THE WESTERN REGION
12	FOR THEM.
13	BASED ON ALL OF IRONCLAD'S
14	TESTIMONY, THEY WOULD LIKE YOU TO BELIEVE THAT
15	TECHNOLOGICAL DIFFICULTY SHOULD BE THE ONLY
16	CONSIDERATION IN YOUR DECISION TO GRANT THIS
17	VARIANCE. THE LAW DOES NOT STATE, HOWEVER, THAT
18	YOU SHOULD GRANT THIS VARIANCE SIMPLY BECAUSE
19	IRONCLAD CANNOT AFFIX A STRAP TO A BAG WITH
20	RECYCLED CONTENT. THE CURRENT LAW ASKS YOU TO
21	CONSIDER ALL EVIDENCE RELATING TO THE PETITIONER'S
22	ABILITY TO COMPLY.
23	PLEASE DON'T LET ALL THE
24 25	TECHNOLOGICAL DATA DISTRACT YOU FROM THE SIMPLE FACT, WHICH IS IRONCLAD CAN COMPLY WITH THE

- 1 CURRENT LAW WITHOUT SPECIAL EXEMPTION. I WILL
- 2 SHOW YOU IN JUST A FEW MOMENTS WHY THIS VARIANCE
- 3 SHOULD NOT BE GRANTED. IT IS BECAUSE IRONCLAD
- 4 PROVES EVERY DAY THAT THEY CAN MEET THE ANNUAL USE
- 5 REQUIREMENTS. I HAVE A SHOPPING CART FULL OF
- 6 MERCHANDISE OVER HERE THAT I PURCHASED IN
- 7 SACRAMENTO YESTERDAY, THAT I'LL GET TO IN A FEW
- 8 MOMENTS, THAT SHOULD PROVE THAT.
- 9 I'M HERE TODAY REPRESENTING NOT ONLY
- 10 POLY-AMERICA, WHO'S BOTH A TRASH BAG MANUFACTURER
- 11 AND RECYCLER OF PLASTICS, BUT SEVERAL OTHER
- 12 MANUFACTURERS AND RECYCLERS. ALTHOUGH IRONCLAD
- 13 STATES THAT THEY ONLY SELL 2 TO 4 PERCENT OF THE
- 14 NATIONAL TRASH BAG MARKET, PLEASE UNDERSTAND THAT
- 15 THIS IS NOT A DAVID VERSUS GOLIATH. THIS IS A
- 16 DAVID VERSUS DAVID, AND THE EXEMPTION WOULD GIVE
- 17 ONE DAVID A WEAPON.
- 18 I HAVE BEEN ASKED TO PRESENT INTO
- 19 EVIDENCE LETTERS URGING A NO VOTE ON THIS
- 20 EXEMPTION FROM TWO OTHER MANUFACTURERS. ONE IS
- 21 NORTH AMERICAN, AND I THINK YOU GUYS ALREADY HAVE
- 22 THAT ONE, RIGHT?
- 23 CHAIRMAN PENNINGTON: YES.
- MS. VOS: I WON'T READ THAT. YOU GUYS
- 25 CAN LOOK AT THAT IN YOUR OWN TIME. BUT I DO HAVE

- 1 A LETTER FROM PRESTO PRODUCTS THAT I'D LIKE TO
- 2 READ REAL BRIEFLY.
- THIS IS FROM WAYNE WEGNER, THE VICE
- 4 PRESIDENT OF MANUFACTURING.
- 5 BOARD MEMBER RELIS: EXCUSE ME. WE DON'T
- 6 HAVE A LETTER.
- 7 MS. VOS: NO. HE SENT IT TO ME, AND HE
- 8 ASKED ME TO -- YEAH, I HAVE A COPY THAT I CAN TO
- 9 GIVE TO YOU GUYS IF YOU WANT IT ALSO. HE ASKED ME
- 10 TO READ IT AT THE PUBLIC HEARING.
- 11 CHAIRMAN PENNINGTON: WE'D LIKE TO SEE IT
- 12 IF YOU ARE GOING TO ENTER IT INTO THE RECORD.
- MS. VOS: ABSOLUTELY. I WAS GOING TO
- 14 SEND IT OVER THERE. I HAVE PLENTY OF COPIES. I
- 15 CAN REAL BRIEFLY READ IT.
- 16 (WHEREUPON EXHIBIT 9 WAS MARKED FOR
- 17 IDENTIFICATION BY THE REPORTER.)
- MS. VOS: "PRESTO PRODUCTS IS OPPOSED TO
- 19 IRONCLAD INCORPORATED'S APPLICATION FOR A VARIANCE
- 20 PURSUANT TO PUBLIC RESOURCES CODE SECTION 42298.
- 21 WE BELIEVE THE ARGUMENTS IRONCLAD REPRESENTATIVES
- 22 HAVE PRESENTED IN SEEKING AN EXTENSION OF THE
- 23 VARIANCE ARE NO MORE VALID FOR ADHESIVE
- 24 HEAT-AFFIXED STRAP BAG THAN THEY ARE FOR OTHER
- TRASH BAGS WITH DRAWSTRINGS, HANDLES, PRINTING,

1	ETC.
2	"PRESTO PRODUCTS COMPANY HAS
3	COMPLIED WITH ALL FORMS OF THE CALIFORNIA RECYCLED
4	CONTENT TRASH BAG PROGRAM SINCE ITS INCEPTION. WE
5	ARE ONE OF THE LARGEST PRIVATE LABEL MANUFACTURERS
6	OF TRASH BAGS IN THE UNITED STATES. WHILE IT HAS
7	BEEN EASY TO INCORPORATE THE REQUIRED AMOUNTS OF
8	RPPCM INTO OUR PRODUCTS, WE HAVE ADHERED TO THE
9	REGULATIONS AS SET FORTH BY THE CALIFORNIA
10	INTEGRATED WASTE MANAGEMENT BOARD.
11	"NANCY, WHEN YOU TESTIFY AT THE
12	HEARING ON JULY 24TH REGARDING THIS SUBJECT,
13	PLEASE USE OUR SUPPORT IN OPPOSITION TO IRONCLAD'S
14	REQUEST."
15	FROM A BUSINESS STANDPOINT, THE
16	WHOLE CONCEPT OF THIS VARIANCE SEEMS COMPLETELY
17	UNFAIR AND CREATES AN UNLEVEL PLAYING FIELD.
18	GRANTING THIS VARIANCE WILL PROVIDE ONE COMPANY
19	WITH A DRAMATIC PERFORMANCE ADVANTAGE OVER ALL
20	OTHER MANUFACTURERS.
21	AN ANALOGY THAT I THINK SORT OF
22	TELLS THIS IS IT WOULD BE ALMOST LIKE RELEASING
23	ONE HIGH SCHOOL FOOTBALL TEAM FROM THE REQUIRED
24 25	DRUG TESTING PROCEDURE BECAUSE THEIR STAR QUARTERBACK IS KNOWN TO PERFORM BETTER ON

STEROIDS. WHY SHOULD ONE COMPANY BE GIVEN AN 1 2. EXCLUSIVE RIGHT TO SELL UNLIMITED QUANTITIES OF 3 TRASH BAGS WITH NO RECYCLED CONTENT IN ANY 4 THICKNESS? EVERY MANUFACTURER HAD TO MAKE 5 MODIFICATIONS TO MEET THE REQUIREMENTS OF THE LAW. WHY SHOULD IRONCLAD BE GIVEN SPECIAL TREATMENT? 6 7 GENE STATED THAT THEY CAN'T MAKE 8 MODIFICATIONS SUCH AS DOWNGAUGING BECAUSE HE SAYS THAT THE CUSTOMERS DON'T WANT THAT. I'LL SHOW YOU 9 10 IN A MOMENT THAT MANY OF THEM DO. AND I GUESS IN THEORY, TOO, I JUST WANTED TO SAY THAT WE ALWAYS 11 12 THOUGHT IT WAS THE LAW THAT DICTATED WHAT HAPPENED 13 AND THEN THE CUSTOMERS HAD TO FALL IN LINE. DIDN'T THINK THAT JUST BECAUSE A CUSTOMER DIDN'T 14 15 WANT A THINNER BAG, THAT THEY SHOULD GET A SPECIAL 16 PROVISION. 17 WITH RESPECT TO THE ENVIRONMENT AND 18 THE GOALS SET FORTH BY THE BOARD, GRANTING THIS 19 VARIANCE SEEMS LIKE IT WOULD HAVE A POTENTIAL ADVERSE EFFECT ON WASTE DIVERSION. THE VARIANCE 20 21 WOULD PENALIZE THE MANUFACTURERS WHO SPENT THEIR 22 RESEARCH AND DEVELOPMENT MONEY ON RECYCLING AND 23 ARE PRESENTLY COMPLYING WITH THE LAW. IT WOULD 24 REWARD A COMPANY WHO HAS SPENT QUITE EXTENSIVE 25 AMOUNTS OF MONEY ON AFFIXING STRAPS ON BAGS.

GIVEN THIS RIGHT, IRONCLAD MAY 1 2 CONTINUE TO CONVERT MORE AND MORE RETAILERS TO A 3 NONRECYCLED, HIGHER PERFORMANCE, THICK BAG. CAPABILITY COULD LEAD TO A DECREASE IN BOTH SOURCE 4 5 REDUCTION AND THE USE OF PCR. 6 SOMETHING ELSE THAT HE SAID, ALL MY LITTLE NOTES HERE, BOTH GENE AND JERRY MENTIONED 7 8 THAT THERE WAS A SIZABLE INCREASE IN SALES OF THE STRAP PRODUCT IN 1996. IF IRONCLAD MOSTLY NOW 9 10 SELLS OVER .75 STRAP SEALS, DOES THAT MEAN THAT IT'S NECESSARY TO KEEP ALL THOSE ITEMS OVER .75 11 MIL, OR DOES THAT MEAN THAT THEY ARE NOW SELLING 12 13 MORE THICKER NONRECYCLED BAGS WITH STRAPS AS A 14 RESULT OF HAVING THIS EXEMPTION? 15 THE SINGLE GREATEST REASON, HOWEVER, 16 THAT I BELIEVE THAT THIS VARIANCE SHOULD NOT BE 17 GRANTED IS WHAT I BELIEVE TO BE THE FACT THAT IT'S 18 UNNECESSARY. IRONCLAD VOLUNTARILY BY THEIR OWN 19 CHOICE ALREADY SELLS A TREMENDOUS AMOUNT OF TRASH BAGS THAT ARE UNDER .75 MIL AND, THEREFORE, 20 21 UNREGULATED. FOR BAGS UNDER .75 MIL, THE 22 23 TECHNOLOGICAL DIFFICULTY OR EVEN IMPOSSIBILITY OF 24 AFFIXING A STRAP BECOMES COMPLETELY IRRELEVANT. 25 SAYING NO TO THIS EXEMPTION IS NOT BY ANY MEANS

- 1 SAYING NO TO IRONCLAD'S ABILITY TO PRODUCE AND
- 2 SELL STRAP SEALED PRODUCT IN CALIFORNIA.
- 3 WITHOUT THIS VARIANCE, I BELIEVE
- 4 IRONCLAD CAN CONDUCT BUSINESS AS USUAL WITH ALMOST
- 5 ALL RETAILERS. TO DEMONSTRATE THIS, I'VE GONE
- 6 SHOPPING, AND I WOULD LIKE TO PRESENT ACTUAL
- 7 IRONCLAD TRASH BAGS PURCHASED HERE, ALL IN THE
- 8 SACRAMENTO AREA, ALL OF WHICH COMPLY WITH CURRENT
- 9 LAW WITHOUT THE EXEMPTION. I HAVE PRODUCTS FROM
- 10 HOME DEPOT, ORCHARD SUPPLY, LUCKY, YARD BIRDS, AND
- 11 CANNED FOODS OUTLET. AND I'D LIKE TO PRESENT THEM
- 12 AS EXHIBIT WHATEVER YOU WANT TO CALL IT.
- THESE ARE CANNED FOODS OUTLET. THEY
- 14 ARE NOT STRAP SEALED PRODUCT. THEY'RE .6 MIL AND
- 15 .7 MIL. SHOULD I --
- 16 CHAIRMAN PENNINGTON: NO, I DON'T THINK
- 17 IT'S -- UNLESS EVERYBODY WANTS TO SEE THEM.
- BOARD MEMBER JONES: THEY'RE NONHEAT-
- 19 AFFIXED BAGS.
- 20 (WHEREUPON EXHIBIT 10 WAS MARKED FOR
- 21 IDENTIFICATION BY THE REPORTER.)
- MS. VOS: THEY'RE NONHEAT-AFFIXED, YEAH.
- 23 LET ME JUST -- I GUESS AT THIS TIME, I TOLD JERRY
- 24 I'D DO IT, AND IN GOOD CONSCIOUS I WANT TO MAKE
- 25 SURE THAT YOU GUYS UNDERSTAND. I DON'T PROFESS TO

- 1 KNOW IRONCLAD'S EXACT SALES PER ANY ITEM. I DON'T
- 2 KNOW -- ALL I CAN DO AND THE ONLY THING I FIGURED
- 3 I COULD DO TO TRY TO ILLUSTRATE MY POINT WAS TO GO
- 4 IN LIKE A CONSUMER AND PERFORM MY OWN MARKETING
- 5 SURVEYS AND LOOK ON A SHELF AND SEE WHAT IRONCLAD
- 6 TENDS TO SELL.
- 7 WHEN I GO IN A STORE, SOME STORES I
- 8 WENT INTO DIDN'T HAVE ANY IRONCLAD PRODUCT. THE
- 9 ONES THAT DID, I PULLED OFF THE SHELF. I KNOW
- 10 I'VE SHOWN A LOT OF YOU MARKETING SURVEYS. THOSE
- 11 WERE MY PERSONAL MARKETING SURVEYS BASED ON WHEN I
- 12 WALKED INTO A GROCERY STORE OR A HOME IMPROVEMENT
- 13 CENTER, WHAT I SAW ON THE SHELF. SO IT MAY BE
- 14 THAT THE PRODUCT OVER .75 MIL WAS THEIR BIGGEST
- 15 SELLING ITEMS. I DON'T PROFESS TO KNOW ANYTHING
- 16 LIKE THAT. ALL I CAN TELL YOU IS CLEARLY IRONCLAD
- 17 DOES ALREADY MARKET AND SELL A TREMENDOUS AMOUNT
- OF PRODUCT THAT IS UNDER .74 MIL BASED ON THE
- 19 NUMBER OF ITEMS THAT I SEE ON A SHELF.
- 20 MS. TRGOVCICH: MR. CHAIRMAN, IF I COULD
- JUST POINT OUT, MS. VOS HAS JUST DISPLAYED A ROLL
- OF BAGS FOR YOU. THEY ARE .6 AND .7 MIL, YOU SAY?
- MS. VOS: CORRECT.
- 24 MS. TRGOVCICH: THOSE BAGS WOULD BE
- 25 UNREGULATED. WHILE THEY MAY COMPLY IN THE TRUE

- 1 SENSE OF THE WORD, THEY ARE NOT REQUIRED TO
- 2 COMPLY. SO, THEREFORE, THEY'RE IN COMPLIANCE.
- 3 MS. VOS: RIGHT. THEY'RE IN COMPLIANCE
- 4 BECAUSE THEY ARE UNREGULATED.
- 5 MY CONTENTION IS THAT IRONCLAD MAKES
- 6 A DARN GOOD UNREGULATED BAG. AND WE WOULD HAVE
- 7 COMPLETE COMPASSION WITH THEIR SITUATION IF, FOR
- 8 EXAMPLE, THEY COULDN'T PRODUCE A .74 MIL THAT WAS
- 9 GOOD AND MARKETABLE OR IF THEY ONLY SOLD STRAP
- 10 SEAL. BUT THE BOTTOM LINE IS NEITHER OF THOSE
- 11 THINGS IS TRUE. THEY SELL A TREMENDOUS AMOUNT
- 12 THAT ARE UNREGULATED ALREADY.
- I DON'T KNOW IF YOU WANT ME JUST TO
- 14 LEAVE THIS AS EVIDENCE. EVERYTHING IS LABELED
- 15 HERE. I DON'T NEED TO GO THROUGH ONE BY ONE, BUT
- 16 ESSENTIALLY I HAVE BOTH NONSTRAP SEAL AS WELL AS
- 17 STRAP SEAL PRODUCT. EVERYTHING WITH THE EXCEPTION
- OF ONE, WHICH I'LL NEED TO GET TO, EVERYTHING IN
- 19 HERE WAS TAKEN OFF A SHELF AND IS ALREADY IN
- 20 COMPLIANCE WITHOUT THE EXEMPTION. SO THE
- 21 EXEMPTION IS NOT NECESSARY FOR ANY OF THESE
- 22 PRODUCTS TO BE IN COMPLIANCE.
- 23 MS. TRGOVCICH: SO ARE YOU SAYING THAT
- 24 THEY ARE OVER OR UNDER -- IS EVERYTHING IN THAT
- 25 BASKET UNDER .75?

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MS. VOS: EVERYTHING WITH THE EXCEPTION
 1
 2
      OF ONE THING THAT I HAVE TO GET TO IS UNDER .74
 3
      MIL, PREDOMINANTLY STRAP SEAL, BUT SOME NONSTRAP
 4
      SEAL AS WELL, SO THAT YOU CAN KIND OF DEMONSTRATE
      THAT EVEN ON A LOT OF THE NONSTRAP SEAL, THEY MAKE
 5
      THEM THIN ANYWAYS. THEY MAKE A DARN GOOD THIN
 6
 7
      BAG.
                     I'M GOING TO TAKE A MOMENT AND GET
 8
 9
      TO MY ONE LAST PROP. ONE MORE THING, THIS IS WHAT
10
      I FOUND IN SACRAMENTO. IRONCLAD ALSO DOES SELL A
11
      LOT OF CHAINS THAT ARE JUST BASED IN SOUTHERN
      CALIFORNIA. AND I HAD MADE A STATEMENT ABOUT
12
13
      APPROXIMATELY 90 PERCENT OF ALL PRODUCTS THAT I
14
      FOUND ON THE STORE SHELVES WAS UNDER .75 MIL
15
      ALREADY. AND IN THE REST OF SOUTHERN CALIFORNIA
      CHAINS THAT I'M NOT PRESENTING ANY PRODUCT ON,
16
      MOST OF THEM GENERALLY, IF YOU LOOKED AT THE
17
      NUMBER OF ITEMS, NINE OUT OF TEN OF THEM WAS UNDER
18
      .75 MIL THAT WAS AVAILABLE ON THE SHELF RIGHT NOW
19
20
      WITH ONE EXCEPTION. OKAY.
21
                     THERE IS, HOWEVER, ONE RETAILER,
2.2
      PRICE COSTCO, WHO CARRIES PRIVATE LABEL TRASH BAGS
      MANUFACTURED IN PART BY IRONCLAD THAT ARE
23
24
      PREDOMINANTLY OVER .75 MIL. THE REQUEST FOR THIS
      EXEMPTION REPRESENTS THE DESIRE TO, IN OUR
25
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- 1 OPINION, LOCK UP ONE RETAILER WHO PREFERS A THICK,
- 2 HIGH PERFORMANCE, NONRECYCLED TRASH BAG.
- 3 UNLIKE ALL THE OTHER RETAILERS THAT
- 4 I WENT INTO, GOING INTO PRICE COSTCO TWO OF THE
- 5 NINE ITEMS AVAILABLE FOR SALE ON THE SHELF ARE
- 6 OVER -- TWO OF THE NINE ARE UNDER AND THE
- 7 ADDITIONAL PRODUCT, SEVEN OF THE NINE PRODUCTS ARE
- 8 OVER .75 MIL.
- 9 IRONCLAD REPRESENTED TO YOU THAT
- 10 THEIR WHOLE ECONOMIC VIABILITY WAS TIED TO BEING
- 11 ABLE TO SELL STRAP SEAL. OUR CONTENTION IS THAT
- 12 THEY WERE IN BUSINESS LONG BEFORE THEY DEVELOPED
- 13 STRAP SEAL, AND THEY WERE SELLING PRETTY MUCH THE
- 14 SAME RETAILERS, INCLUDING PRICE COSTCO, PRIOR TO
- 15 THIS HEAT-AFFIXED SEAL AND PRIOR TO THIS EXEMPTION
- 16 FOR MANY, MANY YEARS.
- 17 I EVEN HAVE AN ANCIENT BOX HERE.
- 18 THIS IS FROM PRICE COSTCO BEFORE THE DAYS OF STRAP
- 19 SEAL WHEN IRONCLAD WAS SELLING THE PRODUCT JUST
- 20 BECAUSE THEY MADE A GREAT QUALITY PRODUCT. THIS
- 21 IS PREEXEMPTION. THERE'S NO STRAP. THEY WERE
- 22 ALREADY SELLING PRICE COSTCO.
- 23 HERE'S ONE OF PRICE COSTCO'S ITEMS
- 24 RIGHT NOW. THIS IS A 13-GALLON -- I THINK IT'S
- 25 .85. YEAH. .85 MIL.

- 1 WHAT WOULD THAT HAPPEN IF THE
- 2 VARIANCE IS NOT GRANTED? IRONCLAD MAKES IT SOUND
- 3 LIKE THEY WOULD ABSOLUTELY GO OUT OF BUSINESS.
- 4 AND WHAT I THINK WOULD HAPPEN BY DISAPPROVING THE
- 5 EXEMPTION, IT WOULD NOT PRECLUDE THEM FROM DOING
- 6 BUSINESS WITH ANY OF THEIR EXISTING CUSTOMERS,
- 7 INCLUDING PRICE COSTCO. PRICE COSTCO WOULD BE
- 8 FORCED TO DECIDE WHETHER TO DOWNGAUGE, AS MOST ALL
- 9 OTHER RETAILERS HAVE, OR TO REMOVE THE STRAP AND
- 10 TO ADD THE APPROPRIATE RECYCLED CONTENT. IN OUR
- 11 OPINION, TO DENY THIS EXEMPTION WOULD HAVE VERY
- 12 LITTLE OR NO IMPACT AT ALL ON IRONCLAD.
- 13 I THINK THAT'S PRETTY MUCH IT. IN
- 14 SUMMARY, GRANTING THIS EXEMPTION IS IN DIRECT
- 15 CONTRADICTION TO WHAT WE BELIEVE TO BE THE GOALS
- 16 OF THIS BOARD. THE EXEMPTION IS UNFAIR AND, MOST
- 17 IMPORTANTLY, UNNECESSARY. THANK YOU.
- 18 CHAIRMAN PENNINGTON: THANK YOU, MS. VOS.
- 19 NEXT WE HAVE MR. VIBOCH.
- 20 MR. VIBOCH: THE PRIOR TWO SPEAKERS
- 21 REALLY COVERED THE THOUGHTS I WANTED TO EXPRESS.
- 22 I HAVE REALLY NOTHING ELSE TO ADD TO WHAT THEY
- 23 HAVE SAID.
- 24 CHAIRMAN PENNINGTON: THANK YOU. THAT'S
- 25 APPRECIATED. WE'RE RUNNING OUT OF TIME HERE A

- 1 LITTLE BIT. MR. PICKELMAN.
- 2 MR. PICKELMAN: SAME SITUATION.
- 3 ELOQUENTLY COVERED AT THIS POINT.
- 4 BOARD MEMBER GOTCH: MAY I ASK WHO THE
- 5 TWO SPEAKERS WHO ARE NOT SPEAKING, WHO YOU
- 6 REPRESENT OR --
- 7 CHAIRMAN PENNINGTON: SURE. ONE
- 8 REPRESENTS -- MR. VIBOCH REPRESENTS
- 9 TRANSAMERICAN -- TRANSWESTERN POLYMERS AND SO DOES
- 10 MR. PICKELMAN.
- BOARD MEMBER GOTCH: THANK YOU.
- 12 BOARD MEMBER FRAZEE: ARE THEY BAG
- 13 MANUFACTURERS?
- 14 MR. VIBOCH: YES.
- 15 CHAIRMAN PENNINGTON: MR. LIVINGSTON.
- MR. LIVINGSTON: THANK YOU, MR. CHAIRMAN.
- 17 JUST QUICKLY TO RESPOND TO SOME OF THE POINTS THAT
- 18 WERE MADE. FIRST TO MR. O'GRADY. HE GOES BACK TO
- 19 THE 28 PERCENT THAT WE REPORTED PCR MATERIAL IN
- 20 OUR BAGS IN 1995. AND I HOPE THAT I ADDRESSED
- 21 THAT REALLY IN ADVANCE OF HIS COMMENT, THAT
- 22 ESSENTIALLY WE HAD A FEW STRAP TRASH BAG SALES IN
- 23 CALIFORNIA IN 1995, THAT THOSE SALES TOOK OFF IN
- 24 1996. AND SO BASICALLY OUR SITUATION FLIPPED
- 25 FLOPPED FROM 1995 TO 1996. AND SO RATHER THAN

- 1 GETTING CLOSER TO THE 30 PERCENT, WE ACTUALLY GOT
- 2 FARTHER AWAY BECAUSE OF THOSE SALES.
- 3 HE ALSO RAISED THE ISSUE THAT STAFF
- 4 HAD RAISED ABOUT WHY ARE WE SEEKING THE VARIANCE?
- 5 WHY NOT APPLY FOR A QUALITY EXEMPTION? I THINK I
- 6 COVERED THAT IN MY OPENING STATEMENT AS WELL, THAT
- 7 WE'RE NOT ELIGIBLE UNDER YOUR REGULATION BECAUSE
- 8 OF THE WIDE TEMPERATURE VARIANCE THAT YOUR
- 9 REGULATION PERMITS WE CAN'T ACCOMMODATE.
- 10 I THINK THAT I AGREE WITH WHAT AT
- 11 LEAST I UNDERSTOOD MR. O'GRADY TO BE SAYING, THAT
- 12 DOWNGAUGING ELIMINATES THE MARKET FOR POSTCONSUMER
- 13 WASTE. AND I DON'T THINK THAT'S WHAT THIS BOARD
- 14 IS ABOUT. AND OUR COMMITMENT IS TO DO OUR SHARE
- 15 IN BUYING THAT AND USING THAT IN OUR NONSTRAP
- 16 TRASH BAGS. AND THE IDEA THAT SOMEHOW WE CAN
- 17 FORCE CUSTOMERS TO ACCEPT THINNER BAGS BECAUSE
- 18 WE'RE NOT ABLE THEN TO SELL OUR STRAP BAGS AND
- 19 HAVE NO OPTION BUT TO DOWNGAUGE IGNORES THE
- 20 REALITIES IN THE MARKETPLACE, IGNORES WHAT
- 21 ULTIMATE CONSUMERS WANT, IT CERTAINLY IGNORES WHAT
- 22 BUYERS OF LARGE CHAINS WANT, AND IT IGNORES WHAT'S
- 23 GOING ON IN THE MARKETPLACE.
- 24 OTHER MANUFACTURERS ARE PRODUCING
- 25 THICKER, HIGH PERFORMANCE TRASH BAGS WITH WHOM

- 1 IRONCLAD IS COMPETING. AND THE LARGE GIANTS,
- 2 PARTICULARLY THE GLAD AND HEFTY AND MAYBE PRESTO
- 3 PROBABLY AS WELL, ARE ABLE TO LOAD UP IN SOME OF
- 4 THEIR LOWER PERFORMING BAGS WITH POSTCONSUMER
- 5 RECYCLED CONTENT AND PROVIDE A VIRGIN, HIGH
- 6 PERFORMING BAG. AND IF IRONCLAD IS NOT ABLE TO
- 7 PROVIDE ITS STRAP BAG TO THESE RETAILERS, THAT'S
- 8 THE KIND OF BAG THAT YOU WILL SEE REPLACING
- 9 IRONCLAD PRODUCTS IN THE -- ON THE SHELVES.
- 10 THAT'S AN ECONOMIC AND COMMERCIAL REALITY.
- 11 WITH RESPECT TO MS. VOS' TESTIMONY,
- 12 I APPRECIATE HER TELLING YOU THAT SHE DOESN'T
- 13 REALLY KNOW WHAT OUR MARKET SHARE IS, WHAT KINDS
- 14 OF PRODUCTS WE SELL, AND WHAT PERCENTAGES. AND I
- 15 DON'T THINK I NEED TO SAY MUCH MORE ABOUT HER
- 16 MARKET SURVEY IN FINDING NINE OF TEN PRODUCTS ON
- 17 THE SHELF BEING BELOW .75. IT DOES NOT REPRESENT
- AND CANNOT REPRESENT THE TOTALITY OF THE PRODUCTS
- 19 THAT IRONCLAD SELLS AND, IN FACT, DOES NOT
- 20 REPRESENT THE TOTALITY. MR. SMITH TOLD YOU THAT
- 21 BY FAR AND AWAY A SIGNIFICANT MAJORITY OF THE
- 22 TRASH BAGS WE SELL ARE REGULATED OR .75.
- 23 BOARD MEMBER CHESBRO: DO YOU HAVE ANY
- 24 MORE DETAILED OR SCIENTIFIC A SURVEY TO BACK UP
- 25 THE ASSERTION THAN WHAT SHE HAS PRESENTED?

- 1 MR. LIVINGSTON: WE HAVE OUR SALES
- 2 FIGURES. WE KNOW WHAT WE SELL.
- 3 BOARD MEMBER CHESBRO: BUT YOU HAVEN'T
- 4 SUBMITTED ANYTHING TO US TO DETAIL THAT.
- 5 MR. LIVINGSTON: WELL, MR. CHESBRO, WE'RE
- 6 RELUCTANT TO TELL YOU WHAT THE PRECISE PERCENTAGE
- 7 IS. I CAN CERTAINLY TELL YOU WHEN WE SAY THAT
- 8 IT'S A SIGNIFICANT MAJORITY, IT'S MUCH MORE THAN
- 9 HALF. CERTAINLY INDICATE THAT.
- MS. VOS ALSO --
- 11 CHAIRMAN PENNINGTON: YOU'RE RELUCTANT TO
- 12 GIVE US THOSE BECAUSE OF THE PUBLIC NATURE OF WHAT
- 13 YOU GIVE US?
- 14 MR. LIVINGSTON: YES, MR. CHAIRMAN. IT
- 15 MAKES IT A LITTLE COMPLEX. I APPRECIATE THAT.
- 16 BUT I CAN TELL YOU THAT IT'S ABOUT AS FAR AWAY
- 17 FROM THE 90 PERCENT THAT SHE ESTIMATES IN THE
- 18 OTHER DIRECTION AS -- YOU KNOW, WHAT SHE IS
- 19 INDICATING IS COMPLETELY BACKWARDS FROM BASICALLY
- 20 FROM THE REALITY.
- MR. SMITH: GENE, IF I CAN, I'LL ALLOW
- 22 YOU TO SAY -- I'LL TELL YOU MORE THAN 70 PERCENT
- 23 OF THE BAGS WE SELL IN CALIFORNIA ARE ABOVE .75
- 24 MIL. I CAN'T -- I DON'T WISH TO GO FURTHER IN
- 25 TERMS OF RELEASING PROPRIETARY INFORMATION, BUT

- 1 MORE THAN 70 PERCENT OF THE BAGS WE SELL IN
- 2 CALIFORNIA ARE ABOVE .75.
- 3 CHAIRMAN PENNINGTON: SO WE CAN ASSUME
- 4 THAT IT'S LESS THAN 90, BUT MORE THAN 70.
- 5 MR. SMITH: IT IS CERTAINLY MORE THAN 70
- 6 PERCENT ARE ABOVE 70 PERCENT ABOVE .75.
- 7 MR. LIVINGSTON: YOU COULD PROBABLY
- 8 ASSUME THAT.
- 9 MR. SMITH: I'M NOT SMART ENOUGH TO
- 10 FIGURE OUT WHAT YOU JUST SAID. MORE THAN 70
- 11 PERCENT ARE ABOVE .75.
- 12 MR. LIVINGSTON: AND IT'S BIGGER THAN A
- 13 BREAD BOX.
- 14 MS. TRGOVCICH: ARE YOU REFERRING TO
- 15 STRAP MORE THAN 70 PERCENT?
- 16 MR. SMITH: NO. MORE THAN 70 PERCENT OF
- 17 OUR BAGS SOLD IN CALIFORNIA ARE ABOVE .75 MIL.
- MS. TRGOVCICH: STRAP AND NONSTRAP.
- 19 MR. SMITH: YES. AND THE OVERWHELMING
- 20 MAJORITY OF THOSE, AND I DO NOT WISH TO GIVE THE
- 21 PERCENTAGE, BUT I CAN TELL YOU THE OVERWHELMING
- 22 MAJORITY OF THOSE ARE STRAP BAGS. THANK YOU.
- 23 MR. LIVINGSTON: IT WAS ALSO PLEASING

ТО

24 ME TO HEAR MS. VOS TELL YOU THAT IRONCLAD MAKES

Please note: These transcripts are not individually reviewed and approved for accuracy.

25 DARN GOOD TRASH BAG. I THINK WE'LL PROBABLY GET
A

- 1 COPY OF THE TRANSCRIPT AND USE THAT.
- 2 SHE MENTIONS PRICE COSTCO, AND I
- 3 THINK THIS IS A SERIOUS ISSUE THAT WE SHOULD PUT
- 4 IN PERSPECTIVE. SHE TALKED ABOUT SEVEN OF THE
- 5 NINE PRODUCTS THAT SHE FOUND ON PRICE COSTCO'S
- 6 SHELF TO BE ABOVE .75 MIL. YOU SHOULD KNOW THAT
- 7 IRONCLAD IS ONLY ONE OF THREE OR FOUR
- 8 MANUFACTURERS WHO SUPPLY PRICE COSTCO. AND I
- 9 THINK THAT OTHER PEOPLE HERE IN THE ROOM PROBABLY
- 10 ALSO PROVIDE TRASH BAGS TO PRICE COSTCO.
- 11 MR. SMITH: AND AGAIN, WHILE I DON'T WISH
- 12 TO DIVULGE PROPRIETARY INFORMATION ABOUT AN
- 13 ACCOUNT THAT MS. VOS IS CURRENTLY GOING TO AND
- 14 ATTEMPTING TO TELL THAT THEY SHOULD BE BUYING
- 15 POLY-AMERICA BAGS AND NOT IRONCLAD BAGS, BUT I CAN
- 16 TELL YOU THAT POLY-AMERICA OFFERS A 100-PERCENT
- 17 VIRGIN BAG TO PRICE COSTCO. AND THE ONLY
- 18 DIFFERENCE IS THAT THEY HAVE THE OTHER SALES TO
- 19 LAY OFF THE PCR REQUIREMENTS.
- 20 SO PLEASE DON'T THINK IF YOU GRANT
- 21 THIS VARIANCE, WE ARE THE ONLY COMPANY THAT CAN
- 22 OFFER ANYONE A HUNDRED PERCENT VIRGIN BAG. WE
- 23 WILL OFFER A STRAP BAG THAT HAS TO CONTAIN THE
- 24 VIRGIN MATERIAL. COMPETITORS ARE OUT THERE EVERY
- 25 DAY OFFERING 100 PERCENT VIRGIN PRODUCT AND USING

- 1 THE ANNUAL AGGREGATE CONCEPT AND MAKING UP THAT
- 2 USAGE.
- 3 MR. LIVINGSTON: FINALLY, MS. VOS ALSO
- 4 SAYS THAT THE TECHNOLOGICAL LIMITATIONS SHOULD NOT
- 5 BE THE ONLY CONSIDERATION. AND I HOPE THAT THAT'S
- 6 NOT THE ONLY CONSIDERATION YOU HEARD HERE TODAY.
- 7 IT'S PHYSICALLY IMPOSSIBLE FOR US TO ACHIEVE 30
- 8 PERCENT ANNUAL AGGREGATE AVERAGE. AND WE'RE ALSO
- 9 TELLING YOU FROM AN ECONOMIC VIABILITY PERSPECTIVE
- 10 THIS VARIANCE IS ALSO ESSENTIAL FOR IRONCLAD.
- 11 WHAT I'D LIKE TO DO, THEN, IS JUST,
- 12 IN CONCLUDING, JUST GO THROUGH YOUR CRITERIA.
- 13 THESE ARE THE ONES THAT ARE SET UP IN YOUR
- 14 REGULATIONS.
- 15 THE FIRST CRITERIA UNDER 1(A) IS
- 16 WHETHER THE EVIDENCE PRESENTED DEMONSTRATES THAT
- 17 THE PETITIONER CANNOT FOR TECHNOLOGICAL OR OTHER
- 18 REASONS ACHIEVE THE ANNUAL AGGREGATE USE
- 19 REQUIREMENT. AND YOU HEARD THE TESTIMONY. WE
- 20 DON'T HAVE ENOUGH NONSTRAP TRASH BAGS TO ACHIEVE
- THE 30 PERCENT.
- 22 YOU HEARD THE TESTIMONY ABOUT THE
- 23 TECHNOLOGICAL LIMITATIONS. BECAUSE OF THE MELT
- 24 TEMPERATURE VARIATION IN TRASH BAGS CONTAINING
- 25 POSTCONSUMER RECYCLED MATERIAL, WE DO NOT, AGAIN

- 1 BECAUSE OF THE NARROW TOLERANCES OF OUR STRAP SEAL
- 2 MACHINE, CANNOT ATTACH A STRAP TO THAT KIND OF A
- 3 TRASH BAG.
- 4 IT'S NOT THAT WE HAVEN'T TRIED TO
- 5 FIND A COMPATIBLE POSTCONSUMER RECYCLED MATERIAL.
- 6 YOU HEARD GARY RUTLEDGE TALK ABOUT CHECKING WITH
- 7 OVER 60 SUPPLIERS AND CHOOSING THE BEST THAT THEY
- 8 COULD PROVIDE, AND IT WAS STILL INCOMPATIBLE.
- 9 GARY ALSO SAID SOMETHING ELSE THAT I THOUGHT WAS
- 10 INTERESTING AND THAT WAS NEW TO ME. USING THE
- 11 DRAWSTRING CONCEPT, WHERE THE DRAWSTRING ITSELF IS
- 12 SEALED TO ITSELF, CREATES GREATER TOLERANCES,
- 13 WIDER TOLERANCES. AND IF SOMEHOW IRONCLAD COULD
- 14 HAVE FIGURED OUT HOW TO PUT THE STRAP ON BOTH
- 15 SIDES OF THE TRASH BAG, IT TOO THEN COULD HAVE
- 16 EMPLOYED THE BROADER VARIANCES.
- 17 BUT IN AN EFFORT TO TRY TO ACHIEVE
- 18 THAT, WE WERE UNABLE TO DO THAT. HAD WE BEEN ABLE
- 19 TO DO THAT, THEORETICALLY, AT LEAST, IT SEEMS
- 20 POSSIBLE THAT WE COULD HAVE USED POSTCONSUMER
- 21 RECYCLED MATERIAL BECAUSE THEN IT'S LESS CRITICAL
- 22 ABOUT WHETHER YOU BURN THROUGH THE TRASH BAG
- 23 ITSELF BECAUSE THEN YOU'RE ATTACHING THE STRAP TO
- 24 ITSELF, BUT WE WERE NOT ABLE TO DO THAT.
- 25 THE SECOND CRITERIA IS WHETHER THE

- 1 EVIDENCE PRESENTED DEMONSTRATES THAT WE
- 2 MANUFACTURED THE ADHESIVE HEAT-AFFIXED STRAP BAGS
- 3 PRIOR TO JANUARY 1, 1995. I HOPE THERE IS NO
- 4 QUESTION ABOUT THAT. YOU HEARD TESTIMONY FROM
- 5 BOTH GARY, JERRY, AND ALSO THE DOCUMENTS THAT WE
- 6 PUT INTO EVIDENCE.
- 7 THEN THE NEXT ONE IS WHETHER THE
- 8 EVIDENCE PRESENTED DEMONSTRATES THAT THE
- 9 PETITIONER CANNOT FOR TECHNOLOGICAL REASONS

### ATTACH

- 10 HEAT-AFFIXED STRAPS TO TRASH BAGS. AND AGAIN YOU
- 11 HEARD GARY'S TESTIMONY, THE NARROWS TOLERANCES OF
- 12 THE STRAP SEAL MACHINE.
- 13 THE NEXT CRITERIA IS WHETHER THE
- 14 EVIDENCE PRESENTED DEMONSTRATED THAT THE
- 15 PETITIONER CANNOT ADJUST THE MANUFACTURING
- 16 PROCESS. AND THE IDEA OF ATTACHING THAT STRAP TO
- 17 BOTH SIDES AND ATTACHING IT TO ITSELF WAS ONE OF
- 18 THE MANUFACTURING PROCESSES THAT WE SOUGHT TO
- 19 PURSUE, BUT WE WERE UNABLE TO MAKE THAT WORK.

## AND

20 WE CANNOT, AS WE TALKED ABOUT BEFORE, INCREASE

#### THE

- 21 LEVEL IN OUR NONSTRAP TRASH BAGS TO ACHIEVE THE
- 22 AVERAGE AGGREGATE AMOUNT.
- THE FINAL CRITERIA, AND THIS IS THE

24 BALANCING TEST THAT JERRY SMITH TALKED ABOUT,

THIS

25 IS THAT THE BOARD SHOULD ALSO CONSIDER TESTIMONY

- 1 INDICATING WHAT IMPACT GRANTING THE VARIANCE WILL
- 2 HAVE ON WASTE DIVERSION IN CALIFORNIA AND THE
- 3 MARKET FOR POSTCONSUMER RECYCLED MATERIAL.
- 4 GIVEN THE FACT THAT IRONCLAD HAS 2
- 5 TO 4 PERCENT OF THE MARKET AND THAT SOME PORTION
- 6 OF ITS PRODUCTS IS USING POSTCONSUMER RECYCLED
- 7 MATERIAL, THE IMPACT ON THE MARKET FOR
- 8 POSTCONSUMER RECYCLED MATERIAL WILL BE VERY, VERY
- 9 MINOR. AND CONTRAST THAT WITH THE IMPACT WHAT
- 10 DENYING THE VARIANCE WOULD HAVE ON IRONCLAD, WE
- 11 WOULD URGE YOU TO GRANT THE VARIANCE. THANK YOU
- 12 VERY MUCH FOR YOUR TIME.
- 13 CHAIRMAN PENNINGTON: THANK YOU, MR.
- 14 LIVINGSTON. OKAY. QUESTIONS? ANY QUESTIONS?
- 15 BOARD MEMBER RELIS: I HAVE A QUESTION
- 16 BACK TO THE 28-PERCENT FIGURE, IF WE COULD PURSUE
- 17 THAT A MOMENT. OKAY. IN 1995 -- I BELIEVE IT WAS
- 18 '95 -- IT WAS 28 PERCENT. THEN YOU SAID THAT
- 19 THE -- I BELIEVE ALL OF YOU SAID OR BOTH OF YOU
- 20 SAID THIS, THAT THE HEAT-AFFIXED LABEL APPROACH
- 21 CAME INTO EFFECT AND THE GAP GREW.
- 22 DOES -- DO WE HAVE SOME IDEA FROM
- 23 STAFF AND IN YOUR -- I DON'T WANT YOU TO DIVULGE A
- 24 NUMBER HERE -- BUT WHAT 28 PERCENT REPRESENTED IN
- 25 TONNAGE?

- 1 MR. SMITH: YOU DO HAVE IN OUR '95
- 2 CERTIFICATION FORM, WE INDICATED THE TOTAL TONS OF
- 3 PCR THAT WE USED. AND ALSO IN THE '96 REPORT,
- 4 THEY WERE ACTUALLY FAIRLY CLOSE, EVEN THOUGH WE
- 5 WERE SUCCESSFUL IN INTRODUCING STRAP BAGS INTO
- 6 CALIFORNIA. WE STILL WERE ABLE TO PUT IN SOME

## PCR

- 7 IN OUR NONSTRAP.
- 8 BOARD MEMBER RELIS: SO WOULD I DERIVE
- 9 FROM THAT, IF I WERE TO FOLLOW THIS LOGIC OUT,
- 10 THAT THE TONNAGE IS GOING DOWN FROM THAT '95

#### DATE?

- 11 MR. SMITH: IT WAS LESS.
- 12 BOARD MEMBER RELIS: IT WAS INVERSE.
- 13 MR. SMITH: IN '96 -- IN '96 IT WAS
- 14 ABOUT -- AGAIN, THE CERTIFICATION FORM SHOWS

## THE

15 NUMBERS. IT WAS A LITTLE BIT -- I'M NOT REAL

## GOOD

- 16 AT MATH, BUT IT LOOKS LIKE TO ME, I HAVE THE
- 17 NUMBERS IN FRONT OF ME, MAYBE 10 PERCENT LESS

## ΙN

- 18 '96 THAN IT WAS IN '95, THE TONS OF PCR THAT WE
- 19 USED. MAYBE -- IT LOOKS LIKE, JUST FROM

## QUICKLY

20 LOOKING AT THESE NUMBERS, ABOUT 10 PERCENT LESS

IN	
21	'96 THAN IT WAS IN '95.
22	AND AGAIN, IT'S OUR HOPE THAT IF
23	WE'RE SUCCESSFUL IN DEVELOPING NONSTRAP
BUSINESS,	
24	THAT WE'LL BE ABLE TO CONTINUE TO OUR GOAL
IS 25 IS	NOT TO TAKE SOMEONE THAT'S BUYING THE STRAP AND

- 1 REAL HAPPY WITH IT AND IT TOOK US TWO OR THREE
- 2 YEARS TO GET THEM TO BUY THE STRAP, OUR GOAL IS
- 3 NOT NOW TO GO TO THEM AND SAY, "WE DIDN'T REALLY
- 4 MEAN IT A COUPLE YEARS AGO WHEN WE TOLD YOU THIS
- 5 WAS MUCH BETTER. GO BUY THIS OTHER." OUR HOPE,
- 6 CANDIDLY, AS I INDICATED, IS WE WERE TRYING TO
- 7 DEVELOP NEW NONSTRAP BUSINESS BY OFFERING A TYPE
- 8 OF BAG THAT WE'VE NEVER OFFERED BEFORE.
- 9 BOARD MEMBER RELIS: ON THAT POINT, I'VE
- 10 HEARD TWO DIRECTIONS, THEN, THAT YOU ARE SAYING
- 11 YOU INTEND TO GO IN. ONE IS TO CONTINUE THE
- 12 NONGROWTH OF THE NONSTRAP BUSINESS, WHICH WOULD
- 13 GIVE YOU, PRESUMABLY, AN ABILITY TO DO WHAT THE
- 14 OTHER MANUFACTURERS HAVE SAID THEY'RE DOING OR HOW
- 15 THE MARKETPLACE IS CHARACTERIZED.
- 16 AND I WANT TO STAY AS FAR AS AWAY
- 17 FROM THE MARKETPLACE CONSIDERATIONS AS POSSIBLE
- 18 BECAUSE I DON'T THINK THAT'S OUR BUSINESS HERE.
- 19 OKAY.
- 20 GIVEN THAT, THEN YOU'VE ALSO SAID
- 21 THAT YOU'RE INTERESTED IN PURSUING STILL THE
- 22 RESEARCH FOR YOUR ABILITY TO USE PCR IN THE
- 23 HEAT-AFFIXED LABEL FRAMEWORK. BUT I HAVE NOT
- 24 HEARD ANY INDICATION THAT THAT'S JUST AN UNENDING
- 25 PROBLEM. I MEAN THE WAY IT'S BEEN CHARACTERIZED

- 1 IS YOU'VE BEEN WORKING ON IT SEVERAL YEARS. BUT
- 2 THERE'S BEEN NO BREAKTHROUGH. THERE'S NO PROGRESS
- 3 IN THAT FRONT. AND SO THERE'S NO LIGHT AT THE END
- 4 OF THAT TUNNEL THAT YOU CAN GIVE US HERE. IS THAT
- 5 A FAIR CHARACTERIZATION?
- 6 MR. LIVINGSTON: I THINK THAT IS, MR.
- 7 RELIS, WITH RESPECT TO FINDING A POSTCONSUMER
- 8 MATERIAL THAT CAN WORK. I THINK THAT WHERE THERE
- 9 IS SOME POTENTIAL HOPE IS IN SOME MODIFICATIONS TO
- 10 THE PROCESS, TO THE EQUIPMENT, AND THAT WOULD BE
- 11 THE THING THAT WE'D PURSUE WITH ADDITIONAL
- 12 RESEARCH AND DEVELOPMENT.
- MR. SMITH: LET ME TRY TO TAKE A CRACK
- 14 ALSO. LET ME BE BLUNT. MY GOAL IS TO CONTINUE TO
- 15 BE ABLE TO SELL STRAP BAGS. I AM A REALIST TO
- 16 KNOW THAT IF I GET THIS VARIANCE THROUGH THE END
- 17 OF '98, IT WILL, LET US SAY, NOT BE AN EASY
- 18 PROCESS TO GET IT EXTENDED BEYOND THAT TIME. THIS
- 19 HASN'T BEEN AN EASY PROCESS SO FAR. SO I KNOW
- 20 THAT I WANT TO SELL STRAP BAGS, BUT I ALSO KNOW
- 21 THAT I HAVE TO CONTINUE TO FIND A WAY TO SEE IF
- THERE'S SOMETHING CAN BE DONE WHERE WE CAN
- 23 INTRODUCE PCR INTO THE STRAP BAG BAG.
- 24 SO I'M GOING TO CONTINUE. SO IF YOU
- 25 ARE ASKING ME DO I KNOW THAT I CAN DO THAT AT THIS

- 1 TIME, I DON'T. HAVE WE BEEN UNSUCCESSFUL SO FAR?
- 2 YES. ARE WE GOING TO CONTINUE TO TRY? THE ANSWER
- 3 IS YES.
- 4 AT THE SAME TIME, ON A PARALLEL
- 5 TRACK, I'M GOING TO TRY TO DEVELOP MORE NONSTRAP
- 6 BUSINESS SO THAT IF I AM -- IF I DO GET THIS
- 7 VARIANCE THIS TIME, AND WE HAVE TO TALK ABOUT THIS
- 8 AGAIN, MAYBE I'M GOING TO HAVE AN ABILITY AT THAT
- 9 TIME TO USE MORE PCR THAT I'M NOT NOW ABLE TO USE
- 10 IN THE STRAP BAGS, BUT TAKE SOME OF THAT PCR AND
- 11 USE IT IN MY NONSTRAP. I'LL HAVE MORE NONSTRAP
- 12 PRODUCT IN THAT MATHEMATICAL DILEMMA THAT WE TODAY
- 13 FACE. I DON'T KNOW IF IT WILL BE ELIMINATED, BUT
- 14 IT WILL BE LESSENED.
- 15 HAVE I ANSWERED YOUR QUESTION, MR.
- 16 RELIS? I'M TRYING TO PROCEED ON TWO TRACKS.
- 17 BOARD MEMBER RELIS: YOU ANSWERED IT AS
- 18 BEST YOU CAN, YES.
- 19 CHAIRMAN PENNINGTON: ANY OTHER
- 20 QUESTIONS? IF NOT, I'D LIKE TO --
- 21 BOARD MEMBER FRAZEE: JUST BASED ON THE
- 22 NO OTHER QUESTIONS, I WAS GOING TO MAKE A MOTION.
- 23 CHAIRMAN PENNINGTON: I'VE GOT ONE TOO.
- 24 BOARD MEMBER FRAZEE: I WAS GOING TO MOVE
- 25 THE ADOPTION OF RESOLUTION 97-336, AND UNDER THE

- 1 RESOLVED CLAUSE, OPTION 1, WHICH APPROVES
- 2 IRONCLAD'S PETITION FOR A VARIANCE FOR THE MAXIMUM
- 3 OF TWO YEARS TO BE EFFECTIVE JANUARY 1, '97,
- 4 THROUGH DECEMBER 1, '98, AND THEN STRIKING 2, 3,
- 5 AND 4.
- 6 CHAIRMAN PENNINGTON: OKAY. I WONDER --
- 7 COMMITTEE SECRETARY: WHAT ARE YOU
- 8 READING FROM, BOB?
- 9 BOARD MEMBER FRAZEE: FROM THE RESOLUTION
- 10 ITSELF THAT'S IN THE PACKET.
- 11 MS. TRGOVCICH: PAGE 391 OF THE PACKET.
- 12 CHAIRMAN PENNINGTON: I WONDER IF YOU
- 13 WOULD ACCEPT ADDING TO THAT THAT THE VARIANCE
- 14 WOULD BE EFFECTIVE JANUARY 1, '97, THROUGH
- 15 DECEMBER 31, '98, WITH A REVIEW OF THE VARIANCE
- 16 UNDER PRC CODE 42298(B)(4) IN JUNE OF '98. IN
- 17 OTHER WORDS, WE'D COME BACK AND LOOK AT IT. WE'D
- 18 SET A HEARING DATE IN DECEMBER, COME BACK AND LOOK
- 19 AT IT NEXT JUNE, BUT THEY'D BE ABLE TO RUN THROUGH
- THE YEAR.
- 21 BOARD MEMBER FRAZEE: YES, I WOULD ACCEPT
- 22 THAT. JUST A THOUGHT ON THAT IS IF THEY WERE
- 23 GOING TO APPLY FOR ANOTHER VARIANCE, THEY WOULD
- 24 HAVE TO BE APPLYING BY THAT TIME ANYWAY.
- 25 CHAIRMAN PENNINGTON: FINE.

- 1 BOARD MEMBER FRAZEE: SO THAT MIGHT
- 2 COINCIDE WITH THAT.
- 3 CHAIRMAN PENNINGTON: I'LL SECOND YOUR
- 4 MOTTON.
- 5 BOARD MEMBER CHESBRO: MR. CHAIRMAN, I'M
- 6 OPPOSED TO GRANTING A VARIANCE AND FOR SEVERAL
- 7 REASONS. FIRST OF ALL, I DON'T BELIEVE THAT
- 8 ADEQUATE EVIDENCE HAS BEEN SUBMITTED, IN SPITE OF
- 9 ALL THE TECHNICAL DESCRIPTION OF THEIR PROCESSES,
- 10 THAT THEY ARE UNABLE TO COMPLY. EVEN IF THEY'RE
- 11 UNABLE TO COMPLY BY MEETING THE RECYCLED-CONTENT
- 12 REQUIREMENT, IRONCLAD COULD MEET THE REQUIREMENT
- 13 BY DOWNSIZING TO .74 MIL, WHICH, WHILE IT'S NOT
- 14 RECYCLED CONTENT, IT'S BETTER THAN NEITHER OF THE
- 15 TWO CHOICES THAT ARE IN THE LAW, WHICH IS RECYCLED
- 16 CONTENT OR DOWNSIZING, WHICH IS A FORM OF SOURCE
- 17 REDUCTION.
- 18 SO IT'S THE LEAST DESIRABLE OF THE
- 19 THREE ALTERNATIVES. I WILL NOT DISAGREE WITH MR.
- 20 LIVINGSTON'S CONTENTION THAT RECYCLED CONTENT IS
- THE GOAL OF THE LAW, BUT I THINK THE LEGISLATURE
- 22 CLEARLY SAID THAT IF YOU SOURCE REDUCE, THAT
- 23 THAT'S A WAY OF COMPLYING. AND I DO THINK THAT'S
- 24 A METHOD OF COMPLIANCE THAT THEY'RE CAPABLE OF
- 25 ACHTEVING.

- 1 AND I WOULD DISAGREE WITH THE
- 2 EARLIER STATEMENT THAT THE QUESTION OF COMPETITIVE
- 3 ADVANTAGE OR DISADVANTAGE IS NOT AN ISSUE. I KNOW
- 4 IT'S A DANGEROUS AREA FOR US TO GET INTO, BUT I
- 5 BELIEVE THE GRANTING OF THIS VARIANCE GIVES
- 6 IRONCLAD AN UNFAIR COMPETITIVE ADVANTAGE IN THE
- 7 MARKETPLACE, WHICH IS NOT NEUTRAL WITH REGARDS --
- 8 THE GRANTING OF THE VARIANCE WOULD NOT BE NEUTRAL
- 9 WITH REGARDS TO THE COMPETITIVE ISSUE. IT IS, IN
- 10 FACT, THE GRANTING OF A COMPETITIVE ADVANTAGE,
- 11 WHICH -- AND THAT INTRODUCES TO ME THE ISSUE OF
- 12 WHETHER OR NOT THERE'S A LEVEL PLAYING FIELD. SO
- 13 I'M GOING TO BE VOTING AGAINST THE MOTION.
- 14 BOARD MEMBER RELIS: MR. CHAIR, I HAVE A
- 15 COUPLE THINGS TO SAY. I'VE GOT A PROBLEM WITH THE
- 16 EXEMPTION BASED ON WHAT I'VE HEARD. AND I WANTED
- 17 TO PERHAPS, AFTER WE VOTE THIS OUT, MAYBE
- 18 INTRODUCE ANOTHER IDEA.
- 19 BUT I GO DOWN THE LIST OF THE
- 20 REASONS FOR OUR FINDINGS, AND I FIND ON MATTER A,
- 21 WHETHER THE EVIDENCE PRESENTED DEMONSTRATES THE
- 22 PETITIONER CANNOT FOR TECHNICAL REASONS OR OTHERS
- 23 USE -- MEET THE REQUIREMENTS. I PROBABLY AGREE
- 24 WITH THAT ONE. I PROBABLY AGREE WITH B, C,
- 25 UNDETERMINED ABOUT D. I REALLY CAN'T MAKE THAT

- 1 EVALUATION.
- 2 IT'S NO. 2 -- I'M SORRY. YES, IT'S
- 3 NO. 2 THAT I FIND THE LARGEST PROBLEM WITH. AND
- 4 THAT IS WHAT THIS SIGNALS FOR POSTCONSUMER USE IN
- 5 THE STATE. WE'VE GOT A LOT OF PROBLEMS IN
- 6 MAINTAINING THE PROGRESS WE'VE MADE IN SUPPORTING
- 7 THE POSTCONSUMER INDUSTRY THAT HAS BEEN BUILT UP
- 8 HERE. AND I SEE CONTINUING EROSION IN THAT. SO I
- 9 HAVE A PROBLEM THERE.
- 10 SO I'M JUST STATING THAT. WE ALSO
- 11 HAVE FIVE MANUFACTURERS HERE WHO ARE TESTIFYING
- 12 EITHER DIRECTLY OR INDIRECTLY AGAINST THIS MEASURE
- 13 AND ONE RESIN PRODUCER. SO THAT TROUBLES ME, THAT
- 14 WE'VE HAD MANY INSTANCES BEFORE THE BOARD WHERE
- 15 WE'VE HAD REGULATORY ISSUES THAT -- WHERE WE'VE
- 16 BEEN ABLE TO RESOLVE THE DIFFERENCES BETWEEN THE
- 17 DIFFERENT PARTIES, AND IT DOESN'T SEEM LIKE WE'VE
- 18 BEEN ABLE TO DO THAT HERE.
- 19 BOARD MEMBER JONES: MR. CHAIRMAN.
- 20 CHAIRMAN PENNINGTON: LET ME SAY ONE
- 21 THING HERE, THAT I CERTAINLY WOULD DISCOUNT THE
- 22 LETTER FROM PRESTO PRODUCTS. THEY SAY THEY
- 23 DISAGREE WITH WHAT THE ARGUMENTS ARE. THEY'RE NOT
- 24 EVEN HERE TO HEAR THEM.
- 25 MS. VOS: THEY'RE TALKING ABOUT THE

- 1 MAILED TESTIMONY.
- 2 CHAIRMAN PENNINGTON: WELL, THEY SHOULD
- 3 SAY THAT. GO AHEAD.
- 4 BOARD MEMBER JONES: I THINK IT'S REALLY
- 5 IMPORTANT. I AGREE WITH MR. RELIS, THAT WE'VE GOT
- 6 TO GO DOWN THIS LIST OF CRITERIA AND BASE THIS ON
- 7 THE EVIDENCE THAT IS PRESENTED. I THINK THE
- 8 EVIDENCE IS PRESENTED TODAY ON THIS STRAP MACHINE,
- 9 AND THE TIMING OF THAT. YOU KNOW, WE'VE GOT A
- 10 REAL ISSUE WITH WHEN THE LAW BECAME -- WHEN THE
- 11 LAW WENT INTO EFFECT. THAT'S PART OF THE
- 12 EVIDENCE.
- 13 THE OTHER THING IS THAT'S A PRETTY
- 14 INCREDIBLE MACHINE TO DEVELOP BY IN HOUSE TO BE
- 15 ABLE TO START A PRODUCT LINE. TO END UP WITH \$10
- 16 MILLION IN DEBT IN RESEARCH AND DEVELOPMENT, TO GO
- 17 DOWN A ROAD TO BE ABLE TO COMPETE BEFORE THE LAW
- 18 WAS EVER ENACTED OR EVER THOUGHT OF BEING ENACTED,
- 19 AND TRY TO PAY THAT LOAN OFF, PAY THAT STUFF OFF
- 20 IN ANY SMALLER TIME, WHILE WE MAY NOT WANT TO SEND
- 21 OUT A MESSAGE TO -- ON PCR, WHAT KIND OF MESSAGE
- 22 DO WE SEND OUT TO EVERYBODY THAT YOU CAN INVEST
- \$10 MILLION, THE LEGISLATURE CREATES A LAW,
- 24 LEGISLATURE AT THE SAME TIME CREATES A VARIANCE
- 25 BASED ON TESTIMONY AND EVIDENCE, AND WE DISCOUNT

- 1 THAT. WE LET 50 PEOPLE GO OUT OF WORK IN TUSTIN.
- 2 WE INCREASE THE VIABILITY OF OTHER COMPANIES, WHO
- 3 BY THE NATURE OF THEIR SIZE, AND IT WAS PART OF
- 4 THE TESTIMONY WAS THERE ARE VIRGIN MIL BAGS OVER
- 5 .75 THAT WERE BEING MARKETED, BUT BECAUSE OF THE
- 6 SIZE OF THE COMPANY, IT'S NOT A BIG DEAL.
- 7 THEY'RE STILL OUT MARKETING VIRGIN
- 8 MATERIAL EVERY DAY. THIS COMPANY IS SAYING,
- 9 THROUGH TESTIMONY, THAT THE ONLY WAY THAT THEY CAN
- 10 CONTINUE IN BUSINESS, KEEP THESE PEOPLE WORKING,
- 11 IS TO HAVE THIS LEGAL VARIANCE AND TO DEVELOP THE
- 12 LINES AND DEVELOP THE SALES IN PCR CONTENT BAGS
- 13 THAT ARE NOT STRAP ATTACHED.
- 14 I THINK THAT'S -- I MEAN WE CAN -- I
- 15 JUST REALLY HOPE WE DEAL WITH THE EVIDENCE BECAUSE
- 16 THE EVIDENCE THAT -- I MEAN I HEARD ONE TESTIMONY
- 17 SAY, "GEEZ, THIS IS JUST NOT FAIR," YOU KNOW.
- 18 WELL, I DON'T KNOW HOW -- FAIR TO WHO? YOU KNOW,
- 19 I MEAN IT'S NOT FAIR.
- 20 THEY CAME UP WITH A TREMENDOUS ITEM.
- I MEAN IF THERE WAS NO PRC CODE INTENT, THAT'S A
- 22 HELL OF A -- THAT'S INCREDIBLE THAT SOMEBODY COULD
- 23 THINK OF THAT MACHINE IN HOUSE TO BE ABLE TO
- 24 MARKET A PRODUCT. THAT -- THAT'S WHAT THIS IS ALL
- 25 ABOUT.

- 1 THEY WERE ALL -- I MEAN TESTIMONY BY
- 2 MS. VOS SAYS IRONCLAD WAS ALREADY IN PRICE COSTCO
- 3 PRIOR TO EVER INVENTING THIS. WHEN THEY INVENTED
- 4 IT, THEIR MARKET SHARE WENT UP. THAT'S WHAT
- 5 EVERYTHING IS ABOUT. GIVE THEM TWO YEARS TO END
- 6 UP SELLING MORE BAGS WITH PRC IN IT -- PCR IN IT
- 7 SO THAT THEY CAN COME INTO COMPLIANCE, BUT ALL
- 8 WE'RE DOING IS -- \$10 MILLION IN DEBT AND NO TIME
- 9 TO SELL IT OFF AND PUTTING 50 PEOPLE OUT OF WORK
- 10 ON A PRODUCT THAT'S OBVIOUSLY WORKING, PEOPLE WANT
- 11 THE PRODUCT, AND WE'RE TALKING ABOUT SOMEBODY
- 12 THAT'S GOT 1 PERCENT OF THE TRASH BAG BUSINESS IN
- 13 THE UNITED STATES.
- 14 THE MESSAGE IS IF YOU GET THIS -- IF
- 15 YOU GET THIS VARIANCE, YOU ARE GOING TO WORK
- 16 AWFULLY HARD IN DEVELOPING OTHER LINES THAT GET
- 17 CONTENT OUT THERE. THERE'S PEOPLE -- THERE WAS
- 18 SOMEBODY FROM APC HERE. THEY KNOW HOW I FEEL
- 19 ABOUT PLASTIC. I WANT MARKETS FOR IT BECAUSE WE
- 20 HAD TO COLLECT IT. BUT I MEAN THE TESTIMONY, IN
- 21 MY MIND, IS REAL OBVIOUS THAT WHAT YOU GUYS HAVE
- 22 DEVELOPED HERE AND DEVELOPED BEFORE THE LAW EVER
- 23 CAME INTO EXISTENCE CAN'T COMPLY.
- 24 IF YOU TRIED 60 RESIN PRODUCERS OF
- 25 PCR, AND THEY COULD NOT COMPLY WITH YOUR MACHINE,

- 1 THAT AT LEAST IS AN EFFORT TO TRY TO DO SOMETHING.
- 2 THERE ARE 60 PEOPLE -- 60 GROUPS THAT CAN'T MEET
- 3 YOUR SPECIFICATION. SAYS SOMETHING ABOUT HOW
- 4 TECHNOLOGY EVOLVES. YOU KNOW, IT NEEDS TO
- 5 CONTINUE TO EVOLVE. WE HAVE TO HAVE A PRODUCT
- 6 THAT CAN USE THAT PCR. AND I THINK THAT SOME OF
- 7 THE FOLKS OUT HERE, THE BLENDERS AND THE PEOPLE
- 8 THAT ARE USING IT, ARE WORKING EVERY DAY TO COME
- 9 UP WITH A HIGHER QUALITY POSTCONSUMER PRODUCT THAT
- 10 CAN BE USED. I MEAN I HOPE THEY ARE.
- 11 BUT I THINK, BASED ON THE EVIDENCE,
- 12 IT'S PRETTY OBVIOUS THAT THIS MACHINE IS WHAT
- 13 MAKES -- THAT'S WHAT THE ISSUE IS IS THAT MACHINE.
- 14 THAT'S WHY THE VARIANCE WAS IN THE LAW, AND I
- 15 AGREE THAT WE SHOULD GIVE THE VARIANCE.
- 16 BOARD MEMBER RELIS: I WOULD LIKE TO JUST
- 17 RESPOND A BIT BECAUSE I THINK THERE ARE A COUPLE
- 18 OF FACTORS. IF WE'RE SAYING, FIRST OF ALL, THAT
- 19 THERE WAS NO VARIANCE, THERE HAS BEEN A VARIANCE,
- 20 AND THE VARIANCE HAS BEEN IN EXISTENCE FOR SEVERAL
- 21 YEARS.
- 22 NOW, WHETHER THAT'S ADEQUATE TIME OR
- 23 NOT TO COME UP WITH AN APPROACH THAT MEETS THE
- 24 LAW, I DON'T KNOW FOR SURE. I DON'T THINK THAT'S
- 25 WITHIN OUR KEN REALLY, THE TECHNOLOGICAL

- 1 BREAKTHROUGHS THAT MIGHT BE NEEDED TO USE IT IN A
- 2 HEAT-AFFIXED WAY. BUT IN TERMS OF THE PRODUCT MIX
- 3 THAT IRONCLAD CHOOSES TO OFFER, IT IS POSSIBLE TO
- 4 COMPLY WITH THE LAW WITHIN THAT MIX. AND THAT'S
- 5 WHERE MY CONCERN IS.
- 6 IF WE WERE TO BY EXTENSION, MR.
- 7 JONES, OF YOUR REASONING APPLY THAT REASONING, WE
- 8 COULD SAY, WELL, PAPER INDUSTRY INVESTED TEN
- 9 BILLION IN UTILIZING SECONDARY CONTENT. THEY MADE
- 10 TECHNOLOGICAL INVESTMENTS IN KEEPING WITH A POLICY
- 11 DIRECTION THAT THIS STATE AND OTHER STATES WANTED
- 12 TO GO IN.
- SO IF WE WERE TO ISOLATE CERTAIN
- 14 PRODUCTS AND SAY, WELL, THESE WILL BE THE PARADIGM
- 15 FOR THE AREA IN QUESTION, CALL IT PLASTICS,
- 16 PLASTIC BAGS, AND THE WHOLE MOVEMENT IS TO
- 17 NONPOSTCONSUMER USE, I THINK WE'RE GOING IN THE
- 18 WRONG DIRECTION. SO IT'S NOT THAT I DISBELIEVE
- 19 IRONCLAD'S ARGUMENT TECHNOLOGICALLY, BUT I'M NOT
- 20 NARROWING IT TO THAT FACTOR ONLY. THAT'S MY
- 21 DIFFERENCE. I BELIEVE THEY'VE MADE A GOOD
- 22 TECHNOLOGICAL ARGUMENT, BUT THAT ISN'T THE SOLE
- 23 CRITERIA.
- LET ME -- WELL, I'LL STOP THERE.
- BOARD MEMBER GOTCH: MR. CHAIR, I WON'T

- 1 BE VOTING FOR THE VARIANCE EITHER. EXPANDING THE
- 2 USE OF RECYCLED MATERIALS IN CALIFORNIA IS ONE OF
- 3 THIS BOARD'S PRIMARY GOALS. AND GRANTING THE
- 4 VARIANCE WILL SEND A MESSAGE THAT THE BOARD DOES
- 5 NOT STAND BEHIND MARKETS FOR RECYCLED MATERIALS.
- 6 CHAIRMAN PENNINGTON: OKAY.
- 7 BOARD MEMBER FRAZEE: MR. CHAIR, WHAT
- 8 DRIVES ME TO MY DECISION IS ONE OF ULTIMATE
- 9 FAIRNESS. THE FACT THAT THIS COMPANY WAS GRANTED
- 10 A VARIANCE FOR BETTER OR FOR WORSE BY THE
- 11 LEGISLATURE, AND THE LEGISLATURE SET OUT A
- 12 PROCEDURE FOR AN EXTENSION OF THAT VARIANCE, THIS
- 13 COMPANY IN GOOD FAITH APPLIED FOR THAT VARIANCE
- 14 SOME -- NEARLY A YEAR AGO, WAS THAT CORRECT? AND
- 15 IT WAS BECAUSE OF OUR OWN INTERNAL PROBLEMS OF

TOM

- 16 HAVING REGULATIONS IN PLACE TO ACCOMMODATE THAT
- 17 VARIANCE THAT BROUGHT US TO THIS DATE.
- 18 SO THEY'RE ALREADY SIX MONTHS INTO
- 19 NONCOMPLIANCE IF WE FAIL TO GRANT THEM THIS. THE
- 20 SHUTDOWN TIME, THE CHANGING OF METHODS ARE GOING
- 21 TO REQUIRE THE BALANCE OF THE YEAR OR MORE. AND
- 22 SO I JUST BELIEVE, FOR ULTIMATE FAIRNESS, THAT
- THEY NEED THIS EXTENSION, AT LEAST UNTIL THE END
- OF NEXT YEAR TO WORK OUT THEIR INVENTORY, WORK

OUT

THEIR PROBLEMS, AND CHANGE THEIR MIX SO THEY CAN

- 1 BE IN COMPLIANCE. BUT TO CUT THEM OFF MIDSTREAM
- 2 IS JUST PATENTLY UNFAIR IN MY VIEW.
- 3 CHAIRMAN PENNINGTON: WELL, I CERTAINLY
- 4 AGREE. AND I THINK THAT THE LEGISLATURE PUT THE
- 5 VARIANCE IN THERE AFTER SOME DEBATE AND HAD
- 6 SOMETHING IN MIND. I WONDER, THOUGH, IF THERE IS
- 7 NO -- IF IRONCLAD GOES OUT OF BUSINESS, WHO'S
- 8 GOING TO PICK UP THE LOSS OF THE PCR THAT THEY'RE
- 9 NOW USING? I MEAN WE'RE GOING TO LOSE -- WHAT
- 10 THEY'RE USING NOW, WE'RE GOING TO LOSE THAT TOO.
- 11 BOARD MEMBER FRAZEE: THAT'S THE
- 12 COMPETITIVE ADVANTAGE THAT SOMEONE TALKED ABOUT
- 13 AND WORKS IN THE OPPOSITE DIRECTION.
- 14 CHAIRMAN PENNINGTON: NO, BUT THEY'RE
- 15 GOING TO GO -- THEY'RE GOING TO HAVE A BAG THAT
- 16 IS -- DOESN'T USE ANY PCR EITHER. SO WE'RE
- 17 LOSING -- BY NOT GRANTING THEM THE

# VARIANCE, WE'RE

18 GOING TO LOSE THEIR PARTICIPATION

IN THE PRC

- 19 MARKET.
- 20 OKAY. I GUESS

THERE'S NO MORE

21 DISCUSSION. EVERYBODY'S GOT THEIR

MIND MADE UP.

MS. KELLY, WILL YOU CALL THE ROLL,

PLEASE.

BOARD SECRETARY: BOARD

MEMBER CHESBRO.

FRAZEE.

BOARD MEMBER FRAZEE:

AYE.

- BOARD SECRETARY: GOTCH.
- BOARD MEMBER GOTCH: NO.
- BOARD SECRETARY: JONES.
- 4 BOARD MEMBER JONES: AYE.
- 5 BOARD SECRETARY: RELIS.
- 6 BOARD MEMBER RELIS: NO.
- 7 BOARD SECRETARY: CHAIRMAN PENNINGTON.
- 8 CHAIRMAN PENNINGTON: AYE. MOTION FAILS.
- 9 BOARD MEMBER RELIS: MR. CHAIR, I WANT TO
- 10 TRY SOMETHING AND SEE IF THERE'S ANY INTEREST IN
- 11 THIS.
- 12 OUT OF -- LET ME FIRST GO THROUGH A
- 13 FEW POINTS. AS I INDICATED EARLIER, I ACCEPT
- 14 IRONCLAD'S ARGUMENTS THAT IT PROBABLY CAN'T REACH
- 15 30 PERCENT RCP AND STILL GROW ITS STRAP BAG
- 16 MARKET. BUT I ALSO NOTE THAT IRONCLAD DID USE A
- 17 CERTAIN PROPRIETARY TONNAGE OF RECYCLED RESIN IN
- 18 '95. AND IT'S IN OUR OVERALL INTEREST TO SEE THAT
- 19 TONNAGE AT LEAST MAINTAINED OR INCREASED. I MEAN
- 20 THAT'S, AS I SEE IT, AN OVERALL BOARD
- 21 CONSIDERATION.
- 22 GIVEN THAT, COULD IRONCLAD MAINTAIN
- 23 THE SAME TONNAGE LEVEL OF RECYCLED RESINS MORE OR
- 24 LESS IN ITS NONSTRAP REGULATED BAGS TODAY AS IT
- 25 USED IN '95? COULD WE SET UP A SYSTEM TO COLLECT

- 1 SUCH TONNAGE DATA, INCLUDING BOTH '95 BASELINE AND
- 2 SUBSEQUENT YEARS ON A PROPRIETARY BASIS, AND COULD
- 3 THIS BE DONE QUICKLY? IF SO, I THINK IT WOULD
- 4 BE -- AND I WOULD OFFER A MOTION TO ISSUE A
- 5 VARIANCE TO IRONCLAD CONDITIONAL.
- 6 CHAIRMAN PENNINGTON: MR. RELIS,
- 7 UNFORTUNATELY YOU CANNOT ISSUE A MOTION. WE'VE
- 8 DECIDED. AND I THINK IF THE -- THEY TOLD ME THAT
- 9 WE COULD ONLY TAKE ONE VOTE ON THIS.
- 10 BOARD MEMBER RELIS: THAT'S NOT TRUE.
- MS. BORZELLERI: NO.
- 12 CHAIRMAN PENNINGTON: I'M SORRY.
- BOARD MEMBER RELIS: WHAT I'M TRYING TO
- 14 FRAME BY WAY OF A MOTION WOULD BE TO ISSUE A
- 15 VARIANCE TO IRONCLAD CONDITIONAL UPON IRONCLAD
- 16 CERTIFYING THAT IT HAS APPROPRIATELY MAINTAINED OR
- 17 INCREASED THE TONS OF RECYCLED RESIN USED IN ITS
- 18 NONSTRAP REGULATED BAGS. THAT'S BASICALLY IT. I
- 19 DON'T HAVE -- THAT'S KIND OF LIKE HOLDING TO A
- 20 CONTENT LEVEL.
- 21 BOARD MEMBER FRAZEE: THAT WOULD
- 22 ESSENTIALLY BE CONDITION NO. 3 IN THE RESOLUTION.
- 23 BOARD MEMBER RELIS: YES, THAT'S CORRECT.
- 24 THAT'S CORRECT.
- 25 NOW, I REALIZE THAT'S NOT A HAPPY

- 1 PROPOSAL PROBABLY FROM YOUR END, BUT IT SATISFIES
- 2 MY CONCERN THAT WE'RE NOT BACKSLIDING.
- 3 MR. LIVINGSTON: SHOULD WE TRY TO RESPOND
- 4 TO THAT AT THIS TIME? I SUPPOSE YOUR CHARACTERI-
- 5 ZATION IS ACCURATE IN TERMS OF NOT BEING A HAPPY
- 6 RESOLUTION. THE -- YOUR MOTION WOULD BE, AS I
- 7 UNDERSTAND IT, THEN, THAT THE VARIANCE WOULD BE
- 8 GRANTED THROUGH THE END OF DECEMBER 1998. SINCE
- 9 WE'RE NEAR THE END OF JULY NOW, WOULD IT BE
- 10 APPROPRIATE TO LIMIT THAT CONDITION TO SALES IN
- 11 1998 SINCE WE DON'T HAVE MUCH ABILITY TO IMPACT
- 12 THAT IN 1997?
- BOARD MEMBER RELIS: WELL, I'M
- 14 INTERESTED -- LET ME JUST MAKE SURE I UNDERSTAND
- 15 WHAT YOU ARE DOING. THE FIGURE, THE BENCHMARK, I
- 16 WAS USING WAS YOUR '95 FIGURE. YOU HAD A TONNAGE
- 17 AMOUNT LINE THAT WAS VERY CLOSE TO OUR REQUIRE-
- 18 MENT.
- 19 MR. LIVINGSTON: YES.
- 20 BOARD MEMBER RELIS: THAT'S WHAT I'M
- 21 INTERESTED IN, BOTTOM LINE.
- 22 MR. LIVINGSTON: I UNDERSTAND. RIGHT.
- 23 AS MR. SMITH TESTIFIED, THAT DROPPED SOME IN 1996.
- BOARD MEMBER RELIS: THAT'S CORRECT. I

Please note: These transcripts are not individually reviewed and approved for accuracy.

25 REALIZE THAT'S PROBABLY WHY IT WOULDN'T BE A
HAPPY

- 1 PROSPECT.
- 2 MR. LIVINGSTON: I DON'T KNOW WHERE WE
- 3 ARE IN 1997 ON IT, BUT WHAT I WAS SUGGESTING IS

IS

- 4 THAT WE DON'T HAVE MUCH TIME LEFT IN 1997 TO
- 5 IMPACT THAT NUMBER.
- 6 BOARD MEMBER RELIS: OH, I SEE.
- 7 MR. LIVINGSTON: BUT IF WE COULD MAKE
- 8 THAT CONDITION APPLICABLE TO 1998, THEN IT SEEMS
- 9 MORE DOABLE. I NEED TO TALK JUST A LITTLE BIT
- 10 WITH MR. SMITH ABOUT THAT.
- 11 BOARD MEMBER RELIS: I MEAN IF THERE WAS
- 12 INTEREST IN THIS MOTION AT ALL, I WOULD SUGGEST

WE

- 13 TAKE A FEW-MINUTE BREAK AND --
- 14 MR. LIVINGSTON: I WOULD -- CAN I SECOND
- 15 THAT MOTION, MR. CHAIRMAN?
- MR. SMITH: CAN I THIRD IT?
- 17 CHAIRMAN PENNINGTON: THAT'S FINE. IF
- 18 THERE'S INTEREST, WE CAN TAKE A BREAK.
- 19 (RECESS TAKEN.)
- 20 CHAIRMAN PENNINGTON: OKAY. ARE WE

READY

- NOW, PAUL?
- BOARD MEMBER RELIS: YES.

23			CHAIR	NAM	PΕ	NNI	NGTON	1:	BEFC	RE	WE GC	BACK	
24	ТО	THIS	QUEST	ION,	I	DO	WANT	ТО	ASK	MS.	VOS	WHERE	
25	IN	CALIE	ORNIA	IS	POI	$_{\rm J}Y-I$	MERIO	CA'S	S PLA	ANTS	?		

- 1 MS. VOS: WE DON'T HAVE A PLANT IN
- 2 POLY-AMERICA. I'M LOCATED OUT HERE. WE DO NOT
- 3 HAVE A PLANT IN CALIFORNIA.
- 4 CHAIRMAN PENNINGTON: YOU BUY PCR FROM
- 5 CALIFORNIA?
- 6 MS. VOS: WE ARE A RECYCLER ALSO. IN
- 7 ADDITION TO BEING A MANUFACTURER, WE'RE A

### RECYCLER

- 8 OF PLASTIC. WE RECYCLE 150 TO 200 MILLION POUNDS
- 9 OF RECYCLED PLASTIC A YEAR.
- 10 CHAIRMAN PENNINGTON: BUT THAT WHICH YOU
- 11 PUT IN YOUR BAGS, IT COMES FROM CALIFORNIA?
- MS. VOS: NO. SOME DOES. ACTUALLY A

#### LOT

- OF IT, BUT WE DO IT OURSELVES.
- 14 CHAIRMAN PENNINGTON: HOW MUCH OF IT?
- MS. VOS: YOU KNOW, I CAN GET THAT. I
- 16 DON'T KNOW OFF THE TOP OF MY HEAD. I'M NOT WITH
- 17 OUR RECYCLING DEPARTMENT. WE ARE A RECYCLER.

#### SO,

- 18 FOR EXAMPLE, WE MIGHT COLLECT AND RECYCLE PRODUCT
- 19 FROM TARGET OR KMART IN CALIFORNIA AND TAKE THAT
- 20 AND REPROCESS THAT INTO FINISHED GOOD THAT'S USED
- 21 IN OUR TRASH BAGS. SO IT MAY BE FROM CALIFORNIA
- 22 ORIGINALLY.
- 23 CHAIRMAN PENNINGTON: YOU UNDERSTAND I'M

- TRYING TO FIGURE HOW PUTTING THEM OUT OF BUSINESS
- 25 IS GOING TO HELP US GET MORE PCR USED.

- 1 MS. VOS: WELL, TWO REASONS. NO. 1, MY
- 2 CONTENTION IS THAT THEY SOLD PLENTY OF BAGS PRIOR
- 3 TO THEIR STRAP SEAL. THIS WILL NOT PUT IRONCLAD
- 4 OUT OF BUSINESS. I DON'T SEE WHERE IT WILL DO
- 5 MUCH OF ANYTHING TO IRONCLAD AT ALL. THEY CAN
- 6 DOWNGAUGE; THEY CAN TAKE THE STRAP OFF THE BAG.

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- 7 DON'T BELIEVE IT WILL DO THAT.
- 8 CHAIRMAN PENNINGTON: THAT'S NOT
- 9 ANSWERING THE QUESTION.
- 10 MS. VOS: WHAT WOULD HAPPEN, OBVIOUSLY,
- 11 WE MAY NOT -- NOTHING MIGHT HAPPEN -- IT'S

## NOTHING

- 12 ORIGINALLY TO US. IT WOULD BE OBVIOUSLY THEIR
- 13 BUSINESS WILL BE SPREAD UP AMONG OTHER
- 14 MANUFACTURERS WHO WOULD HAVE TO BE COMPLYING WITH
- 15 THE LAW.
- 16 CHAIRMAN PENNINGTON: YOU'RE NOT ONE OF
- 17 THEM BECAUSE YOU DON'T HAVE A PLANT HERE.
- 18 MS. VOS: I'M SORRY. THE BUSINESS WOULD
- 19 BE SPREAD TO OTHER COMPANIES, OTHER

#### MANUFACTURERS.

- 20 OBVIOUSLY, ANYBODY IF WE WENT OUT OF BUSINESS --
- 21 CHAIRMAN PENNINGTON: OH, I SEE. YOU

ARE

22 NOT MANUFACTURING HERE IN THIS STATE.

23		MS. VOS.	PARDON	MF;		
24		CHAIRMAN	PENNING'	TON: BUT	YOU'RE	NOT
25	MANUFACT	URING HER	E IN THI	S STATE.		

- 1 MS. VOS: NO.
- 2 CHAIRMAN PENNINGTON: SO, THEREFORE, YOU
- 3 ARE NOT USING -- BASICALLY NOT USING PRC FROM

#### THIS

- 4 STATE.
- 5 MS. VOS: WELL, WE ARE BECAUSE WE TAKE
- 6 PRODUCT FROM CALIFORNIA, WE RECYCLE IT, PUT
- 7 INTO -- POLY-AMERICA WOULDN'T NECESSARILY PICK UP
- 8 ANY SLACK. OKAY. OTHER COMPANIES, OTHER
- 9 MANUFACTURERS, WHO MAY BE CALIFORNIA BASED, MAY

BE

- 10 WISCONSIN BASED, WOULD PICK UP THE SLACK.
- 11 CHAIRMAN PENNINGTON: I NOTICED. BUT I
- 12 DON'T THINK THEY'LL PICK UP THE SLACK OF THE PRC.
- 13 THEY'LL TAKE THEIR BUSINESS, SURE. BUT I DON'T
- 14 KNOW THAT THEY'LL BE TAKING ANY PRODUCT, ANY

### WASTE

15 PLASTIC OUT OF OUR WASTESTREAM AND PUTTING IT

#### INTO

- 16 THEIR PRODUCT.
- 17 MS. VOS: WITHOUT ANY EXEMPTION, YOU
- 18 WOULD EITHER HAVE SOME -- LIKE THE PEOPLE THAT

### ARE

- 19 PRESENTLY BUYING OVER .75 MIL PRODUCT WITH THE
- 20 STRAP ON IT, THAT HAS NO RECYCLED IN IT, IF, FOR

- 21 EXAMPLE -- ALL I'M SAYING IS THAT IT WILL BE
- DIVERTED INTO OTHER BUSINESS. PEOPLE WOULD

## EITHER

- 23 HAVE TO SELL THAT SAME CUSTOMER OVER .75 WITH 30
- 24 PERCENT PCR IN IT, OR THEY WOULD HAVE TO
- 25 DOWNGAUGE. YOU HAVE SOURCE REDUCTION OR MORE USE

- 1 OF PCR.
- 2 CHAIRMAN PENNINGTON: I UNDERSTAND THAT,
- 3 BUT THE POINT IS THAT IF YOU START SELLING TO
- 4 IRONCLAD'S CUSTOMERS IN CALIFORNIA, THAT DOES NOT
- 5 NECESSARILY MEAN THAT THE AMOUNT OF PCR IN
- 6 CALIFORNIA WILL BE GROWING BECAUSE YOUR PLANT IS
- 7 NOT HERE IN CALIFORNIA. YOUR PLANT'S IN TEXAS OR
- 8 SOMEPLACE, RIGHT?
- 9 MS. VOS: RIGHT. BUT THE PRODUCT ITSELF,
- 10 THE PCR, COULD BE TAKEN FROM CALIFORNIA,
- 11 MANUFACTURED BY OUR COMPANY IN TEXAS INTO A
- 12 PRODUCT THAT'S RESOLD BACK IN CALIFORNIA. OKAY.
- 13 CHAIRMAN PENNINGTON: MR. PEARLMAN OR
- 14 PICKELMAN, COULD I ASK YOU THE SAME QUESTION.
- 15 WHERE IS YOUR PLANT?
- MR. PICKELMAN: IN LIVERMORE, CALIFORNIA.
- 17 CHAIRMAN PENNINGTON: LIVERMORE. SO YOU
- 18 WOULD -- IF YOU PICKED UP THEIR SALES, YOU WOULD
- 19 INCREASE OUR PRC -- PCR?
- 20 MR. PICKELMAN: WE DON'T MAKE A STRAP
- 21 SEAL BAG OBVIOUSLY, SO WE'RE SUBJECT TO THE
- 22 CURRENT LAWS FOR PCR USAGE, ETC.
- 23 CHAIRMAN PENNINGTON: SO OKAY. OKAY.
- 24 THANK YOU.
- 25 BOARD MEMBER RELIS: ONE POINT OF FURTHER

- 1 CONSIDERATION. ON THE MOTION I HAVE RELATED TO
- 2 THE MOTION A QUESTION OF IRONCLAD. NOW, WOULD YOU
- 3 EXPECT TO BE COMING BACK IF WE WERE TO EXTEND IT
- 4 UNDER THESE TERMS, OR WOULD THAT BE IT IN TERMS OF
- 5 THE VARIANCE BECAUSE I'D LIKE TO SEE THAT BE IT?
- 6 MR. SMITH: I'D OBVIOUSLY BE REAL
- 7 INFLUENCED BY THAT. I'D LIKE TO AVOID MAKING ANY,
- 8 QUOTE, IRONCLAD COMMITMENTS AS TO WHAT I MIGHT DO
- 9 AT THE END OF 1998. BUT I CERTAINLY AM A PRETTY
- 10 GOOD TEA LEAF READER, AND I -- THIS HAS BEEN A
- 11 GREAT EXPERIENCE, AND I'M --
- 12 BOARD MEMBER RELIS: I'M SURE IT HAS.
- MR. SMITH: SO I WOULD LIKE TO AVOID
- 14 MAKING A FIRM COMMITMENT AS TO WHAT MY FUTURE --
- 15 WHETHER I WOULD COME BACK TO SEEK A VARIANCE
- 16 UNLESS CANDIDLY THAT WERE A CONDITION OF THE
- 17 MOTION.
- BOARD MEMBER RELIS: I'LL MAKE THAT A
- 19 CONDITION.
- 20 CHAIRMAN PENNINGTON: I DON'T THINK I

CAN

- 21 VOTE FOR IT.
- 22 MR. SMITH: IT PUTS ME A LITTLE BIT AT

Α

- 23 COMPETITIVE DISADVANTAGE TO BE LOCKED INTO THAT
- 24 SITUATION.

- 1 WOULD HATE BY MOTION TO BE FORECLOSED FROM
- 2 PRESENTING CHANGED CIRCUMSTANCES OR DIFFERENT
- 3 SITUATIONS IN THE MARKETPLACE. I MIGHT COME TO
- 4 YOU FOR 1999 AND SHOW SOME DIFFERENT EVIDENCE,
- 5 DIFFERENT MARKETPLACE CONDITIONS, AND BE ASKING
- 6 FOR SOMETHING DIFFERENT THAN WHAT I'M ASKING FOR
- 7 NOW. I HATE TO BE PRECLUDED IN THAT RESPECT.
- 8 MR. LIVINGSTON: IT SEEMS TO ME, MR.
- 9 RELIS, YOU'VE GOT THE CONTROL OF WHAT HAPPENS
- 10 BEYOND THE END OF 1998. WHAT'S HAPPENED HERE
- 11 TODAY, I THINK WE CAN PROJECT THAT FORWARD INTO
- 12 BEYOND 1998, AND WE CAN SEE THE HANDWRITING ON THE
- 13 WALL. BUT I THINK IT'S REAL UNFAIR TO ASK THEM TO
- 14 PREDICT WHAT THE TECHNOLOGICAL DEVELOPMENT, WHAT
- 15 THE MARKET DEVELOPMENT IS GOING TO BE IN THE NEXT
- 16 YEAR AND A HALF.
- 17 BOARD MEMBER RELIS: I SUPPOSE I COULD BE
- 18 SATISFIED AS LONG AS WE HAVE A GOOD MEASUREMENT
- 19 SYSTEM THAT IS INDICATING THAT WHAT I'M IMPLYING
- 20 IN THE MOTION IS INDEED HAPPENING. THAT'S A
- 21 REPORTING SYSTEM TO BE WORKED OUT, BUT I WOULD SEE
- 22 SOMETHING LIKE A OUARTERLY REPORTING OF YOUR
- 23 PROGRESS ON THIS TONNAGE SIDE.
- 24 MR. LIVINGSTON: ALL RIGHT. COULD WE
- 25 JUST MAKE SURE WE UNDERSTAND WHAT THE CONDITION

- 1 OF -- THE VARIANCE WOULD BE FROM JANUARY 1, 1997,
- 2 THROUGH THE END OF DECEMBER 1998, SUBJECT TO THE
- 3 CONDITION THAT WE WOULD USE IN OUR NONSTRAP TRASH
- 4 BAGS SOLD IN 1998 THE SAME TONNAGE OF POSTCONSUMER
- 5 RECYCLED CONTENT THAT WE REPORTED --
- 6 BOARD MEMBER RELIS: IN 1995.
- 7 MR. LIVINGSTON: -- IN 1995.
- 8 BOARD MEMBER RELIS: MINIMUM OF THAT,
- 9 YES. MINIMUM WOULD BE DETERMINED.
- 10 MS. TRGOVCICH: IS THAT NONSTRAP
- 11 REGULATED BAGS OR JUST NONSTRAP BAGS?
- 12 MR. LIVINGSTON: IT WOULD JUST BE -- ANY
- 13 BAGS. WE COULD PUT IT WHEREVER WE WANTED.
- 14 MR. SMITH: IS THAT CORRECT?
- 15 BOARD MEMBER RELIS: THAT'S CORRECT.
- 16 MR. CHANDLER: I GUESS I NEED TO ASK THE
- 17 QUESTION. WHAT IS THE MAKER OF THE MOTION'S
- 18 INTENT IF AFTER THE FIRST QUARTER THE TONNAGES
- 19 ARE, IN FACT, A BIT OFF THE MARK? ARE WE GOING TO
- 20 CONTINUE TO SEE THE NEXT QUARTERLY REPORT COME IN,
- OR IS THERE A PRESUMPTION THAT IF THEY FAIL TO
- 22 MEET SOME TONNAGE LEVEL, THAT INHERENT IN THIS
- 23 MOTION IS SOME ACTION? I GUESS I JUST NEED --
- 24 BOARD MEMBER RELIS: YES. I WOULD NEED
- 25 AN ACTION RESPONSE, OTHERWISE TWO YEARS DOWN THE

- 1 LINE WE DON'T HAVE COMPLIANCE AND THERE WE ARE.
- 2 MR. SMITH: ONE PROBLEM WITH THE
- 3 OUARTERLY SYSTEM, THOUGH, IS THAT THE DIFFERENT
- 4 PRODUCTS SELL AT DIFFERENT TIMES OF THE YEAR. AND
- 5 I HAVE TO FIGURE OUT A WAY TO MAKE SURE I AM ABLE
- 6 TO USE THE AMOUNT OF PCR IN 1998. AND I CAN'T, AS
- 7 I SIT HERE TODAY, KNOW THAT IT'S GOING TO BE
- 8 INTERSPERSED EQUALLY BY QUARTER. IT MAY BE
- 9 HEAVIER IN THE FIRST QUARTER THAN IN THE THIRD
- 10 QUARTER. IT MIGHT BE HEAVIER --
- 11 BOARD MEMBER RELIS: I UNDERSTAND THAT.
- 12 I DON'T KNOW HOW TO ANSWER THE DETAILS OF THAT
- 13 CONCERN. I MEAN I'M TRYING TO FIND A WAY TO
- 14 SUPPORT YOUR DESIRE TO STAY IN BUSINESS AND TO

BE

15 A PLAYER IN CALIFORNIA. THAT'S THE CLOSEST I

CAN

- 16 COME.
- 17 IS THERE A SUGGESTION FROM STAFF

ON

- 18 HOW WE COULD --
- 19 MR. CHANDLER: CAREN AND I WERE JUST
- 20 TALKING ABOUT WHAT IS THE EXPECTATION OF STAFF

ΙF

- 21 AFTER THE FIRST QUARTERLY REPORT COMES IN, THE
- TONNAGES ARE, LET'S SAY, SLIGHTLY BELOW THE

- 23 28-PERCENT TONNAGE FIGURE THAT'S BEING USED AS A
- BASE MARKET FOR '95? AND I GUESS CAREN'S

# RESPONSE

25 WAS WE WOULD, I GUESS, BRING THIS WHOLE ISSUE BACK

- 1 TO THE BOARD AND REPORT THAT THE FIRST QUARTERLY
- 2 REPORT IS SHOWING A SLIGHT SHORTFALL IN THE
- 3 TONNAGES THAT YOU'RE ATTEMPTING TO HAVE THEM NOT
- 4 BACKSLIDE FROM, IF I UNDERSTAND YOUR MOTION.
- 5 CHAIRMAN PENNINGTON: SO WE BLOW OUR
- 6 POLICE WHISTLE.
- 7 MR. CHANDLER: WELL, I THINK STAFF NEED
- 8 CLARITY AS TO WHAT YOU WOULD EXPECT OF US. SO I
- 9 MEAN I CAN SEE SOME REPORT COME OUT IN THE MIDDLE
- 10 OF '98, AND YOU'RE ALL OF A DIFFERENT OPINION OF
- 11 WHAT THAT REPORT IS SUPPOSED TO TRIGGER, IF YOU
- 12 WILL. JUST MORE REPORTING THE NEXT QUARTER, OR
- 13 THAT THIS THING HAS TURNED INTO A PUMPKIN AND
- 14 THEY'VE LOST THE VARIANCE FOREVER. YOU KNOW, I
- 15 MEAN I THINK WE NEED TO TALK ABOUT WHAT IS YOUR
- 16 EXPECTATION BASED ON THESE QUARTERLY REPORTS.
- OBVIOUSLY, IF THEY'RE WELL ABOVE, WE
- 18 ARE PLEASED; BUT IF THEY BACKSLIDE, DO WE JUST
- 19 REPORT THAT AND THEY ARE ASKED TO DOUBLE THEIR
- 20 EFFORTS TO NEXT QUARTER. OR IS THERE A
- 21 PRESUMPTION BY THE BOARD THAT THEIR BACKSLIDING
- FOR THE FIRST QUARTER RESULTS IN SOME ACTION?
- 23 THAT'S ALL I'M ASKING.
- MR. HART: MY INTERPRETATION OF THE
- 25 MOTION WOULD BE THAT IF THEY DIDN'T ATTAIN THE 28

- 1 PERCENT QUARTERLY, THEN THAT WOULD BE THE END OF
- 2 THE MOTION.
- 3 BOARD MEMBER JONES: IT'S NOT 28 PERCENT.
- 4 IT'S THE TONNAGE.
- 5 MR. LIVINGSTON: THAT IS TOTALLY
- 6 UNWORKABLE. I MEAN YOU CAN'T TELL A COMPANY THAT
- 7 YOU ARE GOING TO HAVE A VARIANCE TODAY AND NOT
- 8 TOMORROW.
- 9 MR. HART: AND ALSO, THEN, WE HAVE --
- 10 MR. SMITH: WE HAVE NO PROBLEM COMMITTING
- 11 TO THAT USAGE OF PCR IN 1998, AND WE WILL CERTIFY.
- 12 AND WE DO HAVE A PROBLEM.
- BOARD MEMBER RELIS: MAYBE WHAT WE NEED
- TO DO IS JUST REPORT ON '98 USAGE, AND AT THAT
- 15 POINT WE MAKE A DECISION.
- MR. SMITH: AND IF WE'RE NOT IN
- 17 COMPLIANCE, YOU HAVE ALL YOUR REMEDIES. BELIEVE
- 18 ME, WE WILL BE IN COMPLIANCE. I MEAN WE HAVE TO.
- 19 WE'VE BEEN IN COMPLIANCE EVERY YEAR. WE'LL FIND A
- 20 WAY.
- MS. TRGOVCICH: MR. RELIS, JUST SO STAFF
- 22 UNDERSTAND WHAT WE'RE GOING TO BE REPORTING ON,
- 23 WHAT THE COMPARISON IS GOING TO BE TO, AND I'M
- JUST SEEKING CLARIFICATION, IS YOU'RE FOCUSING ON
- 25 THE PCR LEVEL THAT WAS REPORTED FOR REGULATED BAGS

- 1 FOR CALENDAR YEAR 1995, AND YOU ARE SAYING -- WHAT
- 2 WE'RE REPORTING ON OR COMPARING TO IS WHETHER THAT
- 3 TONNAGE LEVEL WAS USED ACROSS ALL REGULATED AND
- 4 NONREGULATED BAGS FOR CALENDAR YEAR '98.
- 5 MR. SMITH: YES. THAT'S MY
- 6 UNDERSTANDING. IS THAT CORRECT? DO I UNDERSTAND
- 7 THAT CORRECTLY?
- 8 BOARD MEMBER RELIS: YES.
- 9 MR. HART: YOU REALIZE, MR. CHAIRMAN AND
- 10 BOARD MEMBERS, THAT THAT IS DIFFERENT THAN THE
- 11 1995 RULES, THAT IN 1995 THEY WERE NOT ALLOWED TO
- 12 COUNT PCR THAT WAS USED IN NONREGULATED BAGS.
- 13 THOSE WERE NOT THE RULES FOR THE 1995
- 14 CERTIFICATION.
- 15 BOARD MEMBER RELIS: WELL, I GUESS I'M
- 16 JUST GOING TO HAVE TO ASSUME THAT, YES.
- 17 MR. HART: ANOTHER QUESTION OF
- 18 CLARIFICATION.
- 19 BOARD MEMBER RELIS: MY INTEREST IS THE
- 20 USE.
- MR. HART: OKAY. THE PENDING BILL 698,
- 22 WHICH WE MAY BE DEALING WITH ALSO, HOW WOULD YOU
- 23 LIKE US TO DEAL WITH THE -- IF THAT PASSES, THEN
- 24 WOULD THEY STILL BE ALLOWED TO USE THE PCR AMONG
- 25 ALL NONREGULATED BAGS, OR WOULD WE THEN

- 1 ACCOMMODATE THE 698 RULE? 2 CHAIRMAN PENNINGTON: I THINK THAT'S 3 CROSSING A BRIDGE BEFORE WE GET THERE. LET'S GET 4 THE LEGISLATION AND THEN WE'LL WORRY ABOUT IT. 5 MS. TRGOVCICH: IT COULD CHANGE 6 SIGNIFICANTLY. 7 CHAIRMAN PENNINGTON: RIGHT. BOARD MEMBER RELIS: SO --8 9 CHAIRMAN PENNINGTON: YOU HAVE A MOTION? 10 BOARD MEMBER RELIS: WE NEED TO RESTATE 11 THE MOTION OR IS IT UNDERSTOOD? 12 CHAIRMAN PENNINGTON: NO, WE NEED TO 13 RESTATE IT. 14 BOARD MEMBER RELIS: OKAY. THE BOARD 15 WOULD HEREBY ISSUE A VARIANCE TO IRONCLAD 16 CONDITIONAL UPON IRONCLAD'S CERTIFYING THAT IT HAS 17 MAINTAINED OR INCREASED THE TONS OF RECYCLED RESIN 18 USED IN ITS NONSTRAP REGULATED BAGS USING THE 1995
- 19 LEVEL AS THE BENCHMARK, AND THAT A REPORT WOULD
  20 COME BEFORE THIS BOARD REPORTING THE 1998
  TONNAGE,

21 AND AT THAT POINT THIS BOARD HAS ITS

# DISCRETIONARY

- 22 ACTION THAT COULD AFFECT THE VARIANCE.
- 23 CHAIRMAN PENNINGTON: I'LL SECOND THAT.
- BOARD MEMBER JONES: MAY I ASK THE

# MAKER

OF THE MOTION ONE QUESTION?

- 1 MR. LIVINGSTON: MR. CHAIRMAN, DID WHAT
- 2 MR. RELIS READ SAY REGULATED OR JUST SAY ALL
- 3 NONSTRAP TRASH BAGS? I THINK WHAT YOU READ IS
- 4 DIFFERENT THAN WHAT WE'VE BEEN TALKING ABOUT.
- 5 MS. TRGOVCICH: WHAT YOU READ WOULD

### HAVE

- 6 TIED THE PCR CONTENT LEVEL REPORTED FOR 1995
- TO
  - 7 ONLY THE REGULATED BAGS FOR '98, AND IT'S MY
  - 8 UNDERSTANDING YOU WERE LOOKING TO SPREAD IT
  - 9 ACROSS.
- 10 BOARD MEMBER RELIS: I NEED TO ADJUST
- 11 THAT.
- 12 MR. SMITH: SO IT WOULD BE USAGE IN

#### ALL

- 13 NONSTRAP BAGS BOTH REGULATED AND NONREGULATED;
- IS
- 14 THAT CORRECT?
- 15 BOARD MEMBER RELIS: THAT'S CORRECT.
- MR. RELIS: YES.
- 17 MR. SMITH: AND WE WOULD HAVE TO

# CERTIFY

18 THAT USAGE FOR 1998, AND WE WOULD HAVE A

## VARIANCE

19 FOR OUR STRAP BAGS FROM JANUARY 1, 1997,

# THROUGH

- 20 DECEMBER 31, 1998.
- BOARD MEMBER RELIS: CORRECT.
- MS. TRGOVCICH: BUT THEY WOULD STILL

BE

23 SUBJECT TO THE REPORTING REQUIREMENTS UNDER

LAW

FOR THE NONVARIANCE REGULATED BAGS FOR

CALENDAR

25 YEAR '97.

- 1 BOARD MEMBER RELIS: THAT'S ASSUMED.
- MR. SMITH: YES, WE UNDERSTAND THAT.
- 3 MR. HART: IF I MAY, ANOTHER POINT OF
- 4 CLARIFICATION. WE'RE ALLOWING THE USE OF PCR IN
- 5 THE USE OF ALL NONSTRAP BAGS. ARE WE LIMITING
- 6 THAT TO THOSE NONSTRAP BAGS SOLD IN CALIFORNIA OR
- 7 SOLD NATIONWIDE?
- 8 BOARD MEMBER RELIS: CONSISTENT WITH THE
- 9 WAY THE LAW --
- 10 MS. TRGOVCICH: SOLD IN CALIFORNIA.
- 11 MR. LIVINGSTON: ANYWHERE. USED.
- MR. SMITH: IT'S A USE REQUIREMENT.
- MR. LIVINGSTON: IT'S A USE

## REQUIREMENT.

- 14 CHAIRMAN PENNINGTON: IT'S A USE
- 15 REQUIREMENT.
- 16 BOARD MEMBER RELIS: IT'S THE TONNAGE

# USE

- 17 THAT WE'RE INTERESTED IN.
- MR. SMITH: DOESN'T MATTER WHERE THE

## BAGS

- 19 ARE SOLD. IT'S A USE REQUIREMENT.
- 20 BOARD MEMBER RELIS: LET ME JUST -- WE
- 21 WANT TO INCREASE THE POSTCONSUMER USE IN
- 22 CALIFORNIA.
- 23 CHAIRMAN PENNINGTON: THEY'RE

- MANUFACTURED HERE. YOU'RE INCREASING THE NUMBER
- OF THE PCR. AS LONG AS THEY'RE PRODUCED HERE,

- 1 THEY'RE GOING TO BE USING HERE. WHERE THEY SELL
- 2 THEM IS IMMATERIAL.
- 3 BOARD MEMBER FRAZEE: IT'S THE RESIN
- 4 YOU'RE INTERESTED IN, NOT THE BAGS.
- 5 BOARD MEMBER RELIS: I'M GOING TO NEED
- 6 TO -- I'M SORRY. THIS IS A COMPLICATED MATTER.
- 7 I'M GOING TO NEED TO TAKE A MINUTE AND JUST
- 8 CLARIFY MY THOUGHTS ON THIS. IF YOU DON'T ACCEPT
- 9 IT, THAT'S ONE THING. I MEAN I'M JUST GOING TO
- 10 NEED TO GET THIS RIGHT.
- 11 (PAUSE IN PROCEEDINGS)
- 12 BOARD MEMBER RELIS: AFTER CONFERRING
- 13 WITH STAFF AND GETTING THEIR ASSISTANCE IN TRYING
- 14 TO MAKE -- CRAFT WHAT I'M TRYING TO CONTAIN IN
- 15 THIS MOTION OR ACHIEVE BY THIS MOTION, I'M

## RAISING

- 16 THE ISSUE, AND I'LL THROW THIS OUT FOR DISCUSSION,
- 17 MY INTENT --
- 18 CHAIRMAN PENNINGTON: MR. RELIS, FIRST,
- 19 ARE YOU GOING TO OFFER ANOTHER MOTION OR ARE YOU
- 20 CHANGING THE MOTION?
- 21 MR. CHANDLER: I THINK HE'S CLARIFYING
- 22 HIS MOTION.
- 23 CHAIRMAN PENNINGTON: CLARIFYING OKAY.
- 24 THAT'S FINE.

Please note: These transcripts are not individually reviewed and approved for accuracy.

BOARD MEMBER RELIS: I'M CLEARING MY

- 1 MOTION TO APPLY TO CALIFORNIA ONLY SALES OF
- 2 REGULATED BAGS. THE REASON BEING THAT THAT'S THE
- 3 ONLY WAY I CAN -- I UNDERSTAND THAT THAT TONNAGE
- 4 FIGURE CAN BE QUANTIFIED, AND YOU DON'T --
- 5 MR. LIVINGSTON: IT'S NOT TRUE AT ALL.
- 6 BOARD MEMBER RELIS: WELL, TELL ME
- 7 THEN --
- 8 MR. LIVINGSTON: I DON'T KNOW WHY THEY
- 9 THINK THAT.
- 10 BOARD MEMBER RELIS: LET'S HAVE A
- 11 DISCUSSION ON THAT.
- 12 MR. LIVINGSTON: WE CAN REPORT PCR
- 13 PURCHASES WE GET, AND WE CAN REPORT THE USAGE THAT
- 14 WE PUT IN OUR TRASH BAGS REGARDLESS OF WHERE THOSE
- 15 TRASH BAGS END UP.
- 16 CHAIRMAN PENNINGTON: IF YOU DO
- 17 CALIFORNIA ONLY, THEN YOU DO A SYSTEM LIKE THE
- 18 AUTOMOBILE MANUFACTURERS HAVE WHERE THEY BUILD A
- 19 49-STATE AUTOMOBILE IN A CALIFORNIA CAR. YOU ARE
- 20 ASKING THEM TO BUILD A 49-STATE BAG IN A
- 21 CALIFORNIA BAG.
- MR. SMITH: AND I DON'T KNOW FOR SURE
- 23 THAT I WILL HAVE ENOUGH SALES IN CALIFORNIA TO
- 24 MEET THAT. I WANT TO MEET YOUR REQUIREMENT. WHAT
- 25 WE TALKED ABOUT WAS A USAGE REQUIREMENT, AND I

- 1 COULD DO THAT, BUT I CAN'T -- I DON'T THINK IT'S
- 2 FAIR THAT THAT --
- 3 BOARD MEMBER RELIS: BUT WE DON'T HAVE
- 4 THE INFORMATION, AS I UNDERSTAND IT, TO BE ABLE TO
- 5 TRACK THAT.
- 6 MR. LIVINGSTON: WE WILL PROVIDE IT TO
- 7 YOU.
- 8 MR. SMITH: YOU HAVE OUR '95 TONNAGE AND
- 9 THE REQUIREMENT IS USE THAT TONNAGE IN 1998, AND
- 10 WE WILL GIVE YOU THAT INFORMATION.
- 11 MS. TRGOVCICH: I THINK, MAYBE JUST TO
- 12 CLARIFY, THE DISCUSSION -- THE QUESTIONS THAT MR.
- 13 RELIS WERE ASKING OF STAFF WAS HE INDICATED THAT
- 14 IT WAS HIS GOAL NOT TO SEE USAGE DROP BELOW THE
- 15 1995 FIGURES. THE 1995 FIGURE THAT WAS REPORTED
- 16 WAS FOR CALIFORNIA SALES ONLY. SO THE STAFF
- 17 DISCUSSION WITH MR. RELIS WAS SIMPLY TO CLARIFY
- 18 THAT THE '95 -- 1995 USAGE FIGURE WAS A CALIFORNIA
- 19 USAGE FIGURE, AND MR. RELIS THEN TOOK THAT
- 20 INFORMATION.
- 21 BOARD MEMBER GOTCH: QUESTION: IS THAT
- THE WAY THAT WE HAVE TO REPORT IT? IS THAT THE
- WAY THE LAW READS?
- MS. TRGOVCICH: JERRY.
- MR. HART: YES, THAT IS THE WAY THE LAW

- 1 READS CURRENTLY.
- 2 MR. LIVINGSTON: BUT LET'S KEEP THINGS
- 3 STRAIGHT HERE. WE'RE TALKING ABOUT THE STATUTORY
- 4 LAW RIGHT NOW. WHAT YOU ARE TALKING ABOUT IS
- 5 GRANTING A VARIANCE AND REQUIRING US TO DO
- 6 SOMETHING IN ADDITION TO IT. AND THAT HAS
- 7 NOTHING -- THE STATUTE IMPOSES NO LIMITATION ON
- 8 WHAT YOU WOULD HAVE US TO DO TO GRANT THE
- 9 VARIANCE.
- 10 MR. SMITH: THE DISCUSSION WHICH I WANT
- 11 TO COMMIT TO DOING THAT WHICH IS POSSIBLE, AND I
- 12 WANT TO ACHIEVE YOUR GOALS AND THE BOARD'S GOALS.
- 13 THE DISCUSSIONS WERE TO USE THE AMOUNT OF PCR THAT
- 14 I USED AND REPORTED ON MY CERTIFICATION FORM FOR
- 15 1995. AND I CAN DO THAT, BUT I CAN'T BE LIMITED
- 16 ONLY TO CALIFORNIA BECAUSE IT IGNORES THE FACT
- 17 THAT I HAVE BEEN SUCCESSFUL IN SELLING STRAP BAGS
- 18 IN CALIFORNIA TO CUSTOMERS WHO PREVIOUSLY BOUGHT
- 19 NONSTRAP BAGS. SO I DON'T HAVE ENOUGH ONLY
- 20 CALIFORNIA BUSINESS TO USE THAT SAME LEVEL, BUT I
- 21 CAN USE THAT SAME LEVEL OF PCR IN MY 1998
- 22 MANUFACTURING, BUT IT WILL BE A GREAT DIFFICULTY
- 23 FOR ME TO LIMIT IT TO ONLY CALIFORNIA.
- 24 MR. LIVINGSTON: IF YOUR GOAL IS FOR US
- TO USE A CERTAIN TONNAGE OF POSTCONSUMER RECYCLED

- 1 MATERIAL, WE WILL COMMIT TO THAT. WE WILL USE THE
- 2 SAME TONNAGE THAT WE USED IN 1995.
- 3 BOARD MEMBER GOTCH: QUESTION, MR. CHAIR.
- 4 I'D LIKE TO ASK STAFF IS '95 A REPORT CALIFORNIA
- 5 ONLY?
- 6 MS. TRGOVCICH: CALIFORNIA SALES,
- 7 CORRECT.
- 8 BOARD MEMBER FRAZEE: MR. CHAIRMAN,
- 9 THAT'S NOT WHAT THEY'RE SAYING. THE QUESTION HERE
- 10 IS RESIN USAGE, AND THAT'S WHAT WE SHOULD BE
- 11 CONCERNED ABOUT. WE DON'T CARE ABOUT WHERE THE
- 12 BAGS GO OR WHAT'S IN THEM. IT'S RESIN USAGE.
- 13 THAT'S THE KEY TO WHAT WE'RE TALKING ABOUT. SO
- 14 THEY DO HAVE FIGURES -- EXCLUSIVE OF THE
- 15 CALIFORNIA BAG SALES, THEY HAVE FIGURES OF THE
- 16 AMOUNT OF RESIN THEY USED. AND THAT'S WHAT'S
- 17 IMPORTANT IS THE RESIN, NOT --
- 18 BOARD MEMBER RELIS: I'M BEGINNING TO
- 19 FEEL THAT MAYBE I HAVEN'T BEEN ABLE TO CRAFT
- 20 SOMETHING THAT MEETS WITH MY --
- 21 CHAIRMAN PENNINGTON: IF YOU ARE GOING TO
- 22 RESTRICT IT TO CALIFORNIA --
- 23 BOARD MEMBER RELIS: I THINK THIS IS NOT
- 24 WORKING. SO I'LL -- I THINK I'LL JUST WITHDRAW MY
- 25 MOTION. I JUST DON'T KNOW WHAT TO DO. IF IT WAS

- 1 THE PLEASURE OF THE BOARD AND WE WANTED TO WORK ON
- 2 SOMETHING LIKE THAT AND COULD WE EXTEND THIS TILL
- 3 NEXT MONTH AND GIVE MYSELF TIME AND OTHER MEMBERS,
- 4 IF THEY'RE INTERESTED, OTHERWISE, I JUST CAN'T
- 5 CRAFT WHAT I'M TRYING TO ACCOMPLISH HERE TODAY.
- 6 CHAIRMAN PENNINGTON: LET'S ANSWER THE
- 7 OUESTION FIRST AS TO WHETHER WE CAN EXTEND THIS
- 8 HEARING OR NOT.
- 9 MS. BORZELLERI: IT'S BEEN THE LEGAL
- 10 OFFICE INTERPRETATION THAT OTHER HEARINGS OR OTHER
- 11 PROCEEDINGS BEFORE THE BOARD THAT ALLOW
- 12 ADDITIONAL -- OTHER APPEALS OR OTHER TYPES OF
- 13 QUASI ADJUDICATORY PROCEEDINGS LIKE THIS HAVE
- 14 STATUTORY AUTHORITY TO EXTEND AND GIVE THE BOARD
- 15 ADDITIONAL DAYS TO CONTEMPLATE, AND HERE WE'RE
- 16 NOT, IN OUR INTERPRETATION OF THIS STATUTE,
- 17 READING THAT THE BOARD HAS ADDITIONAL TIME TO MAKE
- 18 THE CONSIDERATION, BUT, AGAIN, THAT IS ADVICE OF
- 19 COUNSEL.
- 20 MR. LIVINGSTON: OUR SITUATION IS THAT
- 21 POSTPONING IT MAY BE THE SAME AS DENYING IT, AND
- 22 WE WOULD URGE YOU TO TRY TO RESOLVE IT HERE TODAY.
- 23 MR. SMITH: WE WANT TO COME UP WITH SOME
- 24 KIND OF RESOLUTION. I THOUGHT WE WERE MAKING SOME
- 25 GOOD PROGRESS. AND WE DESPERATELY NEED THAT.

- 1 THIS IS A QUESTION OF OUR SURVIVAL. IF WE WALK
- 2 OUT OF HERE WITH NOTHING, WE ARE FINISHED. AND I
- 3 THOUGHT WE WERE MAKING SOME GOOD PROGRESS IN
- 4 COMING UP WITH SOMETHING THAT WOULD BE DIFFICULT
- 5 FOR US, BUT WE COULD ACHIEVE AND LIVE WITH. AND I
- 6 WOULD CERTAINLY APPRECIATE US TRYING TO CONTINUE
- 7 TO DO THAT. I KNOW IT'S DIFFICULT; IT'S A COMPLEX
- 8 ISSUE, BUT I THOUGHT WE WERE PRETTY CLOSE. AND
- 9 WHAT YOU'RE OUTLINING WOULD BE DIFFICULT FOR US,
- 10 BUT WE COULD DO IT.
- 11 MR. CHANDLER: MR. CHAIRMAN, MAYBE WE
- 12 NEED TO FOCUS BACK ON THE NATIONAL SALES FIGURE
- 13 WHERE WE WERE PRIOR TO BREAKING FOR MORE
- 14 DISCUSSION ON WHETHER OR NOT -- OR THE NATIONAL
- 15 USAGE FIGURES, NOT SALES. I THINK THAT'S WHERE

WE

- 16 WERE EARLIER, THAT I THOUGHT WE WERE MOVING IN A
- 17 DIRECTION THAT IT MADE SENSE.
- 18 MR. SMITH: I DON'T HAVE THE FIGURES IN
- 19 FRONT OF ME, BUT I WOULD GUESS THAT THERE WAS

VERY

- 20 LITTLE PCR USAGE IN 1995 OUTSIDE OF CALIFORNIA
- 21 BECAUSE IT IS ONLY CALIFORNIA THAT HAS THIS
- 22 REQUIREMENT. SO WHAT WE REPORTED IN 1995 ON OUR
- 23 CERTIFICATION FORM AS OUR PCR USAGE, I DON'T KNOW
- THIS FOR A FACT BECAUSE I DON'T HAVE THOSE

## FIGURES

25 IN FRONT OF ME, BUT I ASSUME REPRESENTED ALMOST

- 1 ALL OF OUR PCR USAGE.
- 2 AND I THOUGHT WHAT WE WERE TALKING
- 3 ABOUT WAS REQUIRING THAT AMOUNT OF USAGE IN 1998.
- 4 AND WE CAN -- THAT WILL BE DIFFICULT, BUT WE CAN
- 5 LIVE WITH THAT. THAT WILL GIVE US A MORE ONEROUS
- 6 REQUIREMENT THAN IF 698 PASSES OF ANY OTHER
- 7 MANUFACTURER, BUT WE CAN LIVE WITH THAT BECAUSE
- 8 THAT'S THE ONLY WAY FOR US TO STAY IN BUSINESS.
- 9 BOARD MEMBER RELIS: DID YOU USE PCR IN
- 10 NONREGULATED TRASH BAGS?
- 11 MR. SMITH: IN '95?
- 12 BOARD MEMBER RELIS: YEAH.
- MR. SMITH: I DON'T BELIEVE IN A
- 14 SIGNIFICANT AMOUNT. I DON'T HAVE THOSE FIGURES
- 15 BUT --
- 16 BOARD MEMBER RELIS: BUT YOU WOULD ASSERT
- 17 HERE THAT YOU DON'T THINK YOU --
- 18 MR. SMITH: I WOULD ASSERT TO YOU THAT
- 19 THE INSTRUCTIONS TO THE FACTORY AND THE PRODUCTION
- 20 PEOPLE WERE TO USE PCR IN REGULATED PRODUCT
- 21 BECAUSE WE DIDN'T GET ANY CREDIT FOR USING IT IN
- 22 NONREGULATED PRODUCT. SO I THINK THE ANSWER IS
- 23 YES, MR. RELIS, TO THE BEST OF MY KNOWLEDGE.
- 24 BOARD MEMBER RELIS: LET ME UNDERSTAND.
- THEN WE WOULD HAVE A BASELINE?

- 1 MR. SMITH: YES. YOUR '95 CERTIFICATION
- 2 FORM WOULD GIVE YOU A BASELINE.
- 3 BOARD MEMBER RELIS: I APPRECIATE YOUR
- 4 COMMENT, BUT I WANT TO HEAR THIS FROM STAFF.
- 5 MS. TRGOVCICH: IT WOULD BE MY ASSUMPTION
- 6 THAT IF THERE WAS VERY INSIGNIFICANT PCR USAGE IN
- 7 THE NONREGULATED BAGS IN 1995, THAT THEIR 1997
- 8 CERTIFICATION OF USAGE WOULD BE A BASELINE ACROSS
- 9 THEIR PRODUCT LINES, REGULATED PLUS NONREGULATED.
- 10 MR. SMITH: THAT WOULD BE MY UNDER-
- 11 STANDING. BECAUSE WE DIDN'T GET ANY CREDIT FOR
- 12 USING PCR IN NONREGULATED PRODUCT, SO I WOULDN'T
- 13 HAVE ANY REASON TO USE IT.
- 14 MR. CHANDLER: SO THE CONDITION OF THE
- 15 VARIANCE WOULD BE TO HAVE A REPORTING AT THE END
- 16 OF 1998 ON RESIN USAGE THAT HOLDS THE GOAL TO BE
- 17 THAT YOUR RESIN USAGE DOES NOT FALL BACK IN
- 18 TONNAGE BELOW YOUR 1995 PCR USAGE. THAT'S WHERE
- 19 WE WERE BEFORE WE BROKE AND THEN WE GOT INTO THIS
- 20 OUESTION OF SHOULD WE MAKE IT ONLY CALIFORNIA
- 21 RESIN USAGE AND CALIFORNIA SALES. AND I THINK
- 22 WE'VE GOTTEN OFF TRACK A BIT.
- 23 BOARD MEMBER RELIS: AS LONG AS -- IF WE
- 24 HAVE THIS BASELINE CLEAR, I FEEL MORE COMFORTABLE
- 25 WITH THAT.

- 1 CHAIRMAN PENNINGTON: SO YOU WANT TO
- 2 RESTATE YOUR MOTION?
- BOARD MEMBER RELIS: I'M AFRAID TO.
- 4 BOARD WOULD ISSUE A VARIANCE TO IRONCLAD
- 5 CONDITIONAL UPON IRONCLAD CERTIFYING THAT IT'S
- 6 APPROXIMATELY MAINTAINED OR INCREASED THE TONS OF
- 7 RECYCLED RESIN USED IN ITS NONSTRAP -- I'M
- 8 SORRY -- IN THE NONSTRAP BAGS WITH THE REPORTING
- 9 IN 1998 OF RESIN USAGE IN TONNAGE.
- 10 MR. SMITH: YES, THAT'S OUR UNDER-
- 11 STANDING.
- 12 CHAIRMAN PENNINGTON: I WILL SECOND THAT.
- BOARD MEMBER RELIS: AND THE REFERENCE IS
- 14 1995 FOR THE TONNAGE.
- 15 MR. SMITH: YES. AND THE VARIANCE IS
- 16 THROUGH DECEMBER 31, 1998.
- 17 BOARD MEMBER RELIS: CORRECT.
- 18 MR. SMITH: IS THAT CORRECT?
- 19 CHAIRMAN PENNINGTON: CORRECT.
- 20 UNIDENTIFIED SPEAKER: POSTCONSUMER
- 21 RESIN.
- 22 BOARD MEMBER RELIS: POSTCONSUMER RESIN,
- YES, VERY IMPORTANT.
- BOARD MEMBER GOTCH: MR. CHAIR, MAY I ASK
- 25 MR. RELIS IF YOU WOULD INCLUDE IN THAT MOTION AN

- 1 INTERIM REPORT SO THAT WE KNOW HOW THEY'RE DOING,
- 2 SAY, AT THE BEGINNING OF THE YEAR?
- 3 BOARD MEMBER RELIS: I'M FINE WITH THAT,
- 4 AN INTERIM REPORT, YES. THAT'S A REPORT. IT'S
- 5 NOT A DECISION. I THINK THAT'S WHAT YOUR CONCERN
- 6 IS. IF THAT'S --
- 7 BOARD MEMBER GOTCH: AN UPDATE ON HOW
- 8 THEY'RE DOING.
- 9 MR. SMITH: AN UPDATE HALFWAY THROUGH THE
- 10 YEAR?
- 11 BOARD MEMBER RELIS: THAT'S FINE.
- 12 CHAIRMAN PENNINGTON: OKAY.
- 13 MR. SMITH: SO I'M CLEAR, IT'S A VARIANCE
- 14 THROUGH DECEMBER 31, 1998. WE HAVE TO USE IN 1998
- 15 THE SAME TONNAGE OF PCR THAT WE REPORTED THAT WE
- 16 USED IN 1995 ON OUR CERTIFICATION FORM. WE'LL
- 17 MAKE THE REPORT OF OUR ACTUAL USAGE AT THE END OF
- 18 1998, AND WE'LL MAKE AN UPDATE MIDWAY THROUGH THE
- 19 YEAR OF WHERE WE ARE, SO THE BOARD HAS AN UPDATE.
- BOARD MEMBER RELIS: THAT'S CORRECT.
- MR. SMITH: OKAY. THANK YOU.
- 22 CHAIRMAN PENNINGTON: NO FURTHER
- 23 DISCUSSION. WILL THE SECRETARY CALL THE ROLL.
- 24 BOARD SECRETARY: BOARD

MEMBER CHESBRO.

25 FRAZEE.

1	BOARD MEMBER FRAZEE: AYE.				
2	BOARD SECRETARY: GOTCH.				
3	BOARD MEMBER GOTCH: NO.				
4	BOARD SECRETARY: JONES.				
5	BOARD MEMBER JONES: AYE.				
6	BOARD SECRETARY: RELIS.				
7	BOARD MEMBER RELIS: AYE.				
8	BOARD SECRETARY: CHAIRMAN PENNINGTON				
9	CHAIRMAN PENNINGTON: AYE. MOTION				
CARRIES. TH	E VARIANCE IS GRANTED UNDER THE				
STIPULATIONS. AND THAT ENDS THIS BOARD MEETING. 12					
	(END OF PROCEEDINGS AT 1:55 P.M.)				